SUPREME COURT, STATE OF COLORADO

2 East 14th Avenue Denver, CO 80203 FILED IN THE DATE FILED: September 10, 2013 SUPREME COURT

SEP 1 0 2013

OF THE STATE OF COLORADO Christopher T. Ryan, Clerk

ORIGINAL PROCEEDING PURSUANT TO C.R.S. § 1-40-107(2)

Petitioners:

Robert Bows and Jason Bosch, Proponents

v.

Respondents:

Title Board:

Suzanne Staiert, Jason Gelender, and Daniel Domenico

v.

Respondents:

Don Childears, Objector

Barbara M.A. Walker, Objector

▲ COURT USE ONLY ▲

Representative for the Petitioners:

Robert Bows 6077 Magnolia Drive Nederland, CO 80466

Telephone: 303-413-9977

Fax: 303-413-9978 rabows@mric.coop

Case Number: B SA231

PETITION FOR REVIEW OF FINAL ACTION OF THE TITLE SETTING BOARD CONCERNING PROPOSED INITIATIVE 2013-2014 NO. 45



Pursuant to section 1-40-107(2), Robert Bows, representing the proponents, respectfully petitions this court to review the action of the Ballot Title Setting Board ("Title Board") in declining to set title for Proposed Initiative 2013-2014 #45 (the "Initiative").

I. ACTION OF THE TITLE BOARD

The Title Board conducted its initial public hearing and declined to set the title for the Initiative on August 21, 2013. Petitioner subsequently filed timely Motion for Rehearing on August 26, 2013. The Title Board considered the motion at its September 4, 2013 hearing and rejected Petitioner's challenges and denied the motion. Petitioner now seeks review of the Ballot Title Setting Board's actions under C.R.S. section 1-40-107(2).

II. ISSUES PRESENTED FOR REVIEW

- A. One member of the title board majority voting to deny the appeal argued that:

 The second topic is the clause that exempts the bank's revenues from constitutional limitations.
 - Did the title board err in ignoring that all ballot issues since the advent of TABOR that involve revenues (including taxes, bonds, certain changes in appropriations, and even unnamed sums of revenues)--whether initiatives of the people or referrals from the General Assembly--have such a clause? If so, then, in and of itself, this clause cannot be considered a second topic.
- B. One member of the title board majority voting to deny the appeal, as well as counsel for both individual objectors argued that: The transfer of funds from the bank to the state is a second topic, because a bank is not the same as a tax

or bond issue.

Did the title board err in not properly considering that, as the proposed amendment describes it, the bank is a d/b/a of the state, so any transfers are simply interdepartmental transfer, no different than the transfer of funds collected from taxes, bonds, fees, or other revenues from the Department of Revenue, the treasury, or any other account of the state into the general fund.

C. One member of the title board majority voting to deny the appeal argued that:

The bank could use the proceeds from bonds to finance deficit spending by the state.

Did the title board err in not considering that: (1) deficit financing would expressly violate two provisions in the Initiative: (a) it is expressly state in the Initiative that the revenue from bonds is to establish the necessary capitalization of the bank; (b) that according to "sound banking practices' as defined by the Initiative—which cites the Bank of North Dakota (BND) that only transfers profits (surplus funds) to state's general fund, not bond proceeds nor taxes—said funds specifically earmarked for capitalization would not be transferrable.; (2) this mischaracterizes what capitalization of a bank means, and does not account for the so-called "stress test" reserve requirements for all banks, which limit the outlay of loans based on reserves; (3) this is a political objection, not a second subject.

D. One member of the title board majority voting to deny the appeal argued that:

The proposed amendment is potentially confusing to the electorate because it
does not state a specific amount for the capitalization of the bank.

Did the title board err in interpreting the meaning of the "confusion clause" (1-

40-106.5.(1)(e) (II), "To prevent surreptitious measures and apprise the people of the subject of each measure by the title, that is, to prevent surprise and fraud from being practiced upon voters"? The absence of a specific amount for the bond issue does not, in itself, constitute surprise our fraud. The amount of capitalization is a complex decision, which the Initiative reserves for the bank board, and requires a thorough evaluation of the state's unused funds, as well as unmet needs for essential loans, etc.) Further, there have been a number of ballot issues concerning taxes and revenues in which the dollar amounts are unspecified, including: Amendment 61 (2010), an initiative concerning limitations on government borrowing, which proposed reducing tax rates by an unspecified amount; and, Referendum C (2005), a referred referendum from the General Assembly, which proposed authorizing the state to spend an unspecified amount of revenues in excess of constitutional limitations for five fiscal years

E. One of the objectors argued that: A supreme court ruling re: TABOR and multiple subjects applies to the Initiative.

Did the title board err in accepting the application of this ruling to this Initiative?

F. One of the objectors argued that: The use of the bank to strengthen the state's economy necessarily implies growth of government, which in turn puts the Initiative in direct conflict with article X, section 20 of the state constitution.

Did the title board err in interpreting the Initiative?

G. The member of the title board voting in the minority and in favor of the appeal argued that: Initiatives must be interpreted liberally, as directed by a supreme court ruling; otherwise, given the growing complexity of the state constitution and statutory framework, the initiative process becomes unworkable.

Did the title board err in ignoring the intent of the cited supreme court ruling?

III. SUPPORTING DOCUMENTATION

As required by section 1-40-107(2), attached is a certified copy of the petition, a certified copy of the motion for rehearing, results from the rehearing, results from the hearing, final text, amended text, original text, and final action by the Title Board.

IV. RELIEF REQUESTED

Petitioner respectfully requests that the court reverse the Title Board's denial of the Motions for Rehearing and find that the Title Board lacked cause for said denial. Alternatively, Petitioner requests that the court reverse the Title Board's findings that the Initiative does not constitute a single subject.

Respectfully submitted this 10th day of September, 2013.

ROBERT BOWS

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303-413-9978 (fax)

rabows@mric.coop

Representative of the Petitioners

CERTIFICATE OF SERVICE

I hereby certify that on May 1, 2012, a true and correct copy of this PETITION FOR REVIEW was delivered via U.S. Mail to the following:

LeeAnn Morrill
First Assistant Attorney General
Office of the Attorney General
Public Officials Unit
1300 Broadway, 10th Floor
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Attorney for Barbara M.A. Walters, Objector
Respondent



DEPARTMENT OF STATE

CERTIFICATE

I, SCOTT GESSLER, Secretary of State of the State of Colorado, do hereby certify that:

the attached are true and exact copies of the filed text, motion for rehearing, and the rulings thereon of the Title Board on Proposed Initiative "2013-2014 #45 'Establishment of a State-owned Bank'".

