COLORADO OFFICE OF PUBLIC GUARDIANSHIP

August 29, 2018 - Meeting Materials

NOTE: CERTAIN MATERIALS DISTRIBUTED WILL BE POSTED ONCE THEY ARE IN FINAL FORM.

Please be advised that draft meeting materials are marked as 'Draft' below and are not in final form, nor have they been approved by the OPG Commission.

- 1. 'Draft' July 25, 2018 Meeting Minutes (9 pages)
- 2. Monthly Budget Report OPG Cash Fund Activity as of August 28, 2018 (1 page)
- 3. Fundraising Efforts/Community Outreach
 Email from Vice Chair Bennett-Woods to AAG Johnson (1 page)
 'Draft' Marketing Materials (2 pages)
- 4. 'Draft' Guardianship and Conservatorship in Colorado 101 Talking Points (13 pages)
- 5. Edits and suggested changes to OPG Executive Director Job Description Email from Vice Chair Bennett-Woods to AAG Johnson (1 page) Email from Commissioner Lesco to AAG Johnson (1 page) Commissioner Chayet's comments on the 'Draft' – Executor Director of the OPG Job Description (3 pages)

Colorado Office of Public Guardianship

Commissioners

Shari Caton, Chair Deb Bennett Woods, Vice Chair Marco Chayet Kelsey Lesco Karen Kelley



1300 Broadway, Suite 1250 Denver, CO 80203

(720) 625-5130 OPGCommission@gmail.com

PUBLIC MEETING July 25, 2018

Record of Proceedings

CONVENE

The meeting of the Colorado Office of Public Guardianship Commission was convened in the Ralph L. Carr Judicial Center, 1300 Broadway, Conference Room 2B in Denver, Colorado 80202 at 10:12 AM by Commission Chair Caton.

A quorum of the Commission was present.

Commission Members Present

Shari Caton, Chair Karen Kelley* Marco Chayet* Deb Bennett-Woods, Vice-Chair Kelsey Lesco*

Others Present

Steve Allen, Joint Budget Committee Staff Hugh Wilson, Office of the State Court Administrator Connie Lind, Office of the State Court Administrator Sueanna Johnson, Senior AAG Ryan Hull, Intern with the Attorney General's Office

Public Attendance

Robert M. Hernandez Terry Lake Maureen Welch Nikki Garrett*

^{*} Appeared/Participated by Telephone

AGENDA ITEMS

I. Approval of the June 27, 2018 Minutes

Commission Chair Chayet moved for adoption of the June 27, 2018 Minutes. The motion was seconded by Commission Vice-Chair Bennett-Woods. The motion passed unanimously.

Commission Chair Caton took notice of an error in the April 24, 2018 meeting minutes in that Mr. Hernandez was referred to as both, Mr. Hernandez and Mr. Rodriguez. The April 24, 2018 minutes are therefore amended to correct the error, changing all references of Mr. Rodriguez to Mr. Hernandez.

II. Chair Announcements

Commission Chair Caton didn't have any specific announcements. Her announcement would be covered during other agenda items.

III. Monthly Budget Report

Mr. Wilson provided a handout showing the OPG cash funds balance having \$886.00. Mr. Wilson advised that a check was recently received in the amount of \$1,000 from the Colorado Bar Association, which was not included in the balance but hopes it will be reflected in the August handout. It is a very busy time for State Judicial as they are working to finalize fiscal year end matters.

IV. Interim Report for General Assembly JBC

Presentation from Hugh Wilson on Budget Proposals for Appropriation Request

Mr. Kribs was unable to attend today's meeting.

Mr. Wilson recommends a 1331 Emergency Supplemental Request be submitted to the JBC in September, seeking \$900,000, and accompanying the Supplemental Request would be the Interim Report from the Commission. That report needs to highlight the Commissions efforts up to this point, including the difficulties and challenges faced in raising the funds needed for the OPG.

The \$900,000 is currently drafted to cover operating costs for 6 months beginning Jan. 2019, including:

Hiring an Executive Director, Staff Assistant, and five (5) Public Guardians

- Individual for fund raising
- Office Space and equipment
- Training

Other discussions:

- Should fund raising efforts continue? The Commission decided that yes, fundraising efforts should continue.
- Does the Supplemental Request doom all fund raising efforts by sending a mixed message?
- Concerns that donors will not step-up if the JBC provides partial funding
- The Supplemental is not meant to be the main funding resource
- Funding will be needed for subsequent years
- The Supplemental is a fraction of the first year appropriation
- Is a 1331 supplemental the best way to go? The Supplemental may not meet the criteria (how long has the Commission been aware of the difficulty in raising the funds)
- OPG is a three year pilot project in the 2nd, 7th, and 16th, so every month that passes, shortens the reporting time to quantify the need for this Office
- What is the cost savings associated with the pilot project?
- Any useful data?
- May be a tough sell with the General Assembly. May need to consider reducing the amount of the request

Commission Chair Caton asked if there is a motion for moving forward with the 1331 Supplemental Request and approval for Mr. Wilson to draft it. Commission Vice-Chair Bennett-Woods moved to have Mr. Wilson draft the 1331 Supplemental.

The motion was seconded by Commissioner Kelley. The motion passed unanimously.

Mr. Wilson also mentioned a movement within the State Senate asking government entities to report to the budget office the number of statewide programs currently funded by grants, gifts, and donations; are they working and if not, should they be removed from statute. With permission from the Commission, Mr. Wilson will report back regarding the OPG. Permission was granted.

Review of Commission Members' Edits and Additions to the Interim Report on Their Fundraising/community Outreach Efforts

Commission members will have one week to provide comments/edits for finalizing the Interim Report, which will then be sent to Mr. Wilson for inclusion with the 1331 Supplemental Request. Mr. Wilson will have the final draft Supplemental Request completed by the August 29th OPG Meeting. (Reminder - the August meeting date was changed from August 22nd to August 29th.)

Additional discussion included whether a courtesy copy of the Interim Report will be sent to the original Bill sponsors? It was decided that such report should be provided to the sponsors.

V. Update on Meeting with State Judicial re: Keeping Track of Donor Information

There is no update. AAG Johnson and Mr. Kribs have not been able to connect. AAG Johnson will follow-up with Mr. Kribs and Mr. Wilson.

VI. Fiscal Sponsor Issue

Mr. Kribs was unable to attend today's meeting and Mr. Wilson does not have any information. Therefore, there is no update on when the meeting will be held between Mr. Kribs and Ms. Delora, nor a meeting regarding the Next 50 Grant.

