

<p><b>COLORADO SUPREME COURT</b> 2 East 14th Avenue, Denver, Colorado 80203</p>	<p style="text-align: center;"><b>▲ COURT USE ONLY ▲</b></p>
<p>Original Proceeding Colo. Rev. Stat. § 1-40-107(2) Appeal from the Ballot Title Board</p>	
<p><b>Petitioners:</b> STEVEN WARD and LEVI MENDYK</p> <p>v.</p> <p><b>Respondents/Proponents:</b> ROBERT SCHRAEDER and JOEL ALLEN CATHEY, Proponents,</p> <p>and</p> <p><b>Ballot Title Setting Board:</b> THERESA CONLEY, JULIE PELEGRIN, and DAVID POWELL</p>	<p>Case Number:</p> <p>Div.:                      Crtm.:</p>
<p><b>Attorney for Petitioners:</b> Suzanne M. Taheri, #23411 MAVEN LAW GROUP 6501 E. Belleview Ave, Suite 375 Englewood, CO 80111 Phone Number: (303) 263-0844 Email: staheri@mavenlawgroup.com</p>	
<p style="text-align: center;"><b>PETITION FOR REVIEW OF FINAL ACTION OF BALLOT TITLE SETTING BOARD CONCERNING PROPOSED INITIATIVE 2021-2022 #102 (“CONCERNING LIQUOR LICENSES”)</b></p>	

Petitioners Steven Ward and Levi Mendyk, thorough undersigned counsel, hereby petition this Court pursuant to C.R.S. § 1-40-107(2) to review the actions of the Ballot Title Setting Board (“Title Board”) with respect to jurisdiction to set title for Proposed Initiative 2021-2022 #102.

## **STATEMENT OF THE CASE**

### **A. Procedural History of Proposed Initiative**

Proposed Initiative 2021-2022 #102 was filed with Legislative Council on March 22, 2022. The Title Board conducted an initial hearing on the initiative and set ballot title on April 20, 2022. After the initial hearing, Petitioners filed a Motion for Rehearing challenging the Board’s actions on the grounds that the measure did not constitute a single subject and the Board failed to set a clear title. A rehearing took place on April 28, 2022, and the Petitioners’ Motion for Rehearing was denied.

### **B. Jurisdiction**

Petitioners are timely requesting a review of the actions of the Title Board by the Supreme Court pursuant to § 1-40-107(2), C.R.S. (2021).

As required by § 1-40-107(2), C.R.S. (2021), attached to this Petition for Review are certified copies of (1) the final copy of the Proposed initiative as submitted to the Title Board; (2) the determinations by the Title Board at its initial

hearing on the Proposed Initiative on April 20, 2022; (3) the Fiscal Summary for the Proposed initiative prepared by the Director of Research of the Legislative Council of the General Assembly pursuant to §1-40-105.5(1.5), C.R.S. (2021); (4) the Motion for Rehearing filed Petitioners on April 27, 2022; and (5) the determinations by the Title Board at the rehearing on April 28, 2022.

### **GROUND FOR REVIEW**

Petitioners respectfully submit that the Title Board erred by failing to set a ballot title that properly describes the central features of the proposed initiative. The ballot title as set by the board omits a description of the changes to the existing beer code.

### **PRAYER FOR RELIEF**

Petitioners respectfully request that, after consideration of the parties' briefs, this Court determine that the titles are legally flawed, and direct the Title Board to correct the title to address the deficiencies outlined in Petitioner's briefs.

Respectfully submitted this 5<sup>th</sup> day of May, 2022

s/Suzanne Taheri  
Suzanne M. Taheri, #23411  
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*Attorney for Petitioners*

**CERTIFICATE OF SERVICE**

I hereby certify that on this 5th day of May, 2022, a true and correct copy of the **PETITION FOR REVIEW OF FINAL ACTION OF BALLOT TITLE SETTING BOARD CONCERNING PROPOSED INITIATIVE 2021-2022 #102 (“CONCERNING LIQUOR LICENSES”)** was served via the Colorado Court’s E-Filing System to the following:

