

Olwer, BKn

2021-2026 **Str**ategic Plan

Impact Areas

High Quality Legal Rep. Project, Hearing Quality Project, Joint Data Project

Impact Area: Best Practices in Child Welfare

- DANSR Principles
- Permenancy hearings
- High Quality Legal Representation
- Trauma Informed Practice
- ICWA Gold Standards

Impact Area: and Inclusion

- Anti-racism
- Bias
- Consultive
- Standalone trainings

Support for the Best Practice Court Team Infrastructure

Collaborative Training and Convening Data Collection and Analysis

Mandatory Project Areas

Diversity, Equity Implicit/ Explicit

Impact Area: Safety-Based Decision Making

- ABA Safety Guide
- lowa's 4 Questions Model •Family Time

OMB Control No: 0970-0307 Expiration Date: 11/30/2022

Strategic Plan Template

State Name: _Colorado_____ Date Strategic Plan Submitted: _____6/30/2021_____ Timeframe Covered by Strategic Plan: ____10/2021-09/2026______

Overall Goal/Mission of CIP

Mission: To improve outcomes for children, youth, and families in all dependency and neglect cases through system improvement.

Vision: Working within a culture of respect, we will partner with the whole community of stakeholders to achieve bold system-level changes that improve safety, permanency, and well-being for Colorado's children, youth, and families.

2021 Strategic Vision

By 2026, the CIP will enhance the stability and preservation of the families of Colorado and the safety and protection of children and youth by reducing re-entry and increasing the number of children who remain home, return home, and achieve timely permanency.

2021–2026 Root Cause Analysis and Strategies

In 2021 the CIP convened a statewide panel of experts to conduct 12 hours of strategic planning sessions. The task force analyzed Child and Family Services Reviews (CFSR) outcome data to develop the problem statement and strategies that will guide all CIP activities for the next five years. The taskforce members also drew on their direct experience of serving Colorado families to contextualize the CFSR data, prioritize the areas of need, and reflect on related ongoing work in Colorado. The work culminated in the following strategic plan:

Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information Memo 20-02</u>, <u>CB Informational Memo 20-06</u>, <u>National Council of Juvenile</u> and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, <u>Child Welfare Information</u> Gateway Disproportionality Data.

Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk

- Reason A1: Child welfare stakeholders lack a shared understanding of safety versus risk. In the absence of objective safety assessment data, determinations of an individual child's best interest are made subjectively and are thus susceptible to implicit and explicit bias
- Reason A2: Safety assessments are not used as intended or may not be shared or filed with the court. Because judicial officers do not always ask about these assessments, they may not guide decision-making or best-interest determinations

Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan

Reason B1: Judicial and legal professionals and agency staff professionals are risk averse. Though treatment plans are widely
recognized to be false measurements of reunification readiness, they represent official milestones, leading experienced
professionals to continue to rely on them to make decisions and close cases at reunification, even when families clearly lack the
services and supports they need

Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff

- Reason C1: Racism is fundamental to the federal child welfare system's history and its subsequent development
- Reason C2: State and federal law poorly define "neglect" and effectively treat poverty as neglect
- Reason C3: Societal racism impacts decision-making in referrals, removal decisions, evaluations, delivery of treatment, and meaningful engagement of communities, families, and tribes

CIP will lead Colorado's infrastructure of Best-Practice Court Teams to implement the following strategies within the CIP's three project areas, as set forth in the program instruction:

a. Expand the use of the Dependency and Neglect Systems Reform (DANSR) approach

- b. Reestablish the purpose of and create protocols for **Permanent Home (PHOM)** legislation
- c. Increase compliance and philosophical understanding of the Indian Child Welfare Act (ICWA)
- d. Fulfill the legislative requirements of the Family First Presentation and Services Act (FFPSA)
- e. Elevate statewide practices through High-Quality Legal Representation (HQLR)
- f. Support the development and implementation of the **Program Improvement Plan (PIP/CFSR)**
- g. Increase the statewide understanding of **risk and safety** in making removal and return home decisions
- h. Elevate the awareness of diversity and equity issues within Colorado's child welfare system and systematically address them

Priority Area #1: Quality Court Hearings

Establish continuous quality improvement (CQI) practices to improve the child welfare hearings and reviews by:

- Expanding DANSR to include all of Colorado
- Enhancing processes to find permanent homes for children and youth
- Implementing the judicial protocols known as the Four Questions Model and training judicial and legal staff on *Child Safety: A Guide for Judges and Attorneys* from the American Bar Association (ABA)

Outcome #1: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency.