VII. Fundraising Efforts/Community Outreach

Commission Chair Caton Report

 Spoke with a representative from Colorado Non-Profit Association. No donations or funds received but they were supportive and provided names of individuals who do grant writing

- Also spoke with representatives from the University of Denver and the Department of Human Services. Both supportive, no donations received, but recommended more education was needed regarding the Commission and their efforts
- Will reach out to Next 50 regarding the next grant cycle

It was recommended that the CBA be contacted regarding individuals that may be willing to help with grant writing.

$Commission\ Vice-Chair\ Bennett-Woods\ Report$

- Has not done any further outreach to alleviate duplication (did not have last month's meeting minutes until posted)
- Wasn't certain if she should continue her outreach to the Hospital Association. Commission Chair Caton recommended she continue her outreach to maintain her relationships and dialog with them

Commissioner Lesco Report

- Unfortunately, she has been sick, however, possible leads:
 - Dianne Primavera, Jared Polis' running mate (through a mutual friend)
 - o Morgan Carroll (through Senior Lobby)
 - o Walker Stapleton's Office (no luck yet)
- She is willing to continue her efforts for an outreach event in the 7th Judicial District if the Commission believes she should. Commission Chair Caton recommends she continue her efforts and should she need assistance, Commission Chair Caton would be willing to help or possibly another member if the Commission could help as well
- Chief Medical Officer at Montrose Hospital is supportive but no donations or funds provided. They would use the OPG as a referral
- She is still working on the marketing materials and should have them ready by the August OPG meeting

Commissioner Chayet Report

- As mentioned at last month's meeting, many are supportive but zero interest in funding
- Has spoken with the Office of Behavioral Health
- Attending another meeting at the CBA on the UGCOPPA
- Is a part of the 18th Judicial District's Probate Team and has made them aware of OPG
- He will be presenting at the Elder Law Retreat regarding the OPG
- · Has a meeting in August with the Director of Guardianship Alliance

Commissioner Kelley Report

- Still working with the V.A.
 - o Contact in Washington
 - o Contacts in other states that already have an OPG

VIII. Review and Approval of Guardianship/Conservatorship Law 101 Talking Points

- Commissioner Chayet advises not exhaustive other areas are not included
- Commission Chair Caton advises:
 - It was drafted to assist non-attorney Commission Members with talking points
 - o It is only a draft and has not yet approved by the Commission
 - o Because it was only handed out this morning, this agenda item is tabled until next month's meeting
 - IX. Review/Discussion of Commission Members edits and suggested changes to OPG Executive Director Job Description

In the interest of time, this agenda item is tabled until next month's meeting.

X. Public Comment

Nikki Garrett

Appears to no longer be on the phone

Terry Lake

• Recommended there be a presence at the Denver Senior Law Day (this will be there 20th year).

Unfortunately, the Commission Members are unable to attend, however, Commission Chair Caton advises, Senior Law Days take place around the state, including the one in Jefferson County in which Commission Lesco was able to set-up a table at. The CBA also provides Senior Law Handbooks to attendees as well as to local libraries (while supplies last). Commissioner Chayet advises he will be attending the 18th Judicial District's Senior Law Day on September 15th.

Robert M. Hernandez

- Attended a function at Stanford University in California
- There, it was recognized that there is a lack of counsel willing to meet the needs of vulnerable indigent adults prior to the appointment of a guardian
- No training for law students (needs to change)
- If the problem exists in California it exists in Colorado and elsewhere
- Adult Protective Services being the investigator and the guardian causes a problem
- Advises there are false narratives coming from Adult Protective Services
- Wants to see the Commission look into safety values/safe guards
- Need for pro-bono help for this vulnerable population, prior to appointment

Commission Chair Caton advises that the OPG must work within the current laws and if/when guardians through the OPG are appointed, they too must follow the law. She reminds Mr. Hernandez that the OPG is not for individuals who have family members or friends able to serve as a guardian, but for those without such individual and who are found indigent.

Maureen Welch

- Ms. Welch provided a hand-out with eight (8) talking points, some of which included information regarding:
 - o Her minor child
 - o Concerns about Adult Protective Services and how they may be directly linked to the work of OPG
 - o Adult Protective Services continues to make false narratives and often sneak into emergency guardianship meetings without notifying family members
 - o Is asking OPG to consider the potential unintended consequences

XI. Discussion of IRS Filing Requirements / Discussion of Potential Receipt of Monies from Marijuana Businesses

At 11:55 AM, Commission Chair Caton requested a motion to enter into Executive Session to review and discuss attorney-client privileged information from Senior AAG Johnson two topics: (1) Discussion of IRS Filings; and (2) Potential Receipt of Monies for Marijuana Businesses.

Commission Vice-Chair Bennett-Woods made the motion, which was seconded by Commissioner Lesco. The motion passed unanimously.

Executive Session was held to protect the Attorney-Client Privilege.

Executive Session was recorded

Return to open meeting

At 12:26 p.m., the Commission returned to Open Session

No action at this time was necessitated with the legal advice provided.

XII. Adjourn

Commissioner Chayet moved for the meeting to be adjourned. The motion was seconded by Commission Vice-Chair Bennett-Woods. With no objections, the meeting was adjourned at 12:27 p.m.

ATTESTATION

As Commission Chair and Commission Vice-Chair, we attest that these minutes of the open public meeting of the Colorado Office of Public Guardianship Commission substantially reflect the substance of the discussion and action taken related to the matters under the authority of the Commission.

| | CAN The second s | | |
|-------------------------------|--|--|--|
| Shari Caton, Commission Chair | Deb Bennett-Woods, Commission Vice-Chair | | |
| | | | |
| Date | Date | | |

| Office Of Public Guardianship Cash Fund Activity as of August 28, 2018 | | | | | | | | |
|--|----------------------|------------|-------------|-------------|-------------------|--------------------|--|--|
| Туре | April (FY18) | May (FY18) | June (FY18) | July (FY19) | August (FY19 YTD) | Grand Total | | |
| Ехр | \$61 | \$5 | - | - | - | \$66 | | |
| Rev | \$500 | - | \$443 | \$0 | \$1,000 | \$1,943 | | |
| | Fund Balance \$1,877 | | | | | | | |

From:

Bennett-Woods, Debra

To:

Shari Caton

Cc:

Sueanna Johnson; OPGCommission@gmail.com

Subject:

OPG Fundraising update - CHA

Date:

Tuesday, August 14, 2018 1:00:19 PM

Good Afternoon.