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*/s/ Suzanne Taheri*

\_\_\_\_\_  
Suzanne Taheri

*Duly signed original on file at Maven Law Group*



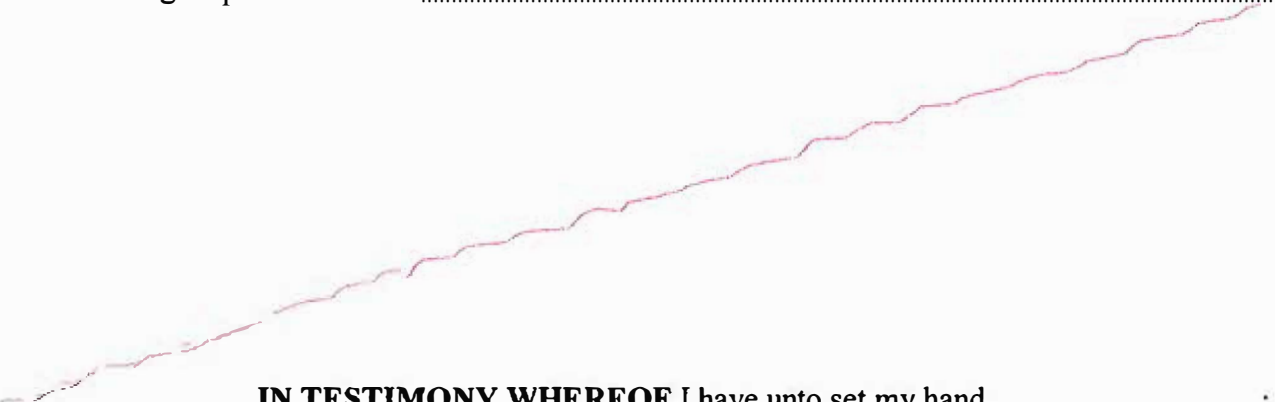
# STATE OF COLORADO

DEPARTMENT OF  
STATE

## CERTIFICATE

I, **JENA GRISWOLD**, Secretary of State of the State of Colorado, do hereby certify that:

the attached are true and exact copies of the filed text, fiscal impact statement and abstract, motion for rehearing, and the rulings thereon of the Title Board for Proposed Initiative “2021-2022 #102 ‘Concerning Liquor Licenses’” .....



..... **IN TESTIMONY WHEREOF** I have unto set my hand .....  
and affixed the Great Seal of the State of Colorado, at the  
City of Denver this 3<sup>rd</sup> day of May, 2022.

*Jena Griswold*

SECRETARY OF STATE



*Be it enacted by the People of the State of Colorado:*

**SECTION 1. Declaration of Purpose.**

The People of the State of Colorado find and declare that it is in the interest of Colorado to allow for the sale of wine in some grocery stores.

**SECTION 2:** In Colorado Revised Statutes, 44-3-103 **add** (18.5) as follows:

**44-3-103. Definitions.** As used in this article 3 and article 4 of this title 44, unless the context otherwise requires:

(18.5) “FERMENTED MALT BEVERAGE AND WINE RETAILER” MEANS A RETAILER LICENSED UNDER ARTICLE 4 OF THIS TITLE 44 TO SELL FERMENTED MALT BEVERAGES AND WINE, BUT NOT SPIRITOUS LIQUORS, IN ORIGINAL SEALED CONTAINERS FOR CONSUMPTION OFF THE LICENSED PREMISES.

**SECTION 3.** In Colorado Revised Statutes, 44-3-301, **amend** (9)(a)(I)(B), and (12)(a.5)(I) as follows:

**44-3-301. Licensing in general.** (9)(a)(I)(B) The state and local licensing authorities shall not grant permission under this subsection (9)(a)(I) to a fermented malt beverage RETAILER OR TO A FERMENTED MALT BEVERAGE AND WINE retailer licensed under section 44-4-107 (1) to move its permanent location if the new location is: Within one thousand five hundred feet of a retail liquor store licensed under section 44-3-409; for a premises located in a municipality with a population of ten thousand or fewer, within three thousand feet of a retail liquor store licensed under section 44-3-409; or, for a premises located in a municipality with a population of ten thousand or fewer that is contiguous to the city and county of Denver, within one thousand five hundred feet of a retail liquor store licensed under section 44-3-409.

(12)(a.5)(I) Notwithstanding any other provision of this article 3, on and after ~~June 4, 2018,~~ MARCH 1, 2023, the state and local licensing authorities shall not issue a new fermented malt beverage RETAILER’S LICENSE OR A FERMENTED MALT BEVERAGE AND WINE retailer’s license under article 4 of this title 44 authorizing the sale at retail of fermented malt beverages OR WINE in sealed containers for consumption off the licensed premises if the premises for which the retail license is sought is located within five hundred feet of a retail liquor store licensed under section 44-3-409.

