

SUPREME COURT, STATE OF COLORADO  
2 East 14<sup>th</sup> Avenue  
Denver, CO 80203

Appeal from District Court, Water Division 1  
Honorable James F. Hartmann  
Case No. **03CW99**

CONCERNING THE APPLICATION FOR  
WATER RIGHTS OF WELL  
AUGMENTATION SUBDISTRICT OF THE  
CENTRAL COLORADO WATER  
CONSERVANCY DISTRICT AND SOUTH  
PLATTE WELL USERS ASSOCIATION

▲ COURT USE ONLY ▲

**Opposer-Appellant:** CENTENNIAL WATER  
AND SANITATION DISTRICT

CASE NO. 16SA \_\_\_\_\_

v.

**Applicants-Appellees:** WELL  
AUGMENTATION SUBDISTRICT OF THE  
CENTRAL WATER CONSERVANCY  
DISTRICT AND SOUTH PLATTE WELL  
USERS ASSOCIATION

and

**Opposers-Appellees:** BIJOU IRRIGATION  
COMPANY; BIJOU IRRIGATION  
DISTRICT; CACHE LA POUFRE WATER  
USERS ASSOCIATION; CITY OF AURORA;  
CITY OF BLACK HAWK; CITY OF  
BOULDER; CITY AND COUNTY OF  
DENVER ACTING BY AND THROUGH ITS  
BOARD OF WATER COMMISSIONERS;

CITY OF ENGLEWOOD; CITY OF GREELEY ACTING BY AND THROUGH ITS WATER & SEWER BOARD; CITY OF STERLING; CITY OF THORNTON; CITY OF WESTMINSTER; DUCOMMUN BUSINESS TRUST; EAST CHERRY CREEK VALLEY WATER AND SANITATION DISTRICT; FARMERS RESERVOIR AND IRRIGATION COMPANY; FORT MORGAN RESERVOIR & IRRIGATION COMPANY; HARMONY DITCH COMPANY; THE HENRYLYN IRRIGATION DISTRICT; IRRIGATIONISTS ASSOCIATION WATER DISTRICT 1; JACKSON LAKE RESERVOIR AND IRRIGATION COMPANY; LOWER LATHAM RESERVOIR COMPANY; LUPTON BOTTOM DITCH COMPANY; LUPTON MEADOWS DITCH COMPANY; THE NEW CACHE LA POUFRE IRRIGATING COMPANY; THE CACHE LA POUFRE RESERVOIR COMPANY; NORTH POUFRE IRRIGATION COMPANY; PAWNEE WELL USERS, INC.; PUBLIC SERVICE COMPANY OF COLORADO; RIVERSIDE IRRIGATION DISTRICT; RIVERSIDE RESERVOIR AND LAND COMPANY; SOUTH ADAMS COUNTY WATER AND SANITATION DISTRICT; STATE ENGINEER AND DIVISION ENGINEER; UNITED WATER AND SANITATION DISTRICT; WESTFARM, LLC.

**Appellee Pursuant to C.A.R. 1(e):**  
DAVID NETTLES, DIVISION ENGINEER,  
WATER DIVISION NO. 1

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**NOTICE OF APPEAL**

Centennial Water and Sanitation District (“Centennial”), by and through its attorneys, Buchanan Sperling & Holleman PC, and pursuant to Rule 3(d) of the Colorado Appellate Rules, submits the following Amended Notice of Appeal.

**1. Description of the nature of the case.**

**a. General statement of the nature of the controversy.**

On July 23, 2015, the Well Augmentation Subdistrict of the Central Colorado Water Conservancy District (WAS) filed a Notice of Use of Water Rights for Augmentation (Notice of Use) stating its intent to add additional water supplies as replacement sources under paragraph 13.1 of the plan for augmentation decreed in the Findings of Fact, Conclusions of Law and Decree of the Water Court entered in Case No. 03CW99 on May 14, 2008 (Decree). Paragraph 13.1 requires, among other things, that WAS identify the amount of water available from any proposed new replacement supplies and the location at which water will be delivered to the stream.