Need Driving Activities & Data Source: *How do you know this is a need in your state?* Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data.</u>

Theory of Change: Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information Memo 20-02</u>, <u>CB Informational Memo 20-06</u>, <u>National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data</u>. Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk. Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan. Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff.

Grant(s) supporting this area (i.e., basic, data, training): N/A

					ACYF-CB-PI-20-12/Co	olorado CIP/Page 43
Activity or Project	Collaborative Partners	Anticipated Outputs of	Goals of Activity (Short	Timeframe	Resources Needed	Plans for Evaluating
Description	Responsible parties and	Activity	and/or Long-term)	Proposed	Where relevant identify	Activity
Specific actions or	partners involved in	What the CIP intends to	Where relevant and	completion	the resources needed	Where relevant, how
project that will be	implementation of the	produce, provide or	practical, provide specific,	date or, if	to complete the	will you measure or
completed to produce	activity.	accomplish through the	projected change in data	appropriate,	activity.	monitor change?
specific outputs and		activity.	the CIP intends to achieve.	"ongoing".		
demonstrate progress			Goals should be			
toward the outcome.			measurable.			
			Progress toward Outcome			
Briefly describe the over	rall activity or project that	should help lead to the out	come identified above.	1	1	
DANSR Approach	CIP Staff	 Training and 	 Short Term: High- 	Ongoing	CIP Staff	• The number of
	 Local Best-Practice 	technical	functioning best-		CIP Micro Grants	jurisdictions
	Court Team (BPCT)	assistance to	practice court teams		 Local court 	applying the DANSR
	Colorado	teams on DANSR	that bring a fuller		participation	approach
	Department of	approach	awareness of the			CFSR Data:
	Human Services		DANSR approach and			Reducing re-entry,
	(CDHS)		apply it more skillfully.			increasing the
	Office of the		Providing active case			number of children
	Child's		management with a			who remain home,
	Representative		permanency focus			return home, and
	(OCR)		• Long Term: Reducing			achieve timely
	Office of		re-entry, increasing			permanency
	Respondent		the number of			
	Parents' Counsel		children who remain			
	(ORPC)		or return home and			
	County Attorney's		achieve timely			
	Association		permanency			

					ACYF-CB-PI-20-12/C	olorado CIP/Page 44
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
PHOM	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Complete and distribute a PHOM protocol Increase understanding of the permanency statute Increase understanding of concurrent planning Increase understanding of "reasonable efforts" language and encourage courts to, when appropriate, find that no reasonable effort was made 	 Short Term: Increased awareness of reasonable efforts and permanency statute. Providing active case management with a focus on concurrent planning and permanency. Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 CIP Staff PHOM Workgroup Reasonable efforts academy/curriculu m Concurrent planning academy/curriculu m 	 Completion and distribution of a protocol Number of professionals trained in reasonable efforts and concurrent planning (active case management) CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

	<u>.</u>			•	ACYF-CB-PI-20-12/C	<u> </u>
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners <i>Responsible parties and</i> <i>partners involved in</i> <i>implementation of the</i> <i>activity.</i>	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
ABA Safety/Risk Training	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Roll out safety guide training statewide to all legal, judicial and agency professionals and stakeholders 	 Short Term: Training of judicial and legal professionals and BPC Teams on ABA safety training. Practice changes to existing approaches Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Funding to support current efforts to roll this training out by OCR and ORPC 	 CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency
lowa Four Questions Model	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Devise protocol and policy Deliver training CQI project to measure impact on removals 	 Short Term: Devise four questions. Train all legal, judicial, and child welfare staff on use of the questions Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Work group to explore and recommend questions and implementation strategy Task force time to adopt the recommendations CIP staff and partners roll out the training plan 	 Development of the four questions protocol and policy CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

ACYF-CB-PI-20-12/Colorado CIP/Page 46

Priority Area #2: Quality Legal Representation

Establish CQI practices to improve the quality of legal representation for parents, children and youth or the child welfare agency by:

- Devising a protocol for the early appointment of counsel (and providing them with adequate resources) and testing the protocol in limited locations
- Devising collaborative training on ICWA; FFPSA; diversity, equity, and inclusion (DEI); and anti-racism and rolling the training out statewide
- Implementing the Four Questions Model and training judicial and legal staff on the ABA's Child Safety: A Guide for Judges and Attorneys

Outcome #1: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

Need Driving Activities & Data Source: *How do you know this is a need in your state?* Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from Children's Bureau (CB) Information Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data.