IN TESTIMONY WHEREOF I have unto set my hand and affixed the Great Seal of the State of Colorado, at the City of Denver this 10th day of September, 2012.

SECRETARY OF STATE

Ballot Title Setting Board

Proposed Initiative 2013-2014 #451

Hearing August 21, 2013: Title setting <u>denied</u> on the basis that the measure does not constitute a single subject. Hearing adjourned 2:07 p.m.

Rehearing September 4, 2013: Motion for Rehearing <u>denied</u>. Hearing adjourned 2:23 p.m.

¹ Unofficially captioned "Establishment of a State-owned Bank" by legislative staff for tracking purposes. This caption is not part of the titles set by the Board.

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AUG 2 6 2013

STATE OF COLORADO **ELECTIONS/LICENSING**

SECRETARY OF STATE INITIATIVE TITLE SETTING REVIEW BOARD

In re Ballot Title and Submission Clause for 2013-2014 Initiative #45 ("Establishment of a Stateowned Bank")

PROPONENTS' MOTION FOR A REHEARING

Robert Bows, designated representative for Proposed Initiative 2013-2014 #45, hereby seeks correction of the Title Board's action in denying the setting of title for said initiative, as a result of the facts and reasons stated below:

- 1. A hearing to set the ballot title for 2013-2014 Initiative #45 (hereinafter referred to as "Initiative"), a measure for which Bows and Bosch are named as proponents, was held on August 21, 2013.
- 2. The Board found that, based on the following reasons set forth the by one of its members, Mr. Dan Domenico, it did not have jurisdiction to set title, as it claims that the Initiative violates the single subject provision of the constitution of the state of Colorado [Article V, § 1 (5.5)].
- 3. In support of this claim, Mr. Domenico reasons that the Initiative has two subjects: (1) creating a state-owned bank to perform various actions; and (2) exempting the revenues collected from these actions from any legal restrictions, namely, as he sees it, TABOR (Article X, § 20).
- 4. However, Mr. Domenico's reasoning and the Title Board's de facto agreement to said reasoning is in direct conflict with a ruling of the state Supreme Court (a) and an initiative referred by the present session of the general assembly (b) for the 2014 ballot, to wit:
 - a. In setting titles for initiatives, the Board is directed to "apply judicial decisions construing the constitutional single-subject requirement for bills," and is advised to "follow the same rules employed by the general assembly in considering titles for bills." § 1-40-106.5(3). ... The General Assembly has directed that the single subject and title requirements for initiatives be liberally construed, "so as to avert the practices against which they are aimed and, at the same time, to preserve and protect the right of initiative and referendum." § 1-40-106.5(2). [Matter of Title, Ballot Title & Submission Clause, & Summary with Regard to a Proposed Petition for an Amendment to Constitution of State of Colo. Adding Subsection (10) to Sec. 20 of Art. X (Amend Tabor 25), 900 P.2d 121, 124-25 (Colo. 1995)]
 - b. (d.3) NOTWITHSTANDING ANY LIMITATIONS ON REVENUE, SPENDING, OR APPROPRIATIONS CONTAINED IN SECTION 20 OF ARTICLE X OF THE STATE CONSTITUTION OR ANY OTHER PROVISION OF LAW, ANY

REVENUES GENERATED BY THE RETAIL MARIJUANA EXCISE AND SALES TAXES IMPOSED PURSUANT TO PARAGRAPHS (d.1) AND (d.2) OF THIS SUBSECTION (5), AS APPROVED BY THE VOTERS AT THE STATEWIDE ELECTION HELD IN NOVEMBER OF 2013, MAY BE COLLECTED AND SPENT AS VOTER APPROVED REVENUE CHANGES WITHOUT ADDITIONAL VOTER APPROVAL. (Senate Concurrent Resolution 13-003, p. 6, lines 19-27)

- 5. In other words, the state supreme court directs the title board (4.a. above) to liberally interpret the provisions of the single subject law and to follow the same rules as the general assembly in setting title.
- 6. In turn, the general assembly, in enacting Senate Concurrent Resolution 13-003 (4.b. above), does not consider exempting revenues from "Section 20 of Article X of the state constitution or any other provision of law" as a second subject.
- 7. Therefore, the title board's basis for claiming the Initiative violates the single subject provision is in conflict with the current practice of the general assembly, which the supreme court directs the title board to follow.

Proponents respectfully request the title board to set these matters for rehearing and thereby set title for the Initiative.

Robert Bows

Robert Bows 6077 Magnolia Drive Nederland, CO 80466

Proponents' addresses:

Robert Bows 6077 Magnolia Drive Nederland, CO 80466

Jason Bosch 11287 Osage Circle, Unit B Westminster, CO 80234

Ballot Title Setting Board

Proposed Initiative 2013-2014 #45¹

Hearing August 21, 2013: Title setting <u>denied</u> on the basis that the measure does not constitute a single subject. Hearing adjourned 2:07 p.m.

¹ Unofficially captioned "Establishment of a State-owned Bank" by legislative staff for tracking purposes. This caption is not part of the titles set by the Board.

2014 Initiative for an Amendment to the Colorado Constitution to establish a state-owned bank in Colorado

#45

The original final typewritten draft which has the final language for printing of the proposed initiative

by

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JUL 2 3 2013

ELECTIONSILICENSING SECRETARY OF STATE

S.NARD 4:30 P.M

Proposed Constitutional Amendment for the State of Colorado To Establish a Publicly Owned State Bank To be Numbered as Article X, Section 22

Be it Enacted by the People of the State of Colorado:

In the constitution of the state of Colorado, add section 22 to Article X as follows:

- **Section 22. State-owned bank. Statement of intent.** (1)(a) THE STATE OF COLORADO DESIRES TO ESTABLISH A STATE-OWNED BANK IN ORDER TO STRENGTHEN ITS ECONOMY AND PROTECT IT FROM THE CYCLICAL UPS AND DOWNS CAUSED BY THE PRIVATE BANKS AND FINANCIERS WHO CONTROL MONEY CREATION AND CREDIT REGULATION PROCESSES IN THE UNITED STATES.
- (b) MANY OF THE ORIGINAL THIRTEEN COLONIES OF THE UNITED STATES AND THE CURRENT STATE OF NORTH DAKOTA, AS WELL AS MANY NATIONS WORLDWIDE, HAVE SHOWN THAT TRUE AND SUSTAINED PROSPERITY COMES IN LARGE PART FROM PUBLIC MONEYS CREATED AND MANAGED IN THE PUBLIC INTEREST.
- (2) Effective date. The effective date of this section shall be January 1, 2015.
- (3) Term definitions.
- (a) "SOUND BANKING PRACTICES" MEANS PRACTICES GENERALLY FOLLOWED BY PUBLIC NON-PROFIT BANKS, SUCH AS THE BANK OF NORTH DAKOTA, THAT ARE OPERATED IN THE PUBLIC INTEREST, AS OPPOSED TO THE SPECULATIVE AND FRAUDULENT PRACTICES OF PRIVATE FOR-PROFIT BANKS, WHICH ARE OPERATED SOLELY ON THE INTERESTS OF A SMALL GROUP OF FINANCIERS.
- (b) "ADEQUATE CAPITALIZATION OF THE BANK" MEANS MEETING THE RESERVE REQUIREMENTS NECESSARY TO CREATE LOANS THAT ENABLE THE STATE OF COLORADO TO MEET THE OBJECTIVES LISTED IN SUBSECTION (4) OF THIS SECTION.
- (c) "SOUND FINANCIAL AND PUBLIC POLICY CONSIDERATIONS" MEANS CONSIDERATIONS FOCUSED ON THE PUBLIC INTEREST, PARTICULARLY THOSE OF THE STATE OF COLORADO, SUCH AS THOSE ENUMERATED IN SUBSECTION (4) OF THIS SECTION.
- (d) "ANY LIMITATIONS IMPOSED BY ANY STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS" MEANS ANY AMENDMENT TO THE CONSTITUTION OF THE STATE OF COLORADO OR COLORADO LAW THAT CONFLICTS WITH OR RESTRICTS THE EXECUTION OF THIS AMENDMENT TO THE CONSTITUTION OF THE STATE OF COLORADO, THE SOLE PURPOSE OF WHICH IS TO ESTABLISH A PUBLICLY OWNED STATE BANK THAT EFFECTIVELY PROMOTES THE GENERAL WELFARE OF THE CITIZENS OF THE STATE OF COLORADO, AS DEFINED IN SUBSECTION (4) OF THIS SECTION.
- (4) Establishment of State-owned Bank. The state of Colorado Hereby establishes a bank to be owned by the state of Colorado. The bank is authorized to lend money at interest or at no interest to promote sustainable development, commerce, industry, and agriculture in the state and to promote home ownership, maintenance and construction of needed infrastructure, education, public health and safety, and other purposes that support the general welfare of the citizens of the state of Colorado. The bank shall have all the powers and authority of other banks chartered by the state of Colorado. This

SHALL INCLUDE THE POWER TO ISSUE BONDS, IF DEEMED NECESSARY BY THE BOARD OF DIRECTORS OF THE BANK, FOR THE SOLE PURPOSE OF ESTABLISHING ADEQUATE CAPITALIZATION OF THE BANK. THE DEBTS AND OBLIGATIONS OF THE BANK ARE BACKED BY THE FULL FAITH AND CREDIT OF THE STATE OF COLORADO THAT SHALL SERVE AS SELF-INSURANCE FOR THE BANK, WHICH SHALL NOT BE REQUIRED TO JOIN THE FEDERAL DEPOSIT INSURANCE CORPORATION (FDIC). THE REVENUE AND INCOME OF THE BANK SHALL NOT BE LIMITED, NOR SHALL EXPENDITURES AND MANAGEMENT OF ITS REVENUE, INCOME, AND ASSETS BE RESTRICTED, EXCEPT UPON SOUND FINANCIAL AND PUBLIC POLICY CONSIDERATIONS. ALL PROVISIONS OF THIS SUBSECTION ARE SELF-EXECUTING AND SEVERABLE AND SUPERSEDE CONFLICTING STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS.

- (5) Governance of state bank: elected officials: The Board of Directors of the Bank shall consist of five members who shall be elected as follows:
 - (a) THE STATE LEGISLATURE SHALL, IN A TIMELY FASHION NOT TO EXCEED THREE MONTHS FOLLOWING THE EFFECTIVE DATE OF THIS SECTION, DIVIDE THE STATE INTO FIVE DISTRICTS BY GROUPING THE STATE HOUSE DISTRICTS INTO FIVE CONTIGUOUS DISTRICTS OF ROUGHLY EQUAL POPULATION, WITH DUE RESPECT TO THE RURAL AND URBAN CHARACTERISTICS OF SAID DISTRICTS.
 - (b) The initial election shall be held on the first Tuesday in November, 2015, in conjunction with the general election, and include candidates for all five districts, two of whom shall be elected for an initial term of two years and three of whom shall be elected for a term of four years. Two years later, when the two-year terms expire, said two districts shall elect members to terms of four years. Four years after the initial vote, said three districts shall elect members for four-year terms. Thereafter, all terms for all districts shall be for four years. Except for the initial election and any run-off elections, each election held after the initial election shall also be held on the first Tuesday in November in odd-numbered years in conjunction with the general election.
 - (c) CANDIDATES MUST BE CITIZENS OF THE STATE OF COLORADO FOR AT LEAST FIVE YEARS BEFORE THEY CAN DECLARE THEIR CANDIDACY AND MUST BE RESIDENTS OF THEIR DISTRICT FOR TWO YEARS.
 - (d) TO BE INCLUDED ON THE BALLOT, CANDIDATES SHALL REGISTER WITH THE SECRETARY OF STATE'S OFFICE, WHICH SHALL PROVIDE AN AUTOMATED ONLINE PROCESS THAT INCLUDES THE OPPORTUNITY FOR EACH CANDIDATE TO LIST THEIR QUALIFICATIONS AND REASONS WHY THEY WANT TO SERVE.
 - (e) IN THE EVENT THAT NO CANDIDATE WITHIN A DISTRICT RECEIVES A MAJORITY OF VOTES FROM THAT DISTRICT, THE SECRETARY OF STATE SHALL SET A RUN-OFF ELECTION BETWEEN THE TWO CANDIDATES RECEIVING THE MOST VOTES, WHICH SHALL BE HELD WITHIN THIRTY DAYS AFTER THE RESULT OF THE INITIAL ELECTION IS CERTIFIED.
 - (f) THE GENERAL ASSEMBLY SHALL APPROPRIATE FUNDS AS NECESSARY TO CONDUCT THE ELECTIONS PROVIDED FOR IN THIS SUBSECTION. THE SECRETARY OF STATE SHALL SET ALL ELECTIONS IN ACCORDANCE WITH THIS SUBSECTION. OFFICIALS SO DESIGNATED BY LAW SHALL CONDUCT ALL ELECTIONS SPECIFIED, IN ACCORDANCE WITH THIS SUBSECTION.
 - (g) THE BANK SHALL COMMENCE OPERATIONS JANUARY 1, 2016.
- (6) Governance of State Bank: Management, employees, and advisors: (a) The Board of Directors shall receive advisory input on the General Direction of the Bank from a nine-member board of advisors whose members represent a broad cross-section of the state, including business and industry, farming, technology, finance, small business, education, labor, and employment, to be appointed by the governor, for staggered terms of four years each, except for the initial appointment which shall provide four-year terms for