I wanted to provide the Commissioners with an update prior to our next meeting and relevant to our interim report. Perhaps you could forward this out Sueanna. I met with Katherine Mulready, Vice President and Chief Strategy Officer for the Colorado Hospital Association. We had a lengthy discussion around 2 basic issues – financial support from the hospitals and data gathering.

Regarding financial support, she felt the hospitals were unlikely to be in a position to fund the pilot project, particularly given the lack of definitive data supporting a direct benefit to them or the guarantee that the pilot project will run. She believed their position would be that public guardianship is a public program, addressing far more than just health care, and should be funded accordingly by the legislature. She further noted that the hospital foundations would have the same concerns we have encountered elsewhere with our lack of existing infrastructure, detailed budget, etc. However, she believes that the health care community (hospitals and systems included) is still strongly supportive of the program. She assured me that CHA would continue to provide support for the program and offered to prepare an explanatory and supportive letter to accompany our interim report. I'll need to let her know our thoughts on that soon. She also offered to appear directly at the JBC and to contact COPIC with respect to their foundation. She believes they might be amenable to limited funding of a specific initiative to collect data.

Regarding data collection, we discussed the challenges. She offered to use contacts beyond what I have in order to develop at least a couple of detailed cases that include financial impacts. While she couldn't promise anything, she said she would give priority to attempting to get something like this soon.

In other conversation, as do I, she believes that once a patient no longer meets acute care severity of illness and intensity of service criteria, Medicaid no longer pays. I have been in preliminary contact with a couple of folks recommended by CIVIC to discuss this further; however, scheduling has made it difficult to connect. I will keep working to verify that much of the financial impact.

Deb

Deb Bennett-Woods, EdD Professor Emerita Regis University

Email: <u>dbennett@regis.edu</u>

Cell: 720-320-2405

Colorado Office of Public Guardianship



What is the Office of Public Guardianship?

In 2017 the Colorado Legislature passed House Bill 17-1087. This bill authorized the establishment of an Office of Public Guardianship (OPG) pilot project that will provide legal guardianship services to incapacitated and indigent adults in



the Second Judicial District (Denver County), the Seventh Judicial District (Delta, Gunnison, Hinsdale, Montrose, Ouray and San Miguel counties), and the Sixteenth Judicial District (Bent, Crowley, and Otero Counties). In order to fund the pilot five appointed OPG commissioners must raise \$1.7 million in gifts, grants, or donations per year, in state fiscal years 2018-2019 and 2019-2020.

Why Support the Office of Public Guardianship Pilot Program?

The OPG will provide protection to a venerable population. Colorado does not have a statewide office of public guardianship. The problem that this creates is that individuals who are incapacitated but have neither the resources to hire a private guardian, nor an appropriate friend or family member to serve a guardian may be left without a guardian to make necessary decisions and safe-guard their well-being. This can result in unnecessary and costly stays in hospitals and long-term care facilities.

The OPG will realize significant cost savings. In other states Offices of Public Guardianship have generated Medicaid cost savings. A study found the Virginia public guardianship program resulted in \$5.6 million in costs savings, or over three times the funding amount. Florida reported 1.8 million in cost-savings, which is enough to recover the costs of the program within a year.

What will the Office of Public Guardianship Do?

- Provide legal guardianship services to indigent and incapacitated adults who have neither a suitable friend or family member to serve as guardian, nor the resources to hire a private guardian. It is anticipated that the Office will serve 200 clients per year.
- Set eligibility criteria and prioritize cases to ensure individuals with the greatest need are served.
- (implement a data management system to gather previously uncollected data to assess the need, cost/savings, and benefits of a statewide office of public guardianship.
- Submit a report to the General Assembly that quantifies the need, net cost or benefit, savings, and feasibility of a statewide office of public guardianship.

www.courts.state.co.us/opgcommission











HISTORY & TIMELINE

2012: Elder Abuse Task Force releases its final report which includes a recommendation to create an office of public guardianship (OPG).

2013: In response to the Elder Abuse Task Force Report, the Chief Justice of the Colorado Supreme Court forms the Public Guardianship Advisory Committee to study the need for an office of public guardianship.

2014: The Public Guardianship Advisory Committee releases two reports to the Chief Justice of the Colorado Supreme Court affirming the need for an OPG and proposing a pilot project.

2017: HB 17-1087 directs the establishment of the pilot project recommended by the Public Guardianship Advisory Committee. The bill establishes the pilot program as a independent program within the Judicial Department and provides a framework for the program.

The Public Guardianship Commissioners are appointed and charged with initial fundraising and appointment of a Director.

2021: A final report is due, and the program will be continued, discontinued, or expanded at the discretion of the General Assembly.



Commissioners: Shari Caton, Chair Deb Bennett Woods, Vice Chair Marco Chayet Kelsey Lesco Karen Kelley

1300 Broadway | Suite 1250 Denver, CO 80203 720.625.5130 OPGCommission@gmail.com

Real Life Impact Story | Non-Verbal Woman with Cerebral Palsy

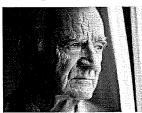
ML was in her mid-30's when she came to the attention of adult protective services (APS). Diagnosed with cerebral palsy, she was non-verbal and answered questions with eye movements. Her care providers reported that her mother, who was her guardian, was abusive and was isolating ML from friends, school, and other activities and forcing ML to be part of other activities against her will. ML had previously requested legal assistance to have

mother removed as guardian but failed in getting the guardianship revoked. APS was able to petitioned the court on the client's behalf and have the guardianship transferred to APS. The guardianship was a limited guardianship and APS worked with ML to find a more appropriate placement that allowed ML to have enhanced communications and increased independence. ML's mother fought the county for several years to try and regain guardianship but the court found mother to be an inappropriate guardian. Had ML lived in a county where APS did not accept guardianships, she would have had no appropriate guardian.



Real Life Impact Story | Elderly Man with Dementia

An elderly man who had not sought healthcare in over 20 years collapsed with a blood stream infection on his way to the grocery store. He was treated in an acute care hospital and found to have dementia as well as require



supervised treatment for tuberculosis. In addition, the healthcare team suspected he had bladder cancer. The patient's family had not been in touch for several decades, and refused to participate in healthcare decisions due to his past history of abusing them. The patient refused all evaluation or treatments, so he was kept in the acute care setting, without access to the outside environment, to receive supervised TB treatment mandated by public health officials. He eventually developed hospital-related infections and died in the hospital, 3 months after admission, on the day his guardianship hearing was finally scheduled.