The replacement supplies WAS sought to add to the plan for augmentation included, in part, unquantified future recharge accretions to the South Platte River from future diversions to recharge facilities under a decreed recharge plan. Centennial opposes the addition of the future recharge accretions to the plan for augmentation because the amounts and the locations where they might reach the stream were not provided with the Notice of Use. Centennial cannot protect its water rights from injury without access to this required information.

**b. Judgment, order or parts being appealed and basis for appellate jurisdiction.** The Water Court considered Centennial's challenge to the Notice of Use under its retained jurisdiction and held a hearing on August 1 and 2, 2016. The Court issued verbal findings of fact and conclusions of law on August 2, 2016. On August 22, 2016, the Court signed the transcript of its earlier verbal order and entered that signed transcript as its Written Judgment under C.R.C.P. 58(a), dismissing Centennial's challenge to the addition of the replacement supplies at issue in the retained jurisdiction action (Judgment).

Appellate jurisdiction is provided under Rule 1(a)(2) of the Colorado Appellate Rules, which provides that an appeal may be taken from "[a] judgment or decree, or

any portion thereof, in a proceeding concerning water rights; and an order refusing, granting, modifying, cancelling, affirming or continuing in whole or in part a conditional water right.” Supreme Court jurisdiction is appropriate under C.R.S. §13-4-102(1)(d), which excludes from the Court of Appeal’s jurisdiction appeals from final judgments of district courts in “water cases involving priorities or adjudications.”

c. **Whether judgment or order resolved all issues pending before the trial court including attorney’s fees and costs.** The Judgment resolved all issues pending before the Water Court.

d. **Whether the judgment was made final for purposes of appeal pursuant to C.R.C.P. 54(b).** Not applicable.

e. **Date the judgment or order was entered and the date of mailing to counsel.** The Judgment was entered by the Water Court and electronically served on all parties via ICCES on August 22, 2016.

f. **Whether there were any extensions granted to file any motion(s) for post-trial relief.** No extensions to file motions for post-trial relief were sought or granted.

g. **Date any motion for post-trial relief was filed.** Not applicable.

h. **Date any motion for post-trial relief was denied or deemed denied under C.R.C.P. 59(j).** Not applicable.

i. **Whether there were any extensions granted to file any notice(s) of appeal.** No extensions to file notices of appeal were sought or granted.

2. **Advisory listing of the issues to be raised on appeal.**

a. Whether the Water Court erred in allowing the addition of replacement supplies to the plan for augmentation in the Decree when it was undisputed that the information required by the Decree for the addition of replacement supplies was not provided.

b. Whether the Water Court erred in not requiring WAS to comply with the terms of the Decree for the addition of replacement supplies to the plan for augmentation because the Court concluded compliance was too burdensome.

c. Whether the Water Court erred in not requiring WAS to comply with the terms of the Decree for the addition of replacement supplies to the plan for augmentation because the Court concluded other terms of the Decree could prevent injury.

d. Whether the Water Court erred in dismissing Centennial's retained jurisdiction action on Defendants' Rule 41 motion where Centennial demonstrated at the hearing that the facts alleged in its retained jurisdiction motion regarding WAS' failure to supply the information required by the Decree were undisputed, which should have shifted the burden to WAS to demonstrate there would be no injury to Centennial from the addition of the replacement supplies at issue.

**3. Whether the transcript of any evidence taken before the trial court is necessary to resolve the issues raised on appeal.** The transcripts of testimony presented to the Water Court during the two days of trial on August 1 and 2, 2016, and all exhibits presented at trial are necessary to resolve the issues on appeal. The testimony for both days of the hearing was preserved by audio recording and subsequently transcribed. The length of the trial transcripts totals approximately 315 pages.

**4. Whether the order on review was issued by a magistrate where consent was necessary.** Not applicable.

**5. The names of counsel for the parties, their addresses, telephone numbers, e-mail addresses, and registration numbers.**

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**6. Appendices containing copies of judgment and order being appealed.**

Appendix A – Written Judgment, dated August 22, 2016.

Respectfully submitted this 20<sup>th</sup> day of September, 2016.