FIVE MEMBERS AND TWO-YEAR TERMS FOR FOUR MEMBERS, SUBJECT TO CONFIRMATION BY A MAJORITY OF THE SENATE OF THE GENERAL ASSEMBLY OF THE STATE OF COLORADO. MEMBERS OF THE BOARD OF ADVISORS SHALL BE NOMINATED BY VARIOUS GROUPS WITHIN EACH AREA OF INTEREST IN A MANNER TO BE DETERMINED BY THE GENERAL ASSEMBLY.

- (b) THE BOARD OF DIRECTORS SHALL ALSO RECEIVE REGULAR FINANCIAL REPORTS, NO LESS THAN ONCE A MONTH, FROM THE MANAGEMENT OF THE BANK. THE FINANCES OF THE BANK SHALL BE AUDITED ANNUALLY BY AN INDEPENDENT ACCOUNTING FIRM FREE FROM ANY CONFLICTS OF INTEREST WITH THE BANK OR STATE. ALL REPORTS AND THE AUDIT SHALL BE MADE PUBLIC WHEN THEY ARE RECEIVED BY THE BOARD.
- (c) EXCEPT FOR THE PRESIDENT OF THE BANK, WHO SHALL BE APPOINTED BY THE BOARD OF DIRECTORS AND SERVE AT THEIR PLEASURE, THE MANAGEMENT AND EMPLOYEES OF THE BANK SHALL BE HIRED ACCORDING TO THE STANDARDS OF THE STATE PERSONNEL SYSTEM, WHICH SHALL ENDEAVOR TO HIRE THE BEST QUALIFIED PERSONS AND COMPENSATE THEM ACCORDINGLY BY SALARY. THE TITLES AND DUTIES OF THE REMAINING TOP FIVE OFFICIALS SHALL BE DETERMINED BY THE BOARD OF DIRECTORS. NO EMPLOYEES OF THE BANK SHALL RECEIVE COMPENSATION IN THE FORM OF COMMISSIONS AND BONUSES. THE PRESIDENT OF THE BANK MUST HAVE SUBSTANTIAL EXPERIENCE IN BANKING. THE MANAGEMENT OF THE BANK SHALL BE RESPONSIBLE FOR THE DAY-TO-DAY OPERATIONS OF THE BANK, WHICH SHALL FOLLOW THE GENERAL OBJECTIVES SET FORTH BY THIS SECTION AND, SUBSEQUENTLY, BY THE BOARD OF DIRECTORS.
- (7) Rules and Regulations of State Bank. FOLLOWING THE COMMENCEMENT OF OPERATIONS ON JANUARY 1, 2016, THE INITIAL MANAGEMENT OF THE BANK, CONSISTING OF THE TOP FIVE OPERATING OFFICIALS OF THE BANK, INCLUDING THE PRESIDENT APPOINTED BY THE BOARD OF DIRECTORS AND THOSE HIRED BY THE PRESIDENT UNDER THE PROTOCOLS OF THE STATE PERSONNEL SYSTEM, SHALL BE CHARGED WITH DRAFTING THE RULES AND REGULATIONS OF THE BANK, SUBJECT TO CONSIDERATION OF RECOMMENDATIONS BY THE ADVISORY BOARD AND APPROVAL OF THE BOARD OF DIRECTORS OF THE BANK.
- (8) Capitalization of State Bank. The Capitalization of the bank may include any proceeds from taxes and other revenues and funds of the state, including other funds such as may be collected currently for the state by other banks, that are not otherwise obligated, and funds generated by bonds, if deemed necessary by the board of directors of the bank in order to generate sufficient capitalization of the bank, as noted in subsection (3) of this amendment, subject to sound banking practices and the rules and regulations of the state bank. Specifically allocated funds and other assets of the state normally held by financial institutions shall be deposited and held by the state bank, including moneys held by other banks for the state of Colorado prior to the establishment of the bank, which shall be transferred to the bank within ten working days after the bank begins operation. The board of directors, upon receiving the advice and recommendations from the management of the bank, shall determine the means for additional capitalization as required to meet the objectives of the bank as set forth in this section.
- (9) Transfer of funds from the state bank to the general fund of the state of Colorado. The State bank may transfer funds, from time to time, to the general fund of the state of Colorado. Such amounts shall not be subject to or counted against any limitations imposed by any state constitutional, state statutory, state chartered, or other state or local provisions. Such funds may be used to enable the state to expand, maintain, or restore essential services and facilities and to enable the state to maintain a balanced budget. Surplus funds in the accounts of the bank shall not be included in the

DETERMINATION OF A BALANCED BUDGET. SUCH FUNDS SHALL SERVE AS OPERATING CAPITAL FOR THE BANK, AT THE DISCRETION OF THE BOARD OF DIRECTORS AND MANAGEMENT OF THE BANK.

2014 Initiative for an Amendment to the Colorado Constitution to establish a state-owned bank in Colorado

#45

The amended draft with changes highlighted

by

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ELECTIONS/LICENSING SECRETARY OF STATE

S.WARD

4:30 P.M.