**SECTION 4.** In Colorado Revised Statutes, 44-3-313, **amend** (1)(e)(I), (1)(e)(II), (1)(e)(IV), and (1)(e)(V) as follows:

**44-3-313. Restrictions for applications for new license.**

(1)(e)(I) If the building in which fermented malt beverages OR WINE are to be sold pursuant to a license under section 44-4-107 (1) is located within five hundred feet of any public or parochial school or the principal campus of any college, university, or seminary; except that this subsection (1)(e)(I) does not apply to:

(C) A fermented malt beverage RETAILER OR A FERMENTED MALT BEVERAGE AND WINE retailer that held a valid license and was actively doing business before the principal campus was constructed;

(II) The distances referred to in subsection (1)(e)(I) of this section are to be computed by direct measurement from the nearest property line of the land used for school purposes to the nearest portion of the building in which fermented malt beverages OR WINE are to be sold, using a route of direct pedestrian access.

(IV) In addition to the requirements of section 44-3-312 (2), the local licensing authority shall consider the evidence and make a specific finding of fact as to whether the building in which the fermented malt beverages OR WINE are to be sold is located within any distance restriction established by or pursuant to this subsection (1)(e). The finding is subject to judicial review pursuant to section 44-3-802.

(V) This subsection (1)(e) applies to:

(A) Applications for new fermented malt beverage RETAILER'S LICENSES AND FERMENTED MALT BEVERAGE AND WINE retailer's licenses under section 44-4-107 (1) submitted on or after ~~June 4, 2018~~ MARCH 1, 2023; and

(B) Applications submitted on or after ~~June 4, 2018~~ MARCH 1, 2023, under section 44-3-301 (9) by fermented malt beverage RETAILERS AND FERMENTED MALT BEVERAGE AND WINE retailers licensed under section 44-4-107 (1) to change the permanent location of the retailer's licensed premises.

**SECTION 5.** In Colorado Revised Statutes, 44-3-901, **amend** (1)(g), (1)(i)(III), (6)(i)(II), (6)(k)(I), (6)(k)(II)(B), (6)(k)(IV), (6)(k)(V), (6)(p)(III), and (8)(b) and **add** (6)(k)(II)(C) as follows:

**44-3-901. Unlawful acts - exceptions - definitions.** (1) Except as provided in section 18-13-122, it is unlawful for any person:

(g) To sell at retail any malt, vinous, or spirituous liquors in sealed containers without holding a retail liquor store or liquor-licensed drugstore license, except as permitted by section 44-3-107 (2) or 44-3-301 (6)(b) or any other provision of this article 3, or to sell at retail any fermented malt beverages in sealed containers without holding a fermented malt beverage retailer's license under SECTION 44-4-104 (1)(c), OR TO SELL AT RETAIL ANY FERMENTED MALT BEVERAGES AND WINE IN SEALED CONTAINERS WITHOUT HOLDING A FERMENTED MALT BEVERAGE AND WINE RETAILER'S LICENSE UNDER SECTION 44-4-107 (1).

(i)(III)(A) Notwithstanding subsection (1)(i)(I) of this section, it shall not be unlawful for adult patrons of a retail liquor store, liquor-licensed drugstore, FERMENTED MALT BEVERAGE RETAILER, or FERMENTED MALT BEVERAGE AND WINE RETAILER licensee to consume malt, vinous, or spirituous liquors on the licensed premises when the consumption is conducted within the limitations of the licensee's license and is part of a tasting if authorization for the tasting has been granted pursuant to section 44-3-301.

(B) NOTWITHSTANDING SUBSECTION (1)(i)(I) OF THIS SECTION, IT SHALL NOT BE UNLAWFUL FOR ADULT PATRONS OF A FERMENTED MALT BEVERAGE AND WINE RETAILER LICENSEE TO CONSUME MALT, OR VINOUS LIQUORS ON THE LICENSED PREMISES WHEN THE CONSUMPTION IS CONDUCTED WITHIN THE LIMITATIONS OF THE LICENSEE'S LICENSE AND IS PART OF A TASTING IF AUTHORIZATION FOR THE TASTING HAS BEEN GRANTED PURSUANT TO SECTION 44-3-301.

(6) It is unlawful for any person licensed to sell at retail pursuant to this article 3 or article 4 of this title 44:

(i)(II) Notwithstanding subsection (6)(i)(I) of this section, it shall not be unlawful for a retail liquor store, liquor-licensed drugstore or FERMENTED MALT BEVERAGE AND WINE RETAILER licensee to allow tastings to be conducted on his or her licensed premises if authorization for the tastings has been granted pursuant to section 44-3-301.