BUCHANAN SPERLING & HOLLEMAN PC

By 

Veronica A. Sperling, #14310

Paul F. Holleman, #21888

ATTORNEYS FOR OPPOSER-APPELLANT,  
CENTENNIAL WATER AND SANITATION  
DISTRICT

*E-FILED PURSUANT TO C.A.R. 30*

*Duly signed original on file at the law offices of Buchanan Sperling & Holleman PC*

**CERTIFICATE OF SERVICE**  
**(2016SA\_\_\_\_\_)**

I hereby certify that the foregoing **NOTICE OF APPEAL** was served through ICCES this 20<sup>th</sup> day of September 2016 on the following:

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Well Augmentation Subdistrict

Case No. 16SA\_\_\_\_\_

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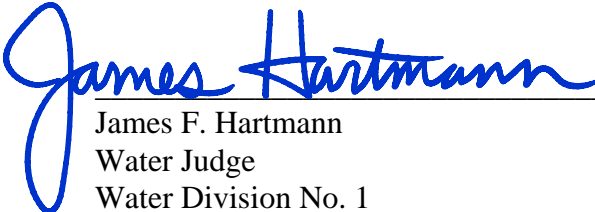
  
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DISTRICT COURT, WATER DIVISION 1, WELD COUNTY, COLORADO  9 <sup>th</sup> Street & 9 <sup>th</sup> Avenue P.O. Box 2038 Greeley, CO 80632	DATE FILED: August 22, 2016 DATE ENTERED: August 23, 2016 CASE NUMBER: 2003CW99
CONCERNING THE APPLICATION FOR WATER RIGHTS OF:  <b>WELL AUGMENTATION SUBDISTRICT OF THE CENTRAL COLORADO WATER CONSERVANCY DISTRICT AND SOUTH PLATTE WELL USERS ASSOCIATION,</b>  IN WELD, MORGAN, AND ADAMS COUNTIES.	<p style="text-align: center;"><b>▲ COURT USE ONLY ▲</b></p>
	<p style="text-align: center;"><b>Case No. 03CW99</b></p> <p style="text-align: center;">(Consolidated 03CW99 and 03CW177)</p>
<p style="text-align: center;"><b>WRITTEN JUDGMENT OF THE VERBAL ORDER AND JUDGMENT ISSUED BY THE WATER COURT ON AUGUST 2, 2016</b></p>	

On August 2, 2016, this court entered verbal findings of fact and conclusions of law granting the Applicants’ motion for entry of judgment pursuant to C.R.C.P. 41(b). A transcript of those findings has been prepared and tendered to the court. The court hereby affixes this signature to the transcript as the judgment of the court, pursuant to C.R.C.P. 58(a).

Dated this 22<sup>nd</sup> day of August, 2016.

BY THE COURT

  
 James F. Hartmann  
 Water Judge  
 Water Division No. 1

<p><b>DISTRICT COURT WELD COUNTY, COLORADO</b></p> <p>915 10th Street Greeley, Colorado 80631</p>	<p>▲ COURT USE ONLY ▲</p>
<p>In the Interest of:</p> <p><b>SOUTH PLATTE WELL USERS ASSOCIATION, et al.</b></p>	
<p>For the Applicants:</p> <p>David Jones, Esq. Wesley Knoll, Esq. Lawrence Jones Custer Grasmick LLP 5245 Ronald Reagan Boulevard, Suite 1 Johnstown, CO 80534 Telephone: 970-622-8181</p> <p>For Objectors, Centennial Water and Sanitation District:</p> <p>Paul F. Holleman, Esq. Veronica Sperling, Esq. Buchanan Sperling &amp; Holleman PC 7703 Ralston Road Arvada, CO 80002 Telephone: 303-431-9141</p> <p>For State and Division Engineers:</p> <p>Paul Benington, Esq. Office of the Colorado Attorney General 1300 Broadway, 7th Floor Denver, CO 80203 Telephone: 720-508-6309</p>	<p>The matter came on for hearing on August 2, 2016 before the HONORABLE JAMES HARTMANN, JR., CHIEF JUDGE of the District Court, and the following FTR proceedings were had.</p>