What Does a Guardian Do?

A guardian is person appointed by the court to make decisions regarding the health and wellbeing of a person that a court has determined to be an incapacitated person.

A incapacitated Person is a person, other than a minor, who is unable to effectively receive or evaluate information or both or make or communicate decisions to such an extent that the individual lacks the ability to satisfy essential requirements for physical health, safety, or self-care, even with appropriate and reasonably available technological assistance.

A guardian will make personal decisions for the incapacitated person such as where the incapacitated person will live, what medical treatment he will receive, and other decisions concerning care, support, education, health and welfare.

A guardian may on exercise authority necessitated by the wards limitations.

A guardian will encourage the incapacitated person to participate in

decisions, help the ward to develop or regain the capacity to manage his own affairs, and a guardian must consider the wishes and personal values of the incapacitated person.



How Can You Help?



Make a donation.

Any commissioner can accept a donation or you can donate at; www.courts.state.co.us/opgcommission

Join the conversation.

Tell your elected representative that you support public guardianship services.



Guardianships and Conservatorships In Colorado

These materials are provided by Marco Chayet, Esq., Commissioner for the Office of Public Guardianship and a partner in the law firm Chayet & Danzo, LLC, and the Public Administrator for the 18th Judicial District.

I. DEFINITIONS IN PROTECTIVE PROCEEDINGS

- A. Guardian: A person appointed by the court to make decisions concerning the person of an incapacitated person.
- B. Incapacitated Person: A person, other than a minor, who is unable to effectively receive or evaluate information or both or make or communicate decisions to such an extent that the individual lacks the ability to satisfy essential requirements for physical health, safety, or self-care, even with appropriate and reasonably available technological assistance.
- C. Ward: A person for whom a guardian has been appointed.
- D. Conservator: A person appointed by the court to make decisions concerning the estate of a protected person.
- E. Protected Person: A person for whom a conservator has been appointed.
- F. Petitioner: The person who petitions, or asks, the court for the appointment of a guardian or conservator.
- G. **Respondent**: The person for whom the appointment of a guardian or conservator is sought.
- H. Guardianship: The court procedure for the appointment of a guardian.
- I. Conservatorship: The court procedure for the appointment of a conservator.

II. THE DISTINCTION BETWEEN A GUARDIANSHIP OF AN INCAPACITATED PERSON AND A CONSERVATORSHIP

- A. A guardianship involves making personal decisions about the incapacitated person, such as where the individual will live, what kind of medical treatment, care and assistance the individual will receive, how the individual will be protected, what kind of supervision the individual will receive, etc. In order to appoint a guardian for an adult, the court must find that the person is incapacitated.
- B. A conservatorship involves making financial decisions for, and managing the estate and financial affairs of, a person who is unable to manage property and business affairs effectively because he or she is unable to effectively receive or evaluate

information, or both, or to make or communicate decisions, even with the use of appropriate and reasonably available technological assistance, or because the individual is missing, detained, or unable to return to the United States; and the individual has property that will be wasted or dissipated unless management is provided or money is needed for the support, care, education, health, and welfare of the individual or of individuals who are entitled to the individual's support and that protection is necessary or desirable to obtain or provide money.

III. THE DUTIES, POWERS, RIGHTS, IMMUNITIES AND LIMITATIONS OF A GUARDIAN AND CONSERVATOR

- A. A guardian has the following duties with respect to his or her ward:
 - 1. To make decisions regarding the ward's support, care, education, health, and welfare;
 - 2. To exercise authority only as necessitated by the ward's limitations and, to the extent possible, to encourage the ward to participate in decisions;
 - 3. To act on the ward's own behalf;
 - 4. To help the ward to develop, or to regain, the capacity to manage his or her personal affairs;
 - 5. To become, or to remain, personally acquainted with the ward, and to maintain sufficient contact with the ward to know of the ward's capacities, limitations, needs, opportunities, and physical and mental health;
 - 6. To take reasonable care of the ward's personal effects, and to bring protective proceedings, if necessary, to protect the ward's property;
 - 7. To expend the s money received by the guardian on behalf of the ward for the ward's current needs for support, care, education, health, and welfare;
 - 8. To conserve any excess money of the ward for the ward's future needs, but, if a conservator has been appointed, to pay the money to the conservator;
 - 9. To immediately notify the court should the ward's condition change;
 - 10. To inform the court of any change in the ward's custodial dwelling or address;
 - 11. To immediately notify the court in writing of the ward's death; and
 - 12. In making decisions, a guardian *shall* consider the expressed desires and personal values of the ward to the extent known to the guardian. At all

times, a guardian *shall* act in the ward's best interest and exercise reasonable care, diligence, and prudence.

- B. Unless limited by the court, a guardian has the following powers with respect to his or her ward:
 - 1. To apply for and receive money payable to the ward;
 - 2. To take custody of the ward, or to establish the ward's place of custodial dwelling within Colorado (the guardian must obtain court approval prior to relocating the ward out of state);
 - 3. If a conservator has not been appointed, and under appropriate circumstances, to commence a proceeding to compel a person to support the ward or to pay money for the benefit of the ward;
 - 4. To consent to medical and/or other care, treatment or service for the ward;
 - 5. If reasonable under all of the circumstances, to delegate to the ward certain responsibilities for the ward's well-being;
 - 6. To consent to the adoption or marriage of the ward, subject to court approval; and
 - 7. The guardian may petition the court for authority to pursue a dissolution of marriage or legal separation on behalf of the ward.
 - C. A guardian has the following rights and immunities with respect to his ward:
 - 1. To receive reasonable compensation for services as guardian, but only as approved by order of the court unless a conservator, who is not also the guardian, has been appointed;
 - 2. To reimbursement for room and board provided to the ward by the guardian or by one who is affiliated with the guardian, but only as approved by order of the court unless a conservator, who is not also the guardian, has been appointed;
 - 3. A guardian need not use the guardian's personal funds for the ward's expenses;
 - 4. A guardian is not liable to a third person for acts of the ward solely by reason of the relationship;
 - 5. A guardian who exercises reasonable care in choosing a medical provider for the ward is not liable for injury to the ward resulting from the negligent or wrongful conduct of the medical provider.
 - D. A guardian is subject to the following limitations with respect to his ward:

- 1. Without authorization of the court, a guardian may not revoke the ward's medical durable power of attorney. Moreover, if a medical durable power of attorney is in effect, and absent a court order to the contrary, a health-care decision of the agent takes precedence over that of a guardian.
- 2. A guardian may not initiate commitment of a ward to a mental health-care institution for involuntary civil commitment, may not seek hospital or institutional care and treatment for mental illness, may not obtain care and treatment from an approved service agency for a ward with developmental disabilities, and may not obtain care and treatment for alcoholism or substance abuse using the guardianship. In each of these circumstances, the guardian must comply with the Colorado law which governs these medical conditions.
- E. A **conservator** has the following **powers and duties** with respect to the estate of the protected person:
 - 1. With respect to the protected person and members of his or her household, all of the powers over his or her estate and affairs which he or she could exercise if present and not under disability;
 - 2. To expend or distribute income or principal of the estate without court authorization or confirmation for the support, education, care or benefit of the protected person and his dependents;
 - 3. To consider recommendations relating to the appropriate standard of support, education and benefit for the protected person or a dependent made by a parent or guardian, if any;
 - 4. To expend or distribute sums reasonably necessary for the support, education, care or benefit of the protected person with due regard to the size of the estate, the probable duration of the conservatorship, and the likelihood that the protected person, at some future time, may be fully able to manage his or her affairs and the estate which has been conserved for him or her; and with regard to the accustomed standard of living of the protected person and members of his or her household, and other funds or sources used for the support of the protected person;
 - 5. To expend funds of the estate for the support of persons legally dependent on the protected person, and others who are members of the protected person's household who are unable to support themselves, and who are in need of support;
 - 6. If the estate is ample to provide for the purposes implicit in the other distributions authorized by the statute, the conservator has the power to make gifts to charity and other objects as the protected person might have been expected to make, in

- amounts which do not exceed in total for any year twenty percent of the net income from the estate, as determined under normally acceptable principles;
- 7. In investing the estate, and in selecting assets of the estate for distribution, the conservator should take into account any known estate plan of the protected person;
- 8. To be paid reasonable compensation for services rendered as conservator; and
- 9. Under a protective arrangement or authorization of a single transaction, without appointing a conservator, the court may authorize, direct or ratify any transaction necessary or desirable to achieve any security, service or care arrangement meeting the foreseeable needs of the protected person. Protective arrangements include, but are not limited to, payment, delivery, deposit or retention of funds or property, sale, mortgage, lease or other transfer of property, entry into an annuity contract, a contract for life care, a deposit contract, a contract for training and education or addition to or establishment of a suitable trust.
- F. A **conservator** must have **prior court approval** before he or she takes the following actions with the protected person's estate:
 - 1. Makes gifts, if appropriate, which cumulatively exceed twenty percent of the protected person's annual income;
 - 2. Conveys, releases or disclaims contingent or expectant interests in property, including marital property rights and any right of survivorship incident to joint tenancy;
 - 3. Exercise or release a power of appointment;
 - 4. Exercise rights to elect options and to change beneficiaries under retirement plans, insurance policies and annuities or surrender the plans, policies and annuities for their cash value;
 - 5. Create a revocable or irrevocable trust of property of the estate, or revoke or amend a trust revocable by the protected person;
 - 6. Exercise a right to elective share in the estate of the protected person's deceased spouse and to renounce or disclaim any interest by testate or intestate succession or by transfer *inter vivos*; and
 - 7. To make, amend or revoke a protected person's will.

IV. THE LIMITS TO THE ROLES OF THE GUARDIAN AND CONSERVATOR

- A. A guardian is subject to the following limitations and restrictions:
 - 1. The court **shall** consider less restrictive alternative means of providing the necessary protective services for the ward.
 - 2. The court **shall** consider the wishes of the alleged incapacitated person concerning his care, counsel, treatment, service and supervision. The court **shall** also consider such person's views concerning the selection of the guardian, the duties of the guardian, the scope and duration of the guardianship and any limitations or restrictions which should be imposed on the powers of the guardian.
 - The court may set forth limitations or restrictions of the guardian's powers or duties, thereby creating a **limited guardianship**, including the scope and duration of the guardianship and including the extent to which a guardian shall be permitted to give any consents or approvals that may be necessary to enable the ward to receive medical or other professional care, etc.
 - 4. The guardian is not required to provide from his own funds for the incapacitated person and is not liable to third persons for acts of the ward solely by reason of the parental relationship except as provided by law.
 - 5. The guardian cannot use the guardianship case to obtain hospital or institutional care and treatment for mental illness of a ward, to obtain care and treatment from an approved service agency for a ward with developmental disabilities, or to obtain care and treatment for alcoholism. Rather, these services must be secured under different sections of Colorado law. Additionally, the guardian shall not have the authority to consent to any such care or treatment against the will of the ward.
 - 6. The guardian or the ward or any person concerned with the care, counsel, treatment or service of the ward may petition the court at any time for instructions with regard to any such care, counsel, treatment or service.
- B. A conservator is subject to the following limitations and restrictions:
 - 1. Any order entered in a conservatorship case or protective proceeding has no effect on the capacity of the protected person.
 - 2. A conservator must act as a fiduciary, and shall observe the standards in dealing with the conservatorship estate that would be observed by a prudent man dealing

- with the property of another, and if the conservator has special skills or expertise, he is under a duty to use those skills.
- 3. The Prudent Man Rule provides: In acquiring, investing, reinvesting, exchanging, retaining, selling and managing property for the benefit of others, fiduciaries (including conservators) shall be required to have in mind the responsibilities which are attached to such offices, the size, nature, and needs of the estates entrusted to their care, and shall exercise the judgment and care under the circumstances then prevailing, which men of prudence, discretion and intelligence exercise in the management of the property of another, not in regard to speculation but in regard to permanent disposition of their funds, considering the probable income as well as the probable safety of their capital.
- 4. A conservator cannot engage in self-dealing or use the protected person's estate for the conservator's benefit.
- 5. The court may limit the powers of a conservator, thereby creating a **limited** conservatorship.

V. THE STATE'S STANDARD FOR IMPOSING A GUARDIANSHIP

- A. The burden of proof refers to how much evidence must be presented in order to prevail in a case. In a guardianship, the petitioner must prove by **clear and convincing evidence** that a person needs a guardian. Sabrosky v. Denver Department of Social Services, 781 P.2d 106 (Colo. App. 1990). Compare this to a criminal case, in which the burden of proof is beyond a reasonable doubt, and a civil case, in which the burden of proof is by a preponderance of the evidence.
- B. When the court finds that a person is incapacitated, it must set forth its findings of fact concerning the nature and degree of incapacity and shall determine the nature and extent of the care, assistance, protection or supervision which is necessary or desirable under all of the circumstances, including consideration of less restrictive alternatives.