(k)(I) Except as provided in subsections (6)(k)(II), (6)(k)(IV), and (6)(k)(V) of this section, to have on the licensed premises, if licensed as a retail liquor store, liquor licensed drugstore, fermented malt beverage retailer, OR FERMENTED MALT BEVERAGE AND WINE RETAILER, any container that shows evidence of having once been opened or that contains a volume of liquor less than that specified on the label of the container;

(II)(B) A person holding a fermented malt beverage retailer's license under section 44-4-107 (1)(a) may have upon the licensed premises fermented malt beverages AND WINE in open containers when the open containers were brought onto the licensed premises by and remain solely in the possession of the sales personnel of a person licensed to sell at wholesale pursuant to article 4 of this title 44 for the purpose of sampling fermented malt beverages AND WINE by the fermented malt beverage retailer licensee only.

(C) A PERSON HOLDING A FERMENTED MALT BEVERAGE AND WINE RETAILER'S LICENSE UNDER SECTION 44-4-107 (1)(A) MAY HAVE UPON THE LICENSED PREMISES FERMENTED MALT BEVERAGES AND WINE IN OPEN CONTAINERS WHEN THE OPEN CONTAINERS WERE BROUGHT ONTO THE LICENSED PREMISES BY AND REMAIN SOLELY IN THE POSSESSION OF THE SALES PERSONNEL OF A PERSON LICENSED TO SELL AT WHOLESALE PURSUANT TO ARTICLE 4 OF THIS TITLE 44 FOR THE PURPOSE OF SAMPLING FERMENTED MALT BEVERAGES AND WINE BY THE FERMENTED MALT BEVERAGE AND WINE RETAILER LICENSEE ONLY.

(IV) It is not unlawful for a retail liquor store, liquor-licensed drugstore or FERMENTED MALT BEVERAGE AND WINE RETAILER licensee to allow tastings to be conducted on the licensed premises if authorization for the tastings has been granted pursuant to section 44-3-301.

(V) A person holding a retail liquor store or liquor-licensed drugstore license under this article 3 or a fermented malt beverage AND WINE retailer's license under section 44-4-107 (1)(a) may have upon the licensed premises an open container of an alcohol beverage product that the licensee discovers to be damaged or defective so long as the licensee marks the product as damaged or for return and stores the open container outside the sales area of the licensed premises until the licensee is able to return the product to the wholesaler from whom the product was purchased.

(p)(III) If licensed as a retail liquor store under section 44-3-409, a liquor-licensed drugstore under section 44-3-410, a fermented malt beverage RETAILER OR A FERMENTED MALT BEVERAGE AND WINE retailer under section 44-4-107 (1), to permit an employee who is under twenty-one years of age to deliver malt, vinous, or spirituous liquors or fermented malt beverages offered for sale on, or sold and removed from, the licensed premises of the retail



liquor store, liquor-licensed drugstore, fermented malt beverage RETAILER, OR FERMENTED MALT BEVERAGE AND WINE retailer.

(8)(b) Notwithstanding subsection (8)(a) of this section, it shall not be unlawful for a retail liquor store, liquor-licensed drugstore, FERMENTED MALT BEVERAGE RETAILER OR A FERMENTED MALT BEVERAGE AND WINE RETAILER licensee to allow tastings to be conducted on his or her licensed premises if authorization for the tastings has been granted pursuant to section 44-3-301.

**SECTION 6** In Colorado Revised Statutes, **amend** 44-4-101 as follows:

**44-4-101. Short title.**

The short title of this article 4 ~~is~~ SHALL BE KNOWN AND MAY BE CITED AS the “Colorado Beer AND WINE Code”.

**SECTION 7.** In Colorado Revised Statutes, **amend** 44-4-102 as follows:

**44-4-102. Legislative declaration.** (1) The general assembly hereby declares that it is in the public interest that fermented malt beverages AND WINE FOR CONSUMPTION OFF THE PREMISES OF THE LICENSEE, FERMENTED MALT BEVERAGES FOR CONSUMPTION ON THE PREMISES OF THE LICENSEE, AND FERMENTED MALT BEVERAGES FOR CONSUMPTION BOTH ON AND OFF THE PREMISES OF THE LICENSEE shall be sold at retail only by persons licensed as provided in this ~~article 4~~ TITLE 44. The general assembly further declares that it is lawful to sell fermented malt beverages AND WINE at retail subject to this article 4 and applicable provisions of articles 3 and 5 of this title 44. (2) The general assembly further recognizes that fermented malt beverages and malt liquors are separate and distinct from, and have a unique regulatory history in relation to, vinous and spirituous liquors; however, maintaining a separate regulatory framework and licensing structure for fermented malt beverages AND WINE under this article 4 is no longer necessary except at the retail level. Furthermore, to aid administrative efficiency, article 3 of this title 44 applies to the regulation of fermented malt beverages AND AND WINE, except when otherwise expressly provided for in this article 4.