8 THE COURT: Thank you, Mr. Holleman.  
9 MR. HOLLEMAN: Thank you, Your Honor.  
10 THE COURT: You're welcome. I'll address first --  
11 UNIDENTIFIED SPEAKER: (Indiscernible).  
12 No, thank you.  
13 I'll address first the question that was raised by  
14 Mr. Holleman, and that is whether Rule 41 of the Rules of  
15 Civil Procedure apply to this type of a proceeding. Rule  
16 41(b)(1) allows the Defendant in an action, after the  
17 Plaintiff has finished presenting its case to the Court  
18 without a jury, may move to have the case dismissed on the  
19 ground that upon the facts and the law, the moving party has  
20 shown no right to relief.  
21 Under the retained jurisdiction clause found in  
22 paragraph 45 of the decree, the moving party to invoke  
23 retained jurisdiction must set forth with particularity the  
24 factual basis and the alleged injury upon which the requested  
25 reconsideration is premised, together with proposed decree

1 language modifications offered by the moving party to remedy  
2 the alleged injury.

3           At the hearing, the moving party, i.e., the one who  
4 is alleging injury, has the initial burden to establish a  
5 prima facie case that injury exists based upon facts  
6 presented, and then burden would then shift to the Defendant,  
7 in this case the Applicant, to ultimately prove that no injury  
8 exists.

9           This is slightly different than the shifting burdens  
10 that we have in water cases where the Applicant has the  
11 initial burden of providing a prima facie case, and opposing  
12 party then has an opportunity to present any factual  
13 information showing the existence of injury, and if that has  
14 been established, then the burden shifts back to the Applicant  
15 to prove the non-existence of injury. So Rule 41 does apply  
16 to this type of a procedure, because the Court must look at  
17 the facts and the law to determine whether or not Centennial  
18 is in entitled to relief as a matter of law.

19           Based upon the facts that have been presented, the  
20 Court concludes that Centennial is not entitled to relief as a  
21 matter of law.

22           We have talked a great deal about certain parts of  
23 this decree. We have focused on paragraph 13.1, we have also  
24 focused on paragraph 45.2, part of which I just referred to  
25 under the retained jurisdiction clause, and we have also

1 talked about paragraph 20, which is the projection procedures  
2 of the decree.

3           The Court is mindful that this case involved  
4 litigation several years ago. Centennial was an opposing  
5 party, as were several other entities. Concerns were raised  
6 with Court whether or not injury would occur through the  
7 operation of this augmentation plan. The Court considered the  
8 evidence, issued very detailed findings of fact, which were  
9 ultimately incorporated into the decree, which is quite  
10 comprehensive.

11           Although we have focused in this hearing on, but a  
12 few of the provisions of the decree, this Court must look at  
13 the entirety of the decree to determine whether or not  
14 Centennial has shown injury will occur if these sources of  
15 replacement water are added to the augmentation plan.

16           The Court was mindful when issuing the decree,  
17 issued by Judge Klein, that the Applicant would be adding  
18 additional sources of replacement water. There were  
19 identified several sources of replacement water for which the  
20 Applicant already had a legal right to use. There were other  
21 sources of replacement water that the Applicant had an  
22 interest in, but were not yet decreed, and there was also the  
23 understanding that in the future, as this augmentation plan  
24 would operate and develop over time, that additional sources  
25 would be identified by the Applicant, and added to the



1 augmentation plan.

2 Pursuant to Section 37-92-308, subsection (8) of the  
3 Colorado Revised Statutes, the Court has included in this  
4 decree -- I'm sorry, 305, subsection (8), I said 308, my  
5 apologies. 37-92-305, subsection (8), the Court has included  
6 procedures for adding sources of augmentation, water. And  
7 that can include water that is leased by the Applicant on a  
8 yearly basis, or on a less frequent basis. The procedures are  
9 found within the decree. The first of which is found at 13.1.  
10 The 13.1 lists five prerequisites for the addition of  
11 augmentation water.