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- (b) MANY OF THE ORIGINAL THIRTEEN COLONIES OF THE UNITED STATES AND THE CURRENT STATE OF NORTH DAKOTA, AS WELL AS MANY NATIONS WORLDWIDE, HAVE SHOWN THAT TRUE AND SUSTAINED PROSPERITY COMES IN LARGE PART FROM PUBLIC MONEYS CREATED AND MANAGED IN THE PUBLIC INTEREST.
- (2) Effective date. The effective date of this <u>AMENDMENT SECTION</u> SHALL BE JANUARY 1, 2015.
- (3) Term definitions.
- (a) "SOUND BANKING PRACTICES" MEANS PRACTICES GENERALLY FOLLOWED BY PUBLIC NON-PROFIT BANKS, SUCH AS THE BANK OF NORTH DAKOTA, THAT ARE OPERATED IN THE PUBLIC INTEREST, AS OPPOSED TO THE SPECULATIVE AND FRAUDULENT PRACTICES OF PRIVATE FOR-PROFIT BANKS, WHICH ARE OPERATED SOLELY ON THE INTERESTS OF A SMALL GROUP OF FINANCIERS.
- (b) "ADEQUATE CAPITALIZATION OF THE BANK" MEANS MEETING THE RESERVE REQUIREMENTS NECESSARY TO CREATE LOANS THAT ENABLE THE STATE OF COLORADO TO MEET THE OBJECTIVES LISTED IN <u>SUB</u>SECTION (4) OF THIS <u>AMENDMENTSECTION</u>.
- (c) "SOUND FINANCIAL AND PUBLIC POLICY CONSIDERATIONS" MEANS CONSIDERATIONS FOCUSED ON THE PUBLIC INTEREST, PARTICULARLY THOSE OF THE STATE OF COLORADO, SUCH AS THOSE ENUMERATED IN <u>SUB</u>SECTION (4) OF THIS <u>AMENDMENTSECTION</u>.
- (d) "ANY LIMITATIONS IMPOSED BY ANY STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS" MEANS ANY AMENDMENT TO THE CONSTITUTION OF THE STATE OF COLORADO OR COLORADO LAW THAT CONFLICTS WITH OR RESTRICTS THE EXECUTION OF THIS AMENDMENT TO THE CONSTITUTION OF THE STATE OF COLORADO, THE SOLE PURPOSE OF WHICH, AS STATED IN SECTION (4) OF THE AMENDMENT, IS TO ESTABLISH A PUBLICLY OWNED STATE BANK THAT EFFECTIVELY PROMOTES THE GENERAL WELFARE OF THE CITIZENS OF THE STATE OF COLORADO, AS DEFINED IN SUBSECTION (4) OF THIS SECTION "TO PROMOTE SUSTAINABLE DEVELOPMENT, COMMERCE, INDUSTRY, AND AGRICULTURE IN THE STATE AND TO PROMOTE HOME OWNERSHIP, MAINTENANCE AND CONSTRUCTION OF NEEDED INFRASTRUCTURE, EDUCATION, PUBLIC HEALTH AND SAFETY, AND OTHER PURPOSES FOR THE GENERAL WELFARE OF THE CITIZENS OF THE STATE OF COLORADO."
- (4) **Establishment of State-owned Bank.** The state of Colorado Hereby establishes a bank to be owned by the state of Colorado. The bank is authorized to lend money at

INTEREST OR AT NO INTEREST TO PROMOTE SUSTAINABLE DEVELOPMENT, COMMERCE, INDUSTRY, AND AGRICULTURE IN THE STATE AND TO PROMOTE HOME OWNERSHIP, MAINTENANCE AND CONSTRUCTION OF NEEDED INFRASTRUCTURE, EDUCATION, PUBLIC HEALTH AND SAFETY, AND OTHER PURPOSES THAT SUPPORT THE GENERAL WELFARE OF THE CITIZENS OF THE STATE OF COLORADO. THE BANK SHALL HAVE ALL THE POWERS AND AUTHORITY OF OTHER BANKS CHARTERED BY THE STATE OF COLORADO. THIS SHALL INCLUDE THE POWER TO ISSUE BONDS, IF DEEMED NECESSARY BY THE BOARD OF DIRECTORS OF THE BANK, FOR THE SOLE PURPOSE OF ESTABLISHING ADEQUATE CAPITALIZATION OF THE BANK. THE DEBTS AND OBLIGATIONS OF THE BANK ARE BACKED BY THE FULL FAITH AND CREDIT OF THE STATE OF COLORADO THAT SHALL SERVE AS SELF-INSURANCE FOR THE BANK, WHICH SHALL NOT BE REQUIRED TO JOIN THE FEDERAL DEPOSIT INSURANCE CORPORATION (FDIC). THE REVENUE AND INCOME OF THE BANK SHALL NOT BE LIMITED, NOR SHALL EXPENDITURES AND MANAGEMENT OF ITS REVENUE, INCOME, AND ASSETS BE RESTRICTED, EXCEPT UPON SOUND FINANCIAL AND PUBLIC POLICY CONSIDERATIONS. ALL PROVISIONS OF THIS SUBSECTION ARE SELF-EXECUTING AND SEVERABLE AND SUPERSEDE CONFLICTING STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS.

- (5) Governance of state bank: elected officials: The board of directors of the bank shall consist of five members who shall be elected as follows:
 - (a) THE STATE LEGISLATURE SHALL, IN A TIMELY FASHION NOT TO EXCEED THREE MONTHS FOLLOWING THE EFFECTIVE DATE OF THIS AMENDMENTSECTION, DIVIDE THE STATE INTO FIVE DISTRICTS BY GROUPING THE STATE HOUSE DISTRICTS INTO FIVE CONTIGUOUS DISTRICTS OF ROUGHLY EQUAL POPULATION, WITH DUE RESPECT TO THE RURAL AND URBAN CHARACTERISTICS OF SAID DISTRICTS.
 - (b) The initial election shall be held on the first Tuesday in November, 2015, in <u>Conjunction with the general election</u>, and include candidates for all five districts, two of whom shall be elected for an initial term of two years and three of whom shall be elected for a term of four years. Two years later, when the two-year terms expire, said two districts shall elect members to terms of four years. Four years after the initial vote, said three districts shall elect members for four-year terms. Thereafter, all terms for all districts shall be for four years. Except for the initial election and any run-off elections, each election held after the initial election shall also be held on the first Tuesday in November in odd-numbered years in conjunction with the general election.
 - (c) CANDIDATES MUST BE CITIZENS OF THE STATE OF COLORADO FOR AT LEAST FIVE YEARS BEFORE THEY CAN DECLARE THEIR CANDIDACY AND MUST BE RESIDENTS OF THEIR DISTRICT FOR TWO YEARS.
 - (d) TO BE INCLUDED ON THE BALLOT, CANDIDATES SHALL REGISTER WITH THE SECRETARY OF STATE'S OFFICE, WHICH SHALL PROVIDE AN AUTOMATED ONLINE PROCESS THAT INCLUDES THE OPPORTUNITY FOR EACH CANDIDATE TO LIST THEIR QUALIFICATIONS AND REASONS WHY THEY WANT TO SERVE.
 - (e) In the event that no candidate within a district receives a majority of votes from that district, the secretary of state shall hold—set_a run-off election between the two candidates receiving the most votes, which shall be held within thirty days after the result of the initial election is certified.
 - (f) THE GENERAL ASSEMBLY SHALL APPROPRIATE FUNDS AS NECESSARY TO CONDUCT THE ELECTIONS PROVIDED FOR IN THIS SUBSECTION. THE SECRETARY OF STATE SHALL SET ALL ELECTIONS IN ACCORDANCE WITH THIS SUBSECTION. OFFICIALS SO DESIGNATED BY LAW SHALL CONDUCT ALL ELECTIONS SPECIFIED, IN ACCORDANCE WITH THIS SUBSECTION.
 - (g) THE BANK SHALL COMMENCE OPERATIONS JANUARY 1, 2016.