**SECTION 8.** In Colorado Revised Statutes, 44-4-103, **amend** (2) and (3), and **add** (7) as follows:

**44-4-103. Definitions.** Definitions applicable to this article 4 also appear in article 3 of this title 44. As used in this article 4, unless the context otherwise requires:

(2) "License" means a grant to a licensee to sell fermented malt beverages OR FERMENTED MALT BEVERAGES AND WINE at retail as provided by this article 4.

(3) "Licensed premises" means the premises specified in an application for a license under this article 4 that are owned or in possession of the licensee and within which the licensee is authorized to sell, dispense, or serve fermented malt beverages OR FERMENTED MALT BEVERAGES AND WINE in accordance with the provisions of this article 4.

(7) “WINE” MEANS VINOUS LIQUORS AS DEFINED IN SECTION 44-3-103(59), WHEN PURCHASED BY A FERMENTED MALT BEVERAGE AND WINE RETAILER FROM A WHOLESALER LICENSED PURSUANT TO ARTICLE 3 OF THIS TITLE 44.

**SECTION 9.** In Colorado Revised Statutes, 44-4-104, **amend** (1) introductory portion, and (1)(c)(I)(A), and (1)(c)(I)(B) as follows:

**44-4-104. Licenses - state license fees – requirements – definition.**

(1) The licenses to be granted and issued by the state licensing authority pursuant to this article 4 for the retail sale of fermented malt beverages OR FERMENTED MALT BEVERAGES AND WINE are as follows:

(c)(I)(A) A retailer's ~~license~~ LICENSE ~~shall~~ SHALL be granted and issued to any person, partnership, association, organization, or corporation qualifying under section 44-3-301 and not prohibited from licensure under section 44- 3-307 to sell at retail fermented malt beverages either for consumption off the licensed premises, for consumption on the licensed premises or, subject to subsection (1)(c)(III) of this section, for consumption on and off the licensed premises, upon paying an annual license fee of seventy-five dollars to the state licensing authority.

(A.5) A MAXIMUM OF TWELVE LICENSES MAY BE GRANTED AND ISSUED TO ANY PERSON, PARTNERSHIP, ASSOCIATION, ORGANIZATION, OR CORPORATION QUALIFYING UNDER SECTION 44-3-301 AND NOT PROHIBITED FROM LICENSURE UNDER SECTION 44- 3-307 TO SELL AT RETAIL FERMENTED MALT BEVERAGES AND WINE EITHER FOR CONSUMPTION OFF THE LICENSED PREMISES, OR SUBJECT TO SUBSECTION (1)(C)(III) OF THIS SECTION, FOR CONSUMPTION ON AND OFF THE LICENSED PREMISES, UPON COMPLIANCE WITH THE LOCAL LICENSING AUTHORITY PROCEDURES IN SECTION 44-4-107, AND UPON PAYMENT OF AN ANNUAL LICENSE FEE OF SEVENTY-FIVE DOLLARS TO THE STATE LICENSING AUTHORITY.

(B) A person licensed pursuant to this subsection (1)(c) to sell fermented malt beverages OR FERMENTED MALT BEVERAGES AND WINE at retail shall purchase the fermented malt beverages OR FERMENTED MALT BEVERAGES AND WINE only from a wholesaler licensed pursuant to article 3 of this title 44.

**SECTION 10.** In Colorado Revised Statutes, 44-4-105, **amend** (1)(a)(I)(A) as follows:

**44-4-105. Fees and taxes - allocation.** (1)(a)(I) The state licensing authority shall establish fees for processing the following types of applications, notices, or reports required to be submitted to the state licensing authority:

(A) Applications for new fermented malt beverage AND NEW FERMENTED MALT BEVERAGE AND WINE RETAILER licenses pursuant to section 44-3-301 and rules thereunder;

**SECTION 11.** In Colorado Revised Statutes, 44-4-106, **amend** (1) as follows:

**44-4-106. Lawful acts.** (1) It is lawful for a person under eighteen years of age who is under the supervision of a person on the premises eighteen years of age or older to be employed in a place of business where fermented malt beverages OR WINE are sold at retail in containers for off-premises consumption. During the normal course of such employment, any person under twenty-one years of age may handle and otherwise act with respect to fermented malt beverages OR WINE in the same manner as that person does with other items sold at retail; except that:

(a) A person under eighteen years of age shall not sell or dispense fermented malt beverages OR WINE, check age identification, or make deliveries beyond the customary parking area for the customers of the retail outlet; and

(b) A person who is under twenty-one years of age shall not deliver fermented malt beverages OR WINE in sealed containers to customers.