VI. DETERMINING WHERE TO FILE FOR GUARDIANSHIP--THE INTERSTATE GUARDIANSHIP ACT

A. Colorado has adopted the Interstate Guardianship Act. It is located in the Colorado Statues §15-14.5-101 to 15-14.5-503. This act is the source for all the statutes relating to determining which state and county a person can file for guardianship in. The rules on where you can file for a guardianship changer depending on whether you are filing for an emergency guardianship or a permanent guardianship.

B. The Interstate Guardianship Act explains how to transfer a guardianship from one state to another and how to register the guardianship in the new state. If a guardianship is established, a ward cannot be moved from one state to another without court approval.

VII. THE GUARDIANSHIP AND CONSERVATORSHIP PROCESS

- A. A guardianship case is started by the filing of a Petition for the Appointment of a Guardian for an Incapacitated Person by the petitioner.
- B. A conservatorship case is started by the filing of a Petition for the Appointment of Conservator (Adult) by the petitioner.
- C. Venue for a guardianship case is in the place where the incapacitated person resides or is present, or, if the incapacitated person is admitted to an institution pursuant to order of a court of competent jurisdiction, venue is also in the county in which that court sits.
- D. Venue for a conservatorship case is the place where the person to be protected resides whether or not a guardian has been appointed in another place, or, if the person to be protected does not reside in Colorado, any place where he has property.
- E. Typically, the two petitions are filed at the same time, the actions are given the same case number and the petitions proceed through the process simultaneously. However, it is not unusual to file only for a guardianship or conservatorship, or to file the actions at different times. The facts of the case will determine how to proceed.
- F. Once a petition is filed, the court will set a date for a hearing on the appointment of a guardian and conservator.
- G. If an incapacitated person has no guardian, and an emergency exists, the court itself may exercise the power of a guardian, or may appoint an emergency (temporary) guardian without notice or a hearing. In such cases, the petitioner must set forth the allegation of an emergency and the need for a temporary guardian in the petition. The emergency guardian's authority cannot exceed 60 days.
- H. While a petition for appointment of a conservator or other protective order is pending, the court has the power to preserve and apply the property of the person as may be required for his or her benefit or the benefit of his or her dependents, including the power to appoint a special (temporary) conservator.
- I. Once a guardianship petition is filed, unless the alleged incapacitated person has an attorney of his own choice, the court shall appoint a court visitor, by entering an Order Appointing Visitor for Incapacitated Person, who, among other duties, must interview the allegedly incapacitated person; interview the person seeking to become guardian; visit or obtain information about where the allegedly incapacitated person

lives; interview any physician or other person who has provided care, counsel, treatment or service to the allegedly incapacitated person in the recent past; and provide the court with a written report on the form provided, called Visitor's Report -- Guardianship Proceedings. The court visitor is "the eyes and ears of the court."

- J. The court may also appoint a court visitor in a conservatorship case.
- K. In both a guardianship and conservatorship case, the court may appoint a guardian *ad litem* or an attorney to represent the alleged incapacitated/protected person.
- L. A physician's letter, setting forth the alleged incapacitated/protected person's medical circumstances and the need for a guardianship and/or conservatorship, is required before the court will appoint a guardian or conservator. If the petitioner cannot procure a physician's letter, the court has the authority to order an evaluation of the respondent.
- M. In a guardianship case, a Notice of Hearing and a copy of the petition must be provided as follows:
 - 1. To the alleged incapacitated person, a separate form, in large type, by personal service. The alleged incapacitated person cannot waive notice unless he attends the hearing, or his waiver of notice is confirmed in an interview with the court visitor;
 - 2. To the alleged incapacitated person's spouse, parents and adult children;
 - 3. To any person who is serving as his guardian or conservator, or who has his or her care and custody;
 - 4. In the event that no other person is available to receive notification as set forth above, to at least one of his or her closest adult relatives, if any can be found; and
 - 5. To other persons as the court may direct.
- N. In a conservatorship case, a Notice of Hearing and a copy of the petition must be provided as follows:
 - 1. To the alleged protected person, if he is thirteen years of age or older, a separate form, in large type, by personal service. The alleged incapacitated person cannot waive notice unless he attends the hearing;
 - 2. To the alleged protected person's spouse or, if none, his parents; and
 - 3. To any person who has filed a request for notice under C.R.S. § 15-14-406;
 - 4. To interested persons; and

- 5. To other persons as the court may direct.
- O. A Return of Service, indicating that the alleged incapacitated/protected person has been personally served with notice and the petition, and a Certificate of Mailing, indicating that the other appropriate individuals have received notice, must be filed with the court prior to the hearing.
- P. Once the hearing has been held and the court has determined that the appointment of a guardian and conservator is appropriate, an Order Appointing Guardian for Incapacitated Person and an Order Appointing Conservator (Adult) are signed by the judge and the probate registrar issues Letters of Guardianship and Letters of Conservatorship (Adult). If there are any limitations or restrictions on the guardian or conservator, they are noted on the Order and the Letters. The Letters are the documents used by the guardian and conservator to evidence his or her authority to act on behalf of the ward and protected person.
- Q. The guardian and conservator must sign a document called an Acceptance of Office, indicating that he or she is willing to assume the duties and obligations of a guardian and conservator and submitting, personally, to the jurisdiction of the court in any proceeding relating to the guardianship and conservatorship that may be instituted by any interested person. The submission of a credit report and a criminal background check likely will be required.
- R. If the guardian or conservator lives outside of the State of Colorado, he must sign an Irrevocable Power of Attorney Designating Clerk of Court as Agent for Service of Process, in which he designates the clerk of the court to accept service of all notices and process issued by a court or tribunal in the State of Colorado in relation to any suit, matter, cause, hearing, or thing, affecting or pertaining to the guardianship or conservatorship case.
- S. The guardian must file an Initial Report of Guardian within 60 days of appointment and must also file a Report of the Guardian at least once a year, or more frequently if required by the court.
- T. The conservator must file an Inventory of the Protected Person's income and assets within 90 days of appointment. A Financial Plan, which is similar to a budget, must also be filed within 90 days of appointment. Additionally, the conservator must file, on an annual basis, a Conservator's Report which reflects all income received, all funds paid, including the date, to whom paid and for what purpose, and the value of the remaining assets.
- U. The court may require a conservator to be bonded.