- (6) Governance of State Bank: Management, employees, and advisors: (a) The Board of Directors shall receive advisory input on the general direction of the bank from a nine-Member board of advisors whose members represent a broad cross-section of the state, including business and industry, farming, technology, finance, small business, education, labor, and employment, to be appointed by the governor, for staggered terms of four years each, except for the initial appointment which shall provide four-year terms for five members and two-year terms for four members, subject to confirmation by a majority of the Senate of the General Assembly of the state of Colorado. Members of the board of advisors shall be nominated by various groups within each area of interest in a manner to be determined by the General Assembly.
 - (b) THE BOARD OF DIRECTORS SHALL ALSO RECEIVE REGULAR FINANCIAL REPORTS, NO LESS THAN ONCE A MONTH, FROM THE MANAGEMENT OF THE BANK. THE FINANCES OF THE BANK SHALL BE AUDITED ANNUALLY BY AN INDEPENDENT ACCOUNTING FIRM FREE FROM ANY CONFLICTS OF INTEREST WITH THE BANK OR STATE. ALL REPORTS AND THE AUDIT SHALL BE MADE PUBLIC WHEN THEY ARE RECEIVED BY THE BOARD.
 - (c) EXCEPT FOR THE PRESIDENT OF THE BANK, WHO SHALL BE APPOINTED BY THE BOARD OF DIRECTORS AND SERVE AT THEIR PLEASURE, THE MANAGEMENT AND EMPLOYEES OF THE BANK SHALL BE HIRED ACCORDING TO THE STANDARDS OF THE STATE PERSONNEL SYSTEM, WHICH SHALL ENDEAVOR TO HIRE THE BEST QUALIFIED PERSONS AND COMPENSATE THEM ACCORDINGLY BY SALARY. THE TITLES AND DUTIES OF THE REMAINING TOP FIVE OFFICIALS SHALL BE DETERMINED BY THE BOARD OF DIRECTORS. NO EMPLOYEES OF THE BANK SHALL RECEIVE COMPENSATION IN THE FORM OF COMMISSIONS AND BONUSES. THE PRESIDENT OF THE BANK MUST HAVE SUBSTANTIAL EXPERIENCE IN BANKING. THE MANAGEMENT OF THE BANK SHALL BE RESPONSIBLE FOR THE DAY-TO-DAY OPERATIONS OF THE BANK, WHICH SHALL FOLLOW THE GENERAL OBJECTIVES SET FORTH BY THIS AMENDMENT SECTION AND, SUBSEQUENTLY, BY THE BOARD OF DIRECTORS.
- (7) Rules and Regulations of State Bank. Following the commencement of operations on January 1, 2016, the initial management of the bank, consisting of the top five operating officials of the bank, including the president appointed by the board of directors and those hired by the president under the protocols of the state personnel system, shall be charged with drafting the rules and regulations of the bank, subject to consideration of recommendations by the advisory board and approval of the board of directors of the bank.
- (8) Capitalization of State Bank. The Capitalization of the bank may include any proceeds from taxes and other revenues and funds of the state, including other funds such as may be collected currently for the state by other banks, that are not otherwise obligated, and funds generated by bonds, if deemed necessary by the board of directors of the bank in order to generate sufficient capitalization of the bank, as noted in <u>sub</u>section (3) of this amendment, subject to sound banking practices and the rules and regulations of the state bank. Specifically allocated funds and other assets of the state normally held by financial institutions shall be deposited and held by the state bank, including moneys held by other banks for the state of Colorado prior to the establishment of the bank, which shall be transferred to the bank within ten working days after the bank begins operation. The board of directors, upon receiving the advice and recommendations from the management of the bank, shall determine the means for additional capitalization as required to meet the objectives of the bank as set forth in this amendment section.
- (9) Transfer of funds from the state bank to the general fund of the state of Colorado. THE STATE BANK MAY TRANSFER FUNDS, FROM TIME TO TIME, TO THE GENERAL FUND OF THE STATE OF

COLORADO. SUCH AMOUNTS SHALL NOT BE SUBJECT TO OR COUNTED AGAINST ANY LIMITATIONS IMPOSED BY ANY STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS. SUCH FUNDS MAY BE USED TO ENABLE THE STATE TO EXPAND, MAINTAIN, OR RESTORE ESSENTIAL SERVICES AND FACILITIES AND TO ENABLE THE STATE TO MAINTAIN A BALANCED BUDGET. SURPLUS FUNDS IN THE ACCOUNTS OF THE BANK SHALL NOT BE INCLUDED IN THE DETERMINATION OF A BALANCED BUDGET. SUCH FUNDS SHALL SERVE AS OPERATING CAPITAL FOR THE BANK, AT THE DISCRETION OF THE BOARD OF DIRECTORS AND MANAGEMENT OF THE BANK.

2014 Initiative for an Amendment to the Colorado Constitution to establish a state-owned bank in Colorado

#45

The original typewritten draft submitted for a review and comment hearing

by

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RECEIVED

JUL 2 3 2013

ELECTIONS/LICENSING SECRETARY OF STATE

S.WARD 4:30 P.M.