Theory of Change: Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information</u> Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data. Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk. Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan. Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff.

Grant(s) supporting this area (i.e. basic, data, training): N/A

					ACYF-CB-PI-20-12/Co	olorado CIP/Page 47
Activity or Project	Collaborative Partners	Anticipated Outputs of	Goals of Activity (Short	Timeframe	Resources Needed	Plans for Evaluating
Description	Responsible parties and	Activity	and/or Long-term)	Proposed	Where relevant,	Activity
Specific actions or	partners involved in	What the CIP intends to	Where relevant and	completion	identify the resources	Where relevant, how
project that will be	implementation of the	produce, provide or	practical, provide specific,	date or, if	needed to complete the	will you measure or
completed to produce	activity.	accomplish through the	projected change in data	appropriate,	activity.	monitor change?
specific outputs and		activity.	the CIP intends to achieve.	"ongoing".		
demonstrate progress			Goals should be			
toward the outcome.			measurable.			
			Progress toward Outcome			
Briefly describe the over	all activity or project that	should help lead to the out	come identified above.			
Early Appointment of	CIP Task Force	 Protocol for early 	 Exploration by HQLR 	Ongoing	 Work group to 	 CQI projects once
Counsel	CIP Staff	appointment	workgroup		explore and	implemented
	Local BPCT	 CQI project 			recommend	
	CDHS	showing efficacy			questions and	
	OCR				implementation	
	ORPC				strategy	
	County Attorney's				• Task force time to	
	Association				adopt the	
	73500101011				recommendations	
					CIP staff and	
					partners roll out	
					protocol	
					μιστοτοι	

					ACYF-CB-PI-20-12/Co	olorado CIP/Page 48
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant, identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
Collaborative Training	 CIP Task Force CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Training plan ICWA training and protocols FFPSA training DEI and anti-racist training 	 Short Term: Increased awareness of ICWA protocols. Training all professionals on Qualified Residential Treatment Program (QRTP) requirements in FFPSA. Devising a programmatic approach to addressing DEI and anti-racism Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Work group to explore and recommend questions and implementation strategy Task force time to adopt the recommendations CIP staff and partners roll out training plan 	 Final training plan Number or professionals trained CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

				•	ACYF-CB-PI-20-12/C	olorado CIP/Page 49
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant, identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
ABA Safety/Risk Training	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Roll out safety guide training statewide to all legal, judicial and agency professionals and stakeholders 	 Short Term: Training of judicial and legal professionals and BPC Teams on ABA safety training. Practice changes to existing approaches Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Funding to support current efforts to roll this training out by OCR and ORPC 	 CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency
Iowa Four Questions Model	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Devise protocol and policy Deliver training CQI Project to measure impact on removals 	 Short Term: Devise four questions. Train all legal, judicial, and child welfare staff on use of the questions Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Work group to explore and recommend questions and implementation strategy Task force time to adopt the recommendations CIP staff and partners roll out the training plan 	 Development of the four questions protocol and policy CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

Priority Area #3: Data

Develop a joint data project with CDHS, Colorado's Title IV-B/IV-E agency, to improve specific safety permanency, or well-being outcomes as identified through the CFSR or other CQI process by:

- Supporting the statewide implementation of PIP
- Developing structures for data sharing and data tracking
- Evaluating the need for qualitative data collection
- Exploring Early Development Instrument (EDI) measurement and data collection across projects

Outcome #1: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

Need Driving Activities & Data Source: *How do you know this is a need in your state?* Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from Children's Bureau (CB) Information Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data.

Theory of Change: Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information</u> Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data. Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk. Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan. Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff.

Grant(s) supporting this area (i.e. basic, data, training): At least 30% of the overall budget will be spent on data-related projects.

Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant, identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
Briefly describe the overall ac <i>PIP Implementation and</i> <i>Statewide Expansion</i>	 clP Task Force ClP Task Force ClP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Ongoing implementation of PIP in six counties Sharing CFSR/Adoption and Foster Care Analysis and Reporting System (AFCARS) data statewide 	 identified above. Short Term: Local understanding and regular review of CFSR/AFCARS data in PIP sites Midterm: Statewide Sharing of CFSR/AFCARS data Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	CIP staff and partners roll out protocol for data sharing and technical assistance	CFSR Data: Reducing re- entry, increasing the number of children who remain home, return home, and achieve timely permanency
Data Sharing for Quantitative Data	 CIP Task Force CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Data sharing agreements Ongoing sharing of CFSR/AFCARS/Court Data 	 Short Term: Local understanding and regular review of CFSR/AFCARS data Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Ongoing data sharing agreements CIP staff and partners roll out data statewide 	 CFSR Data: Reducing re- entry, increasing the number of children who remain home, return home, and achieve timely permanency

					ACYF-CB-PI-20-12/Colorado	o CIP/Page 52
Evaluating Qualitative Data	CIP Task Force	Methodology for	Short Term:	Ongoing	Create	CFSR Data:
Collection Needs	CIP Staff	evaluating needs to	Multidisciplinary		methodology	Reducing re-
	Local BPCT	collect qualitative	collection of qualitative		to collect	entry,
	CDHS	data	data that is consistent		information	increasing the
	OCR	Methodology for	with the goals of the		across systems	number of
	ORPC	collecting qualitative	strategic plan		of	children who
	County	data across systems	Long Term: Reducing		professionals	remain home,
	Attorney's		re-entry, increasing the		and parties	return home,
	Association		number of children		Help from the	and achieve
			who remain or return		Children's	timely
			home and achieve		Bureau's Child	permanency
			timely permanency		Welfare	
					Capacity	
					Building	
					Center for	
					Courts (CBCC)	
					to devise	
					methodology	
Exploring EDI Measurement	CIP Task Force	Exploration of the	• Form work group to	Ongoing	CBCC	 Establishing a
and Data Collection across	CIP Staff	methods for collecting	make		assistance	method and
Projects	Local BPCT	relevant data	recommendations			implementing
	CDHS					the method
	OCR					
	ORPC					
	County					
	Attorney's					
	Association					

OMB Control No: 0970-0307 Expiration Date: 11/30/2022

Strategic Plan Template

State Name: _Colorado_____ Date Strategic Plan Submitted: _____6/30/2021_____ Timeframe Covered by Strategic Plan: ____10/2021-09/2026______

Overall Goal/Mission of CIP

Mission: To improve outcomes for children, youth, and families in all dependency and neglect cases through system improvement.

Vision: Working within a culture of respect, we will partner with the whole community of stakeholders to achieve bold system-level changes that improve safety, permanency, and well-being for Colorado's children, youth, and families.

2021 Strategic Vision

By 2026, the CIP will enhance the stability and preservation of the families of Colorado and the safety and protection of children and youth by reducing re-entry and increasing the number of children who remain home, return home, and achieve timely permanency.

2021–2026 Root Cause Analysis and Strategies

In 2021 the CIP convened a statewide panel of experts to conduct 12 hours of strategic planning sessions. The task force analyzed Child and Family Services Reviews (CFSR) outcome data to develop the problem statement and strategies that will guide all CIP activities for the next five years. The taskforce members also drew on their direct experience of serving Colorado families to contextualize the CFSR data, prioritize the areas of need, and reflect on related ongoing work in Colorado. The work culminated in the following strategic plan:

Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information Memo 20-02</u>, <u>CB Informational Memo 20-06</u>, <u>National Council of Juvenile</u> and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, <u>Child Welfare Information</u> Gateway Disproportionality Data.

Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk

- Reason A1: Child welfare stakeholders lack a shared understanding of safety versus risk. In the absence of objective safety assessment data, determinations of an individual child's best interest are made subjectively and are thus susceptible to implicit and explicit bias
- Reason A2: Safety assessments are not used as intended or may not be shared or filed with the court. Because judicial officers do not always ask about these assessments, they may not guide decision-making or best-interest determinations

Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan

Reason B1: Judicial and legal professionals and agency staff professionals are risk averse. Though treatment plans are widely
recognized to be false measurements of reunification readiness, they represent official milestones, leading experienced
professionals to continue to rely on them to make decisions and close cases at reunification, even when families clearly lack the
services and supports they need

Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff

- Reason C1: Racism is fundamental to the federal child welfare system's history and its subsequent development
- Reason C2: State and federal law poorly define "neglect" and effectively treat poverty as neglect
- Reason C3: Societal racism impacts decision-making in referrals, removal decisions, evaluations, delivery of treatment, and meaningful engagement of communities, families, and tribes

CIP will lead Colorado's infrastructure of Best-Practice Court Teams to implement the following strategies within the CIP's three project areas, as set forth in the program instruction:

a. Expand the use of the Dependency and Neglect Systems Reform (DANSR) approach

- b. Reestablish the purpose of and create protocols for **Permanent Home (PHOM)** legislation
- c. Increase compliance and philosophical understanding of the Indian Child Welfare Act (ICWA)
- d. Fulfill the legislative requirements of the Family First Presentation and Services Act (FFPSA)
- e. Elevate statewide practices through High-Quality Legal Representation (HQLR)
- f. Support the development and implementation of the **Program Improvement Plan (PIP/CFSR)**
- g. Increase the statewide understanding of **risk and safety** in making removal and return home decisions
- h. Elevate the awareness of diversity and equity issues within Colorado's child welfare system and systematically address them

Priority Area #1: Quality Court Hearings

Establish continuous quality improvement (CQI) practices to improve the child welfare hearings and reviews by:

- Expanding DANSR to include all of Colorado
- Enhancing processes to find permanent homes for children and youth
- Implementing the judicial protocols known as the Four Questions Model and training judicial and legal staff on *Child Safety: A Guide for Judges and Attorneys* from the American Bar Association (ABA)

Outcome #1: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency.

Need Driving Activities & Data Source: *How do you know this is a need in your state?* Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data.</u>

Theory of Change: Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information Memo 20-02</u>, <u>CB Informational Memo 20-06</u>, <u>National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data</u>. Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk. Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan. Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff.

Grant(s) supporting this area (i.e., basic, data, training): N/A

					ACYF-CB-PI-20-12/Co	olorado CIP/Page 43
Activity or Project	Collaborative Partners	Anticipated Outputs of	Goals of Activity (Short	Timeframe	Resources Needed	Plans for Evaluating
Description	Responsible parties and	Activity	and/or Long-term)	Proposed	Where relevant identify	Activity
Specific actions or	partners involved in	What the CIP intends to	Where relevant and	completion	the resources needed	Where relevant, how
project that will be	implementation of the	produce, provide or	practical, provide specific,	date or, if	to complete the	will you measure or
completed to produce	activity.	accomplish through the	projected change in data	appropriate,	activity.	monitor change?
specific outputs and		activity.	the CIP intends to achieve.	"ongoing".		
demonstrate progress			Goals should be			
toward the outcome.			measurable.			
			Progress toward Outcome			
Briefly describe the over	rall activity or project that	should help lead to the out	come identified above.	1	1	
DANSR Approach	CIP Staff	 Training and 	 Short Term: High- 	Ongoing	CIP Staff	• The number of
	 Local Best-Practice 	technical	functioning best-		CIP Micro Grants	jurisdictions
	Court Team (BPCT)	assistance to	practice court teams		 Local court 	applying the DANSR
	Colorado	teams on DANSR	that bring a fuller		participation	approach
	Department of	approach	awareness of the			CFSR Data:
	Human Services		DANSR approach and			Reducing re-entry,
	(CDHS)		apply it more skillfully.			increasing the
	Office of the		Providing active case			number of children
	Child's		management with a			who remain home,
	Representative		permanency focus			return home, and
	(OCR)		• Long Term: Reducing			achieve timely
	Office of		re-entry, increasing			permanency
	Respondent		the number of			
	Parents' Counsel		children who remain			
	(ORPC)		or return home and			
	County Attorney's		achieve timely			
	Association		permanency			