VIII. WHO MAY SERVE AS GUARDIAN AND CONSERVATOR

- A. If there are competing requests for appointment as a guardian or a conservator, the court must consider persons qualified in order of **priority**.
- B. In a guardianship proceeding, the following persons have priority for appointment:
 - 1. A guardian, other than a temporary or emergency guardian, currently acting for the respondent in this state or elsewhere;
 - 2. A person nominated as guardian by the respondent at a time when the respondent had sufficient capacity, including the respondent's specific nomination of a guardian made in a durable power of attorney;
 - 3. An agent appointed by respondent under a medical durable power of attorney;
 - 4. The spouse of the respondent or a person nominated by will or other signed writing of a deceased spouse;
 - 5. An adult child of the respondent;
 - 6. A parent of the respondent or a person nominated by will or other signed writing of a deceased parent; and
 - 7. An adult with whom the respondent has resided for more than six months immediately before the filing of the petition.
- C. In a conservatorship proceeding, the following persons have priority for appointment:
- 1. A conservator, guardian of the estate, or other like fiduciary appointed or recognized by an appropriate court of any other jurisdiction in which the protected person resides;
 - 2. A person nominated as conservator by the respondent at a time when the respondent had sufficient capacity, including the respondent's specific nomination of a guardian made in a durable power of attorney;
 - 3. An agent appointed by respondent to manage the respondent's property under a general durable power of attorney;
 - 4. The spouse of the respondent;
 - 5. An adult child of the respondent;
 - 6. A parent of the respondent; and

7. An adult with whom the respondent has resided for more than six months immediately before the filing of the petition.

D. Restrictions on professionals

- 1. Unless the court makes specific findings for good cause shown, the same professional may not act as an incapacitated person's or protected person's:
 - a. Guardian and conservator;
 - b. Guardian and direct service provider; or
 - c. Conservator and direct service provider.
 - (1) In addition, a guardian and conservator may not employ the same person to act as both care manager and direct service provider for the incapacitated person or protected person.

IX. THE RIGHTS OF THE ALLEGED INCAPACITATED/PROTECTED PERSON

- A. The alleged incapacitated/protected person is entitled to be present at any court proceeding and to see or hear all evidence presented. He is entitled to be represented by counsel, to present evidence, to cross-examine witnesses, including the court visitor.
- B. The court may appoint a physician to examine the person alleged to be incapacitated or in need of protection, who shall submit a written report to the court.
- C. In a guardianship case, the court **shall** appoint an attorney for the alleged incapacitated person if he does not have one and if he requests an attorney or expresses a desire to object to the appointment of a guardian. The court **shall** appoint an attorney for the alleged incapacitated person if an emergency guardianship is established. Additionally, if the court believes that the rights and interests of the allegedly incapacitated person cannot otherwise be adequately protected or represented, the court **shall** appoint an attorney to represent the person.
- D. In a guardianship case, the court **may** appoint a guardian *ad litem* for the alleged incapacitated person. A guardian *ad litem* is a special fiduciary with the responsibility to represent and protect the best interests the person in the guardianship proceeding.
- E. In a conservatorship case, the court **may** appoint an attorney for the alleged protected person if he does not have one. The court **may** also appoint a guardian *ad litem*
- F. In a guardianship case, the alleged incapacitated person is entitled to have the court

consider less restrictive alternatives of providing the necessary protective services for him. In a conservatorship case, although the statute does not directly address the issue of less restrictive alternatives, as a practical matter, the court will do so.

- G. In a guardianship case, the alleged incapacitated person is entitled to have the court consider his wishes concerning his care, counsel, treatment, service and supervision. In a conservatorship case, although the statute does not directly address this issue, as a practical matter, the court will do so.
- H. In a guardianship case, the alleged incapacitated person is entitled to have the court consider his views concerning the selection of the guardian, the duties of the guardian, the scope and duration of the guardianship and any limitations or restrictions which should be imposed on the powers of the guardian, thereby creating a limited guardianship. In a conservatorship case, the court can limit the powers of the conservator, thereby creating a limited conservatorship.
- I. In a conservatorship case, the conservator is required to take into account any known estate plan of the protected person when making investments or distributions.
 - a. Once a guardianship/conservatorship has been established, the incapacitated/ protected person has the right to petition the court to terminate the guardianship/ conservatorship on the grounds that the person is no longer incapacitated. He or she may also ask for the removal of a guardian/conservator and the appointment of a successor guardian/conservator.
 - b. If the guardianship/conservatorship is no longer necessary, the guardian and/or conservator must petition the court to be released from his or her appointment.
 Typically, a conservator is required to file a final accounting, and to provide proof of the disposition of any funds remaining in the protected person's estate.

X. HOW THE COURT MONITORS A GUARDIANSHIP AND CONSERVATOR-SHIP AND ITS ENFORCEMENT POWERS

- A. As indicated above, the court requires the guardian to file an Annual Report of Guardian, and requires a conservator to file an Inventory and Conservator's Report.
- J. If the required documents are not filed, the court may issue an Order to File, requiring the guardian/conservator to file the report by a certain date. Should the guardian/conservator fail to comply with the Order to File, he or she will be ordered to come before the probate registrar to show cause why the guardian/conservator should not be held in contempt of court for failure to comply with the statutes, or to be removed as the guardian/conservator.

Sueanna Johnson

From:

Bennett-Woods, Debra <dbennett@regis.edu>

Sent:

Sunday, June 24, 2018 9:48 AM

To:

Sueanna Johnson

Subject:

RE: OPG Commission - Information on Executive Director Job Postings

Good morning. I apologize for the delay in responding. Thanks for the information and particularly thanks to Melanie for all of the excellent comparative material. Here are my thoughts at this point. Since I won't be at the meeting, I would like these comments fully shared as written.

In reviewing the job description again, along with all of the excellent resources that were provided, I am even more struck by the differences between what this position will need to accomplish in the pilot project versus what he or she would do if hired into the fully funded governmental entity envisioned for the future of the office. Our own efforts at fundraising are a clear indication of the struggle the Director will have to establish the financial base for the pilot project. In addition, this position is setting up an office from scratch, while also being charged with performing the cost/benefit analysis needed to justify permanent funding and expansion of the office. I do not believe that the job description with which we are currently working sufficiently communicates this specific scope, in part because it is too long and too detailed.

I would recommend organizing around a couple of very specific statements of responsibility that are front and center in the job description. In reality, this position is not the Executive Director of the OPG but the Director of the OPG Pilot Project. To suggest other than that is, in my view, overtly misleading.

