Support HB 19-1045

Continuation of the Office of Public Guardianship Pilot Reps. Marc Snyder, Matt Soper & Senator Joann Ginal

WHAT IS THE OFFICE OF PUBLIC GUARDIANSHIP PILOT PROJECT?

The Office of Pubic Guardianship (OPG) Commission, created pursuant to HB 17-1087, will, once funded, initiate a pilot program to provide guardianship services to indigent and incapacitated adults who meet the following criteria:

- Have no responsible family member or friends who are available and appropriate to serve as a guardian;
- Lack adequate resources to compensate a private guardian and pay the costs and fees associated with an appointment proceeding.
- Are not subject to a petition for appointment of guardian filed by a county adult protective services unit or otherwise authorized by law.

The pilot project will provide services in the **Second** (Denver), **Seventh** (Delta, Gunnison, Hindsdale, Montrose, Ouray, San Miguel) and **Sixteenth** (Bent, Crowley, Otero) **Judicial Districts**. The goal is to collect data on the costs and benefits of a statewide public guardianship office.

The pilot project is supported by four expert reports: 2012 Elder Abuse Task Force, two 2014 advisory reports to the Chief Justice of the Supreme Court and the 2016 Initial Strategic Action Plan on Aging. These reports found that public guardianship is an effective tool to ensure older adults and people with disabilities can live free from abuse, neglect and exploitation.

HOW CAN PUBLIC GUARDIANS HELP VULNERABLE COLORADOANS?

Public guardianship involves making personal decisions about the incapacitated person, such as

- where the individual will live;
- the kind of medical treatment, care and assistance the individual will receive;
- how the individual will be protected;
- the kind of supervision the individual will receive.

In making these decisions, a guardian shall consider the expressed desires and personal values of the ward to the extent known to the guardian. At all times, a guardian shall act in the ward's best interest and exercise reasonable care, diligence, and prudence.

For the **overall system** public guardian involvement can provide the following benefits:

- Reduced delays in treatment, discharge or transfer of an incapacitated individual thus promoting better health outcomes and cost savings
- Reduce the time incapacitated individuals are unnecessarily confined in restrictive institutionalized settings such as hospitals or jails or may become homeless.
- Reduce costs to state services such as Medicaid, Adult Protective Services and law enforcement.
- Provide the Courts the ability to secure the appointment of a guardian where needed, including
 the appointment of a guardian for individuals determined permanently incompetent to proceed
 on criminal matters.
- Allow APS to focus on investigation of referrals for adult neglect, abuse and exploitation.
- Provide uniform guardianship services and ensure guardians act in accordance with the highest ethical standards.

WHY IS FUNDING THE OPG PILOT PROGRAM IMPORTANT TO COLORADO?

While the exact number is not known, a 2014 population-based extrapolation model estimated that approximately *5,800 individuals statewide* may need public guardianship services. Currently there are no consistent, reliable or funded options for those persons who need a guardian and lack the capacity, resources, and friend or family support to make decisions concerning their well-being. The result is that many of these individuals are:

- 1. maintained in inappropriate and most restrictive and expensive settings such as a hospital ICU or other inpatient acute care setting, a long-term care facility, or a county jail; or
- 2. become homeless as they are unable to successfully apply for services to assist them to obtain housing, food, and medical services.

Volunteer programs have proven to be inadequate for the demonstrated need.

WHY HB 19-1045?

The initial legislation required the OPG pilot program to be implemented with \$1.7 million in gifts, grants and donations. The Commission, despite its numerous and best efforts, has been unable to secure the funds necessary to carry out its charge.

HB 19-1045 acknowledges that a stable and ongoing funding source is needed to bring the OPG pilot program into reality.

SUPPORTING ORGANIZATIONS

Commission for the Colorado Office of Public Guardianship

AARP – Colorado

Alzheimer's Association of Colorado

The Alliance

The Arc of Colorado

Colorado Bar Association

Colorado Coalition for the Homeless

Colorado Hospital Association

Colorado Senior Lobby

Denver Health

United Veteran's Coalition of Colorado

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