**SECTION 12.** In Colorado Revised Statutes, 44-4-107, **amend** (1), (1)(a), (1)(b), (1)(c)(I), (4), (4)(a)(I), (4)(a)(II), (4)(b), (5), and (6), and **add** (1)(b.5) and (7) as follows:

**44-4-107. Local licensing authority - application – fees –definition – rules.**

(1) The local licensing authority shall issue only the following classes of fermented malt beverage AND FERMENTED MALT BEVERAGE AND WINE licenses:

(a) Sales OF FERMENTED MALT BEVERAGES for consumption off the premises of the licensee;

(b) Sales OF FERMENTED MALT BEVERAGES for consumption on the premises of the licensee;

(b.5) SALES OF FERMENTED MALT BEVERAGES AND WINE FOR CONSUMPTION OFF THE PREMISES OF THE LICENSEE;

(c)(I) Subject to subsections (1)(c)(II) and (1)(c)(III) of this section, sales OF FERMENTED MALT BEVERAGES for consumption both on and off the premises of the licensee.

(4) On or after January 1, 2019, a fermented malt beverage retailer licensed under subsection (1)(a) of this section:

(a)(I) Shall not sell fermented malt beverages OR WINE to consumers at a price that is below the retailer's cost, as listed on the invoice, to purchase the fermented malt beverages OR WINE, unless the sale is of discontinued or close-out fermented malt beverages.

(II) This subsection (4)(a) does not prohibit a fermented malt beverage retailer from operating a bona fide loyalty or rewards program for fermented malt beverages so long as the price for the product is not below the retailer's costs as listed on the invoice. The state licensing authority may adopt rules to implement this subsection (4)(a).

(b) Shall not allow consumers to purchase fermented malt beverages at a self-checkout or other mechanism that allows the consumer to complete the fermented malt beverages purchase without assistance from and completion of the entire transaction by an employee of the fermented malt beverage retailer.

(4.5) ON OR AFTER MARCH 1, 2023, A FERMENTED MALT BEVERAGE AND WINE RETAILER LICENSED UNDER SUBSECTION (1) OF THIS SECTION:

(a)(i) SHALL NOT SELL FERMENTED MALT BEVERAGES OR WINE TO CONSUMERS AT A PRICE THAT IS BELOW THE RETAILER'S COST, AS LISTED ON THE INVOICE, TO PURCHASE THE FERMENTED MALT BEVERAGES OR WINE, UNLESS THE SALE IS OF DISCONTINUED OR CLOSE-OUT FERMENTED MALT BEVERAGES OR WINES.

(II) THIS SUBSECTION (4.5)(a) DOES NOT PROHIBIT A FERMENTED MALT BEVERAGE AND WINE RETAILER FROM OPERATING A BONA FIDE LOYALTY OR REWARDS PROGRAM FOR FERMENTED MALT BEVERAGES AND WINE SO LONG AS THE PRICE FOR THE PRODUCT IS NOT BELOW THE RETAILER'S COSTS AS LISTED ON THE INVOICE. THE STATE LICENSING AUTHORITY MAY ADOPT RULES TO IMPLEMENT THIS SUBSECTION (4.5)(a).

(b) SHALL NOT ALLOW CONSUMERS TO PURCHASE FERMENTED MALT BEVERAGES AND WINE AT A SELF-CHECKOUT OR OTHER MECHANISM THAT ALLOWS THE CONSUMER TO COMPLETE THE FERMENTED MALT BEVERAGES PURCHASE WITHOUT ASSISTANCE FROM AND COMPLETION OF THE ENTIRE TRANSACTION BY AN EMPLOYEE OF THE FERMENTED MALT BEVERAGE RETAILER.