Proposed Constitutional Amendment for the State of Colorado To Establish a Publicly Owned State Bank To be Numbered as Article X, Section 22

Be it Enacted by the People of the State of Colorado:

In the constitution of the state of Colorado, add section 22 to Article X as follows:

- Section 22. State-owned bank. Statement of intent. (1)(a) THE STATE OF COLORADO DESIRES TO ESTABLISH A STATE-OWNED BANK IN ORDER TO STRENGTHEN ITS ECONOMY AND PROTECT IT FROM THE CYCLICAL UPS AND DOWNS CAUSED BY THE PRIVATE BANKS AND FINANCIERS WHO CONTROL MONEY CREATION AND CREDIT REGULATION PROCESSES IN THE UNITED STATES.
- (b) MANY OF THE ORIGINAL THIRTEEN COLONIES OF THE UNITED STATES AND THE CURRENT STATE OF NORTH DAKOTA, AS WELL AS MANY NATIONS WORLDWIDE, HAVE SHOWN THAT TRUE AND SUSTAINED PROSPERITY COMES IN LARGE PART FROM PUBLIC MONEYS CREATED AND MANAGED IN THE PUBLIC INTEREST.
- (2) Effective date. The effective date of this amendment shall be January 1, 2015.
- (3) Term definitions.
- (a) "SOUND BANKING PRACTICES" MEANS PRACTICES GENERALLY FOLLOWED BY PUBLIC NON-PROFIT BANKS, SUCH AS THE BANK OF NORTH DAKOTA, THAT ARE OPERATED IN THE PUBLIC INTEREST, AS OPPOSED TO THE SPECULATIVE AND FRAUDULENT PRACTICES OF PRIVATE FOR-PROFIT BANKS, WHICH ARE OPERATED SOLELY ON THE INTERESTS OF A SMALL GROUP OF FINANCIERS.
- (b) "ADEQUATE CAPITALIZATION OF THE BANK" MEANS MEETING THE RESERVE REQUIREMENTS NECESSARY TO CREATE LOANS THAT ENABLE THE STATE OF COLORADO TO MEET THE OBJECTIVES LISTED IN SECTION (4) OF THIS AMENDMENT.
- (c) "SOUND FINANCIAL AND PUBLIC POLICY CONSIDERATIONS" MEANS CONSIDERATIONS FOCUSED ON THE PUBLIC INTEREST, PARTICULARLY THOSE OF THE STATE OF COLORADO, SUCH AS THOSE ENUMERATED IN SECTION (4) OF THIS AMENDMENT.
- (d) "ANY LIMITATIONS IMPOSED BY ANY STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS" MEANS ANY AMENDMENT TO THE CONSTITUTION OF THE STATE OF COLORADO OR COLORADO LAW THAT CONFLICTS WITH OR RESTRICTS THE EXECUTION OF THIS AMENDMENT TO THE CONSTITUTION OF THE STATE OF COLORADO, THE SOLE PURPOSE OF WHICH, AS STATED IN SECTION (4) OF THE AMENDMENT, IS TO ESTABLISH A PUBLICLY OWNED STATE BANK "TO PROMOTE SUSTAINABLE DEVELOPMENT, COMMERCE, INDUSTRY, AND AGRICULTURE IN THE STATE AND TO PROMOTE HOME OWNERSHIP, MAINTENANCE AND CONSTRUCTION OF NEEDED INFRASTRUCTURE, EDUCATION, PUBLIC HEALTH AND SAFETY, AND OTHER PURPOSES FOR THE GENERAL WELFARE OF THE CITIZENS OF THE STATE OF COLORADO."
- (4) Establishment of State-owned Bank. The state of Colorado Hereby establishes a Bank to be owned by the state of Colorado. The bank is authorized to lend money at interest or at no interest to promote sustainable development, commerce, industry, and agriculture in the state and to promote home ownership, maintenance and construction

OF NEEDED INFRASTRUCTURE, EDUCATION, PUBLIC HEALTH AND SAFETY, AND OTHER PURPOSES THAT SUPPORT THE GENERAL WELFARE OF THE CITIZENS OF THE STATE OF COLORADO. THE BANK SHALL HAVE ALL THE POWERS AND AUTHORITY OF OTHER BANKS CHARTERED BY THE STATE OF COLORADO. THIS SHALL INCLUDE THE POWER TO ISSUE BONDS, IF DEEMED NECESSARY BY THE BOARD OF DIRECTORS OF THE BANK, FOR THE SOLE PURPOSE OF ESTABLISHING ADEQUATE CAPITALIZATION OF THE BANK. THE DEBTS AND OBLIGATIONS OF THE BANK ARE BACKED BY THE FULL FAITH AND CREDIT OF THE STATE OF COLORADO THAT SHALL SERVE AS SELF-INSURANCE FOR THE BANK, WHICH SHALL NOT BE REQUIRED TO JOIN THE FEDERAL DEPOSIT INSURANCE CORPORATION (FDIC). THE REVENUE AND INCOME OF THE BANK SHALL NOT BE LIMITED, NOR SHALL EXPENDITURES AND MANAGEMENT OF ITS REVENUE, INCOME, AND ASSETS BE RESTRICTED, EXCEPT UPON SOUND FINANCIAL AND PUBLIC POLICY CONSIDERATIONS. ALL PROVISIONS OF THIS SECTION ARE SELF-EXECUTING AND SEVERABLE AND SUPERSEDE CONFLICTING STATE CONSTITUTIONAL, STATE STATUTORY, STATE CHARTERED, OR OTHER STATE OR LOCAL PROVISIONS.

- (5) Governance of state bank: elected officials: The Board of Directors of the Bank shall consist of five members who shall be elected as follows:
 - (a) THE STATE LEGISLATURE SHALL, IN A TIMELY FASHION NOT TO EXCEED THREE MONTHS FOLLOWING THE EFFECTIVE DATE OF THIS AMENDMENT, DIVIDE THE STATE INTO FIVE DISTRICTS BY GROUPING THE STATE HOUSE DISTRICTS INTO FIVE CONTIGUOUS DISTRICTS OF ROUGHLY EQUAL POPULATION, WITH DUE RESPECT TO THE RURAL AND URBAN CHARACTERISTICS OF SAID DISTRICTS.
 - (b) The initial election shall be held on the first Tuesday in November, 2015, and include candidates for all five districts, two of whom shall be elected for an initial term of two years and three of whom shall be elected for a term of four years. Two years later, when the two-year terms expire, said two districts shall elect members to terms of four years. Four years after the initial vote, said three districts shall elect members for four-year terms. Thereafter, all terms for all districts shall be for four years. Except for the initial election and any run-off elections, each election held after the initial election shall also be held on the first Tuesday in November in odd-numbered years.
 - (c) CANDIDATES MUST BE CITIZENS OF THE STATE OF COLORADO FOR AT LEAST FIVE YEARS BEFORE THEY CAN DECLARE THEIR CANDIDACY AND MUST BE RESIDENTS OF THEIR DISTRICT FOR TWO YEARS.
 - (d) TO BE INCLUDED ON THE BALLOT, CANDIDATES SHALL REGISTER WITH THE SECRETARY OF STATE'S OFFICE, WHICH SHALL PROVIDE AN AUTOMATED ONLINE PROCESS THAT INCLUDES THE OPPORTUNITY FOR EACH CANDIDATE TO LIST THEIR QUALIFICATIONS AND REASONS WHY THEY WANT TO SERVE.
 - (e) IN THE EVENT THAT NO CANDIDATE WITHIN A DISTRICT RECEIVES A MAJORITY OF VOTES FROM THAT DISTRICT, THE SECRETARY OF STATE SHALL HOLD A RUN-OFF ELECTION BETWEEN THE TWO CANDIDATES RECEIVING THE MOST VOTES, WHICH SHALL BE HELD WITHIN THIRTY DAYS AFTER THE RESULT OF THE INITIAL ELECTION IS CERTIFIED.
 - (f) THE GENERAL ASSEMBLY SHALL APPROPRIATE FUNDS AS NECESSARY TO CONDUCT THE ELECTIONS PROVIDED FOR IN THIS SECTION.
 - (g) THE BANK SHALL COMMENCE OPERATIONS JANUARY 1, 2016.
- (6) Governance of State Bank: Management, employees, and advisors: (a) THE BOARD OF DIRECTORS SHALL RECEIVE ADVISORY INPUT ON THE GENERAL DIRECTION OF THE BANK FROM A NINE-MEMBER BOARD OF ADVISORS WHOSE MEMBERS REPRESENT A BROAD CROSS-SECTION OF THE STATE, INCLUDING BUSINESS AND INDUSTRY, FARMING, TECHNOLOGY, FINANCE, SMALL BUSINESS, EDUCATION, LABOR, AND EMPLOYMENT, TO BE APPOINTED BY THE GOVERNOR, FOR STAGGERED TERMS OF FOUR YEARS EACH, EXCEPT FOR THE INITIAL APPOINTMENT WHICH SHALL PROVIDE FOUR-YEAR TERMS FOR