12 First, the Applicant must identify the water right  
13 by name and decree, if any. Two, the applicant shall describe  
14 the annual and monthly amount of water available to the  
15 Applicant from that water right. Three, the location or  
16 locations at which the water will be delivered to the stream.  
17 Four, evidence that the claimed amount of water will not be  
18 used by another person. And five, the manner in which the  
19 applicant will account for use of the augmentation credits.  
20 And no water may be used unless the Division -- Division  
21 Engineer approves of its use.

22 The parties have touched upon an order that was  
23 issued by this Court previously regarding the manner in which  
24 13.1 operates. 13.1 is at its genesis, a notification, it  
25 sets a notification procedure, where the Applicant will notify

1 all Opposers involved in this case, and the Division Engineer  
2 of those five different categories of information. The  
3 Engineer is then entrusted with applying the provisions of  
4 the entire decree to determine whether this source of water  
5 can be added to the augmentation plan without resulting in  
6 injury.

7           The Opposing parties have a 30-day window to provide  
8 comments to the Engineer, both factual and under the decree,  
9 to ensure that the addition of this source of water will not  
10 cause injury. The Engineer will then make decision whether  
11 this source of water can be used in the augmentation plan. If  
12 the Engineer says no, it cannot be added for whatever reason  
13 under the decree, then the inquiry and, at least from the  
14 Court's perspective, there could still be administrative  
15 avenues pursued by the Applicant, because the Applicant would  
16 be the -- the party that would be affected directly by the  
17 denial of the addition of that source.

18           If however, the Applicant satisfies the Engineer  
19 that the water source can be added, the opposing parties have  
20 the right to invoke retained jurisdiction. I agree with  
21 Mr. Holleman that this would not be a remedy pursued under the  
22 APA, but instead under the retained jurisdiction of the Court.  
23 I believe that is what paragraph 45.2 refers to when you read  
24 that paragraph, along with the rest of the decree, which is  
25 what happened in this case, with Centennial moving for the

1 Court to invoke retained jurisdiction to determine if injury  
2 exists.

3           When considering the objections that were raised,  
4 the provisions of the decree, and the source of the water, the  
5 Engineer provided six requirements to the Applicant for use of  
6 this water. The Court will focus first on the projection of  
7 the recharge credits, and that is contained in paragraph 20 of  
8 the decree.

9           Paragraph 20 of the decree -- 20.3.4. sets forth the  
10 procedures that must be followed when the Applicant projects  
11 deliveries to junior recharge and junior storage rights. The  
12 projected deliveries for these two sources of augmentation  
13 water shall be the amount actually placed into storage or  
14 recharge as of the date of the projection. So although  
15 Centennial is asking that the six criteria established by  
16 Mr. Nettles and his staff be incorporated into the decree, the  
17 Court finds that they already are. All Mr. Nettles is doing  
18 is referring back to the decree and specifying to the  
19 Applicant that you must follow these provisions of the decree  
20 to utilize this water source.

21           As Mr. Benington aptly stated, that we're talking  
22 about wet water, we're talking about water that is actually  
23 delivered before it can be included in the projection.  
24 Expanding the -- the analysis to the remainder of the decree,  
25 WAS has very specific accounting requirements under this

1 decree. There are daily accounting requirements. There are  
2 monthly accounting requirements. It is incumbent upon WAS to  
3 ensure that it is receiving the Weldon Valley accounting  
4 because they can't use this in their projection, this amount  
5 of water, until they find out from Weldon Valley how much was  
6 actually delivered to the recharge. That protection is  
7 already in place, contrary to Centennial's argument. And  
8 Mr. Nettles has accounted for that in his review.

9           With regard to whether the Applicant has met their  
10 burden under 13.1 and 20.3.5 of the decree, starting first  
11 with 13.1. The Applicant is required to provide the annual  
12 and monthly amount of the water available. As was discussed  
13 yesterday by the Court with Mr. Clements, with this type of  
14 recharge water, what has been categorized as category two,  
15 those amounts are subject to change over time. And it's very  
16 difficult to fix a number. The Applicant can estimate based  
17 upon past deliveries by Weldon Valley to its shareholders, but  
18 that doesn't guarantee the amount that will be available in  
19 any given month or annually.