(5) A person licensed under subsection (1)(a) of this section that holds multiple fermented malt beverage RETAILER'S LICENSES, OR FERMENTED MALT BEVERAGE AND WINE retailer's licenses for multiple licensed premises may operate under a single or consolidated corporate entity but shall not commingle purchases of or credit extensions for purchases of alcohol beverage product from a wholesaler licensed under article 3 of this title 44 for more than one licensed premises. A wholesaler licensed under article 3 of this title 44 shall not base the price for the alcohol beverage product it sells to a fermented malt beverage RETAILER, OR A FERMENTED MALT BEVERAGE AND WINE retailer licensed under subsection (1)(a) of this section on the total volume of alcohol beverage product that the retailer purchases for multiple licensed premises.

(6) (a) A person licensed under subsection (1) of this section who complies with this subsection (6) and rules promulgated under this subsection (6) may deliver fermented malt beverages OR WINE in sealed containers to a person of legal age if:

(I) The person receiving the delivery of fermented malt beverages OR WINE is located at a place that is not licensed pursuant to this section;

(II) The delivery is made by an employee of the fermented malt beverage RETAILER OR THE FERMENTED MALT BEVERAGE AND WINE retailer who is at least twenty-one years of age and who is using a vehicle owned or leased by the licensee to make the delivery;

(III) The person making the delivery verifies, in accordance with section 44-3-901 (11), that the person receiving the delivery of fermented malt beverages OR WINE is at least twenty-one years of age; and

(IV) The fermented malt beverage RETAILER OR FERMENTED MALT BEVERAGE AND WINE retailer derives no more than fifty percent of its gross annual revenues from total sales of fermented malt beverages from the sale of fermented malt beverages OR WINE that the fermented malt beverage RETAILER OR FERMENTED MALT BEVERAGE AND WINE retailer delivers.

(b) The state licensing authority shall promulgate rules as necessary for the proper delivery of fermented malt beverages OR WINE pursuant to this subsection (6) and may issue a permit to any person who is licensed pursuant to and delivers fermented malt beverages OR WINE under subsection (1) of this section. A permit issued under this subsection (6) is subject to the same suspension and revocation provisions as are set forth in section 44-3-601 for other licenses granted pursuant to article 3 of this title 44

(7) A FERMENTED MALT BEVERAGE AND WINE RETAILER MAY ALLOW TASTINGS OF FERMENTED MALT BEVERAGES OR WINE TO BE CONDUCTED ON THE LICENSED PREMISES IF THE LICENSEE HAS RECEIVED AUTHORIZATION TO CONDUCT TASTINGS PURSUANT TO SECTION 44-3-301.

**Section 13. Effective date.** THIS MEASURE SHALL GO INTO EFFECT ON MARCH 1, 2023.

## **Ballot Title Setting Board**

### **Proposed Initiative 2021-2022 #102<sup>1</sup>**

The title as designated and fixed by the Board is as follows:

A change to the Colorado Revised Statutes concerning the expansion of alcohol beverage retail licenses, and, in connection therewith, creating a new fermented malt beverage and wine retail license that authorizes the sale of fermented malt beverages, such as beer, and wine for consumption off the licensed premises; making the new license subject to the same requirements concerning location, delivery, and sales that apply to fermented malt beverage retail licensees; allowing a person to obtain up to 12 fermented malt beverage and wine retail licenses; and authorizing fermented malt beverage retailers and fermented malt beverage and wine retailers to offer tastings if authorized by the local licensing authority.

The ballot title and submission clause as designated and fixed by the Board is as follows:

Shall there be a change to the Colorado Revised Statutes concerning the expansion of alcohol beverage retail licenses, and, in connection therewith, creating a new fermented malt beverage and wine retail license that authorizes the sale of fermented malt beverages, such as beer, and wine for consumption off the licensed premises; making the new license subject to the same requirements concerning location, delivery, and sales that apply to fermented malt beverage retail licensees; allowing a person to obtain up to 12 fermented malt beverage and wine retail licenses; and authorizing fermented malt beverage retailers and fermented malt beverage and wine retailers to offer tastings if authorized by the local licensing authority?

*Hearing April 20, 2022:*

*Single subject approved; staff draft amended; titles set.*

*Board members: Theresa Conley, Julie Pelegrin, Eric Meyer*

*Hearing adjourned 5:22 P.M.*

*Rehearing April 28, 2022:*

*Motion for Rehearing denied.*

*Board members: Theresa Conley, Julie Pelegrin, David Powell*

*Hearing adjourned: 10:19 P.M.*

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<sup>1</sup> Unofficially captioned “**Concerning Liquor Licenses**” by legislative staff for tracking purposes. This caption is not part of the titles set by the Board.