FIVE MEMBERS AND TWO-YEAR TERMS FOR FOUR MEMBERS, SUBJECT TO CONFIRMATION BY A MAJORITY OF THE SENATE OF THE GENERAL ASSEMBLY OF THE STATE OF COLORADO. MEMBERS OF THE BOARD OF ADVISORS SHALL BE NOMINATED BY VARIOUS GROUPS WITHIN EACH AREA OF INTEREST IN A MANNER TO BE DETERMINED BY THE GENERAL ASSEMBLY.

- (b) THE BOARD OF DIRECTORS SHALL ALSO RECEIVE REGULAR FINANCIAL REPORTS, NO LESS THAN ONCE A MONTH, FROM THE MANAGEMENT OF THE BANK. THE FINANCES OF THE BANK SHALL BE AUDITED ANNUALLY BY AN INDEPENDENT ACCOUNTING FIRM FREE FROM ANY CONFLICTS OF INTEREST WITH THE BANK OR STATE. ALL REPORTS AND THE AUDIT SHALL BE MADE PUBLIC WHEN THEY ARE RECEIVED BY THE BOARD.
- (c) EXCEPT FOR THE PRESIDENT OF THE BANK, WHO SHALL BE APPOINTED BY THE BOARD OF DIRECTORS AND SERVE AT THEIR PLEASURE, THE MANAGEMENT AND EMPLOYEES OF THE BANK SHALL BE HIRED ACCORDING TO THE STANDARDS OF THE STATE PERSONNEL SYSTEM, WHICH SHALL ENDEAVOR TO HIRE THE BEST QUALIFIED PERSONS AND COMPENSATE THEM ACCORDINGLY BY SALARY. THE TITLES AND DUTIES OF THE REMAINING TOP FIVE OFFICIALS SHALL BE DETERMINED BY THE BOARD OF DIRECTORS. NO EMPLOYEES OF THE BANK SHALL RECEIVE COMPENSATION IN THE FORM OF COMMISSIONS AND BONUSES. THE PRESIDENT OF THE BANK MUST HAVE SUBSTANTIAL EXPERIENCE IN BANKING. THE MANAGEMENT OF THE BANK SHALL BE RESPONSIBLE FOR THE DAY-TO-DAY OPERATIONS OF THE BANK, WHICH SHALL FOLLOW THE GENERAL OBJECTIVES SET FORTH BY THIS AMENDMENT AND, SUBSEQUENTLY, BY THE BOARD OF DIRECTORS.
- (7) Rules and Regulations of State Bank. FOLLOWING THE COMMENCEMENT OF OPERATIONS ON JANUARY 1, 2016, THE INITIAL MANAGEMENT OF THE BANK, CONSISTING OF THE TOP FIVE OPERATING OFFICIALS OF THE BANK, INCLUDING THE PRESIDENT APPOINTED BY THE BOARD OF DIRECTORS AND THOSE HIRED BY THE PRESIDENT UNDER THE PROTOCOLS OF THE STATE PERSONNEL SYSTEM, SHALL BE CHARGED WITH DRAFTING THE RULES AND REGULATIONS OF THE BANK, SUBJECT TO CONSIDERATION OF RECOMMENDATIONS BY THE ADVISORY BOARD AND APPROVAL OF THE BOARD OF DIRECTORS OF THE BANK.
- (8) Capitalization of State Bank. The Capitalization of the bank may include any proceeds from taxes and other revenues and funds of the state, including other funds such as may be collected currently for the state by other banks, that are not otherwise obligated, and funds generated by bonds, if deemed necessary by the board of directors of the bank in order to generate sufficient capitalization of the bank, as noted in section (3) of this amendment, subject to sound banking practices and the rules and regulations of the state bank. Specifically allocated funds and other assets of the state normally held by financial institutions shall be deposited and held by the state bank, including moneys held by other banks for the state of Colorado prior to the establishment of the bank, which shall be transferred to the bank within ten working days after the bank begins operation. The board of directors, upon receiving the advice and recommendations from the management of the bank, shall determine the means for additional capitalization as required to meet the objectives of the bank as set forth in this amendment.
- (9) Transfer of funds from the state bank to the general fund of the state of Colorado. The State bank may transfer funds, from time to time, to the general fund of the state of Colorado. Such amounts shall not be subject to or counted against any limitations imposed by any state constitutional, state statutory, state chartered, or other state or local provisions. Such funds may be used to enable the state to expand, maintain, or restore essential services and facilities and to enable the state to maintain a balanced budget. Surplus funds in the accounts of the bank shall not be included in the

DETERMINATION OF A BALANCED BUDGET. SUCH FUNDS SHALL SERVE AS OPERATING CAPITAL FOR THE BANK, AT THE DISCRETION OF THE BOARD OF DIRECTORS AND MANAGEMENT OF THE BANK.