20           Recharge credits, recharge accretions, are such a  
21 vital part of this operation, and was part of the identified  
22 sources in the trial and the decree that to -- for this Court  
23 now to require the Applicant to comply, or excuse me, to --  
24 comply is not the word I wanted to use -- to require the  
25 Applicant each month to provide 30 days' notice under 13.1 to

1 Centennial and all other Opposers, and the Division Engineer,  
2 is overly burdensome, and I don't believe it's required by  
3 13.1. Certainly, if the Applicant knows what the amount is,  
4 and there are sources of water where the Applicant will know  
5 how much water's available annually.

6 For example, in a recharge pond, the category one  
7 that we've talked about, the Applicant can provide that  
8 information, but for the recharge accretions, the estimates  
9 will suffice. Where the protection lies for Centennial and  
10 the opposing parties is the amount can't be projected until  
11 it's actually delivered. That's the protection that exists in  
12 this case. And therefore, Centennial has not proven that the  
13 Applicants will not be able to meet their obligation under  
14 37-92-305, subsection (8)(a), to deliver in quantity and time,  
15 augmentation that is necessary to prevent injury to Centennial  
16 or any other water user, for that matter, looking at the  
17 entirety of decree.

18 Subsection -- excuse me, paragraph 20.3.5 talks  
19 about lease supplies during all years of projection. The  
20 decree speaks in terms of WAS' having a fixed and definite  
21 right to delivery for the term of such delivery as of April  
22 1st. The fixed and definite right delivery is the lease  
23 itself, not the quantity of water. The quantity of water, and  
24 the timing of those deliveries are addressed in other portions  
25 of the decree. What Centennial is asking for is to modify the

1 decree, in this Court's opinion, to provide added levels of  
2 procedural hoops for the Applicant to jump through, that are  
3 not necessary to prevent injury.

4           The Court finds that Centennial has not established  
5 that any injury will occur if these sources of water are added  
6 under the supervision of the Division Engineer, by  
7 administering this decree, which is the Division Engineer's  
8 responsibility under Colorado law, and the Court finds that is  
9 exactly what Mr. Nettles and his staff have done with the  
10 review, and with their criteria, which simply track the decree  
11 in this Court's opinion.

12           The objection filed by Centennial is dismissed, and  
13 the Applicant may use this source of water.

14           Mr. Jones, any questions?

15           MR. JONES: I don't believe so. Thank you, Your  
16 Honor.

17           THE COURT: Thank you. Mr. Benington?

18           MR. BENINGTON: I don't. Thank you, Your Honor.

19           THE COURT: Thank you. Mr. Holleman?

20           MR. HOLLEMAN: May I have a moment, Your Honor?

21           THE COURT: Yes, of course.

22           MR. HOLLEMAN: Nothing further, Your Honor. Thank  
23 you.

24           THE COURT: Thank you.

25           The Court's (indiscernible) order will serve as the

1 order of the Court. If anyone would like to have a transcript  
2 prepared, and have the Court sign the transcript as the order  
3 of the Court, I'm happy to do so.

4 MR. BENINGTON: Thank you, Your Honor. We may do  
5 so.

6 THE COURT: Thank you.

7 MR. HOLLEMAN: Thank you, Your Honor.

8 THE COURT: Your welcome. Have a nice day everyone.


9 (Proceeding concluded at 9:06 a.m.)  
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CERTIFICATE

1  
2  
3 I, Julie Christman, certify that I transcribed this  
4 record from the digital recording of the above-entitled  
5 matter, which was heard on August 2, 2016, before THE  
6 HONORABLE JAMES HARTMANN, JR., in Division 1 of the Weld  
7 County District Court.

8  
9 I further certify that the aforementioned transcript  
10 is a complete and accurate transcript of the proceedings based  
11 upon the audio facilities of these CDs and my ability to  
12 understand them. Indiscernibles are due to microphones not  
13 working properly, excessive noises or muffled voices.

14  
15 Signed this 10th day of August, 2016, in Longmont,  
16 Colorado.

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