## **Ballot Title Setting Board**

### **Proposed Initiative 2021-2022 #102<sup>1</sup>**

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A change to the Colorado Revised Statutes concerning the expansion of alcohol beverage retail licenses, and, in connection therewith, creating a new fermented malt beverage and wine retail license that authorizes the sale of fermented malt beverages, such as beer, and wine for consumption off the licensed premises; making the new license subject to the same requirements concerning location, delivery, and sales that apply to fermented malt beverage retail licensees; allowing a person to obtain up to 12 fermented malt beverage and wine retail licenses; and authorizing fermented malt beverage retailers and fermented malt beverage and wine retailers to offer tastings if authorized by the local licensing authority.

The ballot title and submission clause as designated and fixed by the Board is as follows:

Shall there be a change to the Colorado Revised Statutes concerning the expansion of alcohol beverage retail licenses, and, in connection therewith, creating a new fermented malt beverage and wine retail license that authorizes the sale of fermented malt beverages, such as beer, and wine for consumption off the licensed premises; making the new license subject to the same requirements concerning location, delivery, and sales that apply to fermented malt beverage retail licensees; allowing a person to obtain up to 12 fermented malt beverage and wine retail licenses; and authorizing fermented malt beverage retailers and fermented malt beverage and wine retailers to offer tastings if authorized by the local licensing authority?

*Hearing April 20, 2022:*

*Single subject approved; staff draft amended; titles set.*

*Board members: Theresa Conley, Julie Pelegrin, Eric Meyer*

*Hearing adjourned 5:22 P.M.*

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<sup>1</sup> Unofficially captioned “**Concerning Liquor Licenses**” by legislative staff for tracking purposes. This caption is not part of the titles set by the Board.

COLORADO TITLE SETTING BOARD

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IN THE MATTER OF THE TITLE AND BALLOT TITLE AND SUBMISSION CLAUSE  
FOR INITIATIVE 2021-2022 #102

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**MOTION FOR REHEARING**

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On behalf of Steve Ward and Levi Mendyk, registered electors in the State of Colorado, the undersigned counsel, hereby submits this Motion for Rehearing of the Title Board's April 20, 2022, decision.

1. The Board lacked jurisdiction to consider the initiative because Proponents were required to resubmit the Initiative for review and comment.

After review and comment proponents changed the reference to malt beverage and wine retailer (one license) to malt beverage retailer or malt beverage and wine retailer (two licenses) throughout the submission. These changes were substantive and not in response to review and comment.

2. The measure violates the clear title requirement.

Opponents assert that the titles as set violate clear title as they do not describe the central features of the measure including:

- In parity to opponents' own measures, the board should not include effective dates in one measure while omitting them from other measures.
- A description of any operational changes that also apply to fermented malt beverage licenses

Respectfully submitted this 27<sup>th</sup> day of April, 2022.

*s/Suzanne Taheri*  
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Denver, CO 80202  
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Legislative  
Council Staff

*Nonpartisan Services for Colorado's Legislature*

# Initiative 102

## Fiscal Summary

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**Date:** April 19, 2022

**Fiscal Analyst:** Anna Gerstle (303-866-4375)

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### LCS TITLE: CONCERNING LIQUOR LICENSES

#### Fiscal Summary of Initiative 102

This fiscal summary, prepared by the nonpartisan Director of Research of the Legislative Council, contains a preliminary assessment of the measure's fiscal impact. A full fiscal impact statement for this initiative is or will be available at [www.colorado.gov/bluebook](http://www.colorado.gov/bluebook). This fiscal summary identifies the following impact.

**State revenue.** By creating a new fermented malt beverage (beer) and wine liquor license and limiting the new licenses to 12 per retailer, Initiative 102 will increase fee revenue paid to the Department of Revenue by a minimal amount. Grocery stores that convert their current beer license to a new beer and wine license will pay a license conversion fee, and generally, other licensing fees will be similar to the fees currently paid for a license.

**State expenditures.** Initiative 102 will increase workload for the Department of Revenue to create the new beer and wine off-premises retailer liquor license, process license conversions, and conduct enforcement.

**Local government impact.** Similar to the state impact, Initiative 102 will increase fee revenue and workload for local licensing authorities to create the new license type and process license conversions.

**Economic impacts.** While Initiative 102 may change the number and type of liquor licensed locations, the overall volume of alcohol sales is not expected to change significantly. The measure may also shift income and employment opportunities across different retailers.