Primary job responsibilities should clearly specify:

- Assures financial viability of the pilot project through development of a fundraising plan, policies, procedures
 and materials; identification, cultivation and solicitation of donor prospects; identification and pursuit of grant
 opportunities; and effective collaboration with the Commission on fundraising initiatives.
- Collects, analyzes and synthesizes data from the pilot project to prepare and justify strategic and operational plans and legislative funding requests for the permanent establishment and legislative funding of the statewide Office of Public Guardianship.

Qualifications should include:

- Strong marketing, public relations, fundraising experience and advocacy across non-profit, for-profit and governmental environments.
- Ability to engage the support and collaboration of a wide range of community stakeholders and state legislators and administrators.
- Experience in the collection, analysis, synthesis and reporting of data for needs assessment and service expansion.
- Prior experience with relevant project management responsibilities.

Deb

Deb Bennett-Woods, EdD Professor Emerita Regis University Email: dbennett@regis.edu From:

Kelsey Lesco <klesco@disabilitylawco.org>

Sent:

Thursday, June 21, 2018 11:08 AM

To:

Sueanna Johnson

Subject:

Re: OPG Commission - Reminder Regarding Job Description Edits

Hi

I apologize for the delay in getting this to you.

After reading the other job descriptions my comments are relatively unchanged from what I stated in the last OPG meeting.

I believe that we are hiring for a position that is simply different from hiring for an established or funded office. In the job description I believe that we need to place a larger emphasis on fundraising. This will be a large part of the job of the executive director of the pilot program. I also see that a very important component of this position will be to write a report to the General Assembly where the director quantifies the unmet need for guardianship services, quantifies the cost and completes a cost-benefit analysis. This report is critical in the continuation of the office past the pilot program stage, which is the goal. I believe that the data analysis requirements of the position should be explicit. In the last meeting the use of two job descriptions was mentioned by HR and that may be appropriate in this situation.

Thanks Kelsey

EXECUTIVE DIRECTOR OF THE OFFICE OF PUBLIC GUARDIAN

Comment [M1]: Is this Ed for the pilot project only? Or for the pilot and any permanent OPG?

The *Office of Public Guardian (OPG)* is now accepting applications for the position of Executive Director. Below is the position description.

Compensation for this position is allocated at \$_____ annually.

Mission of the Office of Public Guardian:

The mission of the Office of Public Guardian aims to oversee and provide guardianship for indigent and incapacitated adults when other guardianship possibilities are exhausted. If Colorado adults lack responsible family, resources to compensate a private guardian, and public service organizations cannot provide guardianship, the OPG provides guardianship legal services to secure the health and safety of these individuals while preserving their independence wherever possible. ¹

OPG Values:

<u>Availability of guardianship: The OPG should meet the need of guardianship for adults who possess no other options to ensure that all adults have their needs met.</u>

Autonomy for adults: Guardianship should respect the concerns and decisions of those adults under a court appointed guardianship, and—where possible—assist adults to regain or develop their capacities.

Availability of guardianship: The OPG should meet the need of guardianship for adults who possess no other options to ensure that all adults have their needs met.

Accountability for services: The OPG should track services provided in order to allocate resources to meet guardianship needs

Executive Director Position Description:

Applicants should refer to C.R.S. § 13-94-104 et seq. for a comprehensive description of and minimum requirements for the position.

The Executive Director serves at the pleasure of the five-member appointing commission and is responsible for ensuring that the office meets the requirements of C.R.S. § 13-94-104 et seq.

The Executive Director will perform the following:

Establishment, development, direction, and administration of the Office of the Public Guardian, including creation of professional standards for the and a code of ethics for office employees

Comment [M2]: You do not want to say "legal"services. This implies representation of a guardian.

Comment [M3]: Assist? Where is a guardian ordered to do that? ISs there a better word?

¹ Until 2021, the Office of Public Guardian will be a pilot program serving the second, seventh, and seventeenth Judicial Districts of Colorado.

and guardian-designees, cultivation of relationships with relevant stakeholders, implementation of a data management system, and adoption of eligibility and prioritization criteria for referrals;

- Supervision, hiring, and termination of office employees, including
 - > Establishing expectations and provide employee performance feedback on an on-going and annual basis, and assist employees in establishing goals,
 - Providing recommendations regarding employee's employment probationary/trial period;
- . Contracting of guardiansattorneys and management of contracts, including
 - Engagement of outreach and recruitment efforts to obtain a diverse and qualified pool
 of applicants,
 - > Interviewing and evaluating potential new attorney contractors,
 - Evaluation and monitoring <u>guardianattorney</u> contractors' compliance with <u>statutory</u> <u>requirements</u>, <u>best practices</u>, any Chief Justice Directives and OPG policies, establish performance standards and provide performance feedback and evaluations,
 - ➤ Determination of appropriateness of <u>guardiagn-lawyer</u> appointments and adjust OPG <u>guardian</u> appointment lists —in each judicial district as necessary,
 - > Establishing billing policies and procedures; reviews contractor invoices and approves payment requests, and
 - Provision of relevant, accessible attorney training statewide;
- A review of referrals to the office;
- Recruitment, training, and oversight of guardian-designees;
- Handling and responding to complaints against the office, and making judgments about whether investigations of cases should be pursued;
- ❖ Maintenance of a public guardianship data management system;
- Office management, financial planning, and budgeting for office;
- Securing funding in the form of gifts, grants, donations, and allocations secured through working with the General Assembly and Joint Budget Committee;
- Public education and outreach regarding the role of the office and guardian-designees, including requests for information;
- Analyze legislation impacting the OPG, and advocate for the interests of the OPG and the adults it represents;

Comment [M4]: I believe we are looking for guardians, not attorneys. This is a HUGE point we need to discuss. I thought OPG is to take guardian appointments NOT to be a substitute for the legal work done by a petitioner (like APS). If OPG is to be the petitioner than OPG will be put into contested guardianship proceedings and it will become more legal service than guardianship service. UNLESS, we expect OPG to do both. This changes the dynamic and funding significantly. We have to figure this part out. Of course there will need to be a staff lawyer or two perhaps, but if OPG does every case from Petition forward (instead of being a nominee) this needs to be vetted out.

- Report on OPG activities, concerns, and issues to OPG commission members, including the OPG budget, legislation, policies, and mandates;
- Reporting on the activities of the OPG and the need of guardianship services in Colorado to the General Assembly;
- The Executive Director is also responsible for special duties pursuant to the statutory evaluation of the OPG occurring by January 1, 2021 and found in C.R.S. 13-94-105(4) et seq.