					ACYF-CB-PI-20-12/C	olorado CIP/Page 44
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
PHOM	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Complete and distribute a PHOM protocol Increase understanding of the permanency statute Increase understanding of concurrent planning Increase understanding of "reasonable efforts" language and encourage courts to, when appropriate, find that no reasonable effort was made 	 Short Term: Increased awareness of reasonable efforts and permanency statute. Providing active case management with a focus on concurrent planning and permanency. Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 CIP Staff PHOM Workgroup Reasonable efforts academy/curriculu m Concurrent planning academy/curriculu m 	 Completion and distribution of a protocol Number of professionals trained in reasonable efforts and concurrent planning (active case management) CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

	<u>.</u>			•	ACYF-CB-PI-20-12/C	<u> </u>
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners <i>Responsible parties and</i> <i>partners involved in</i> <i>implementation of the</i> <i>activity.</i>	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
ABA Safety/Risk Training	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Roll out safety guide training statewide to all legal, judicial and agency professionals and stakeholders 	 Short Term: Training of judicial and legal professionals and BPC Teams on ABA safety training. Practice changes to existing approaches Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Funding to support current efforts to roll this training out by OCR and ORPC 	 CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency
lowa Four Questions Model	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Devise protocol and policy Deliver training CQI project to measure impact on removals 	 Short Term: Devise four questions. Train all legal, judicial, and child welfare staff on use of the questions Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Work group to explore and recommend questions and implementation strategy Task force time to adopt the recommendations CIP staff and partners roll out the training plan 	 Development of the four questions protocol and policy CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

ACYF-CB-PI-20-12/Colorado CIP/Page 46

Priority Area #2: Quality Legal Representation

Establish CQI practices to improve the quality of legal representation for parents, children and youth or the child welfare agency by:

- Devising a protocol for the early appointment of counsel (and providing them with adequate resources) and testing the protocol in limited locations
- Devising collaborative training on ICWA; FFPSA; diversity, equity, and inclusion (DEI); and anti-racism and rolling the training out statewide
- Implementing the Four Questions Model and training judicial and legal staff on the ABA's Child Safety: A Guide for Judges and Attorneys

Outcome #1: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

Need Driving Activities & Data Source: *How do you know this is a need in your state?* Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from Children's Bureau (CB) Information Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data.

Theory of Change: Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information</u> Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data. Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk. Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan. Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff.

Grant(s) supporting this area (i.e. basic, data, training): N/A

					ACYF-CB-PI-20-12/Co	olorado CIP/Page 47
Activity or Project	Collaborative Partners	Anticipated Outputs of	Goals of Activity (Short	Timeframe	Resources Needed	Plans for Evaluating
Description	Responsible parties and	Activity	and/or Long-term)	Proposed	Where relevant,	Activity
Specific actions or	partners involved in	What the CIP intends to	Where relevant and	completion	identify the resources	Where relevant, how
project that will be	implementation of the	produce, provide or	practical, provide specific,	date or, if	needed to complete the	will you measure or
completed to produce	activity.	accomplish through the	projected change in data	appropriate,	activity.	monitor change?
specific outputs and		activity.	the CIP intends to achieve.	"ongoing".		
demonstrate progress			Goals should be			
toward the outcome.			measurable.			
			Progress toward Outcome			
Briefly describe the over	all activity or project that	should help lead to the out	come identified above.			
Early Appointment of	CIP Task Force	 Protocol for early 	 Exploration by HQLR 	Ongoing	 Work group to 	 CQI projects once
Counsel	CIP Staff	appointment	workgroup		explore and	implemented
	Local BPCT	 CQI project 			recommend	
	CDHS	showing efficacy			questions and	
	OCR				implementation	
	ORPC				strategy	
	County Attorney's				• Task force time to	
	Association				adopt the	
	73500101011				recommendations	
					CIP staff and	
					partners roll out	
					protocol	
					μιστοτοι	

	ACYF-CB-PI-20-12/Colorado CIP/Page 48					
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant, identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
Collaborative Training	 CIP Task Force CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Training plan ICWA training and protocols FFPSA training DEI and anti-racist training 	 Short Term: Increased awareness of ICWA protocols. Training all professionals on Qualified Residential Treatment Program (QRTP) requirements in FFPSA. Devising a programmatic approach to addressing DEI and anti-racism Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Work group to explore and recommend questions and implementation strategy Task force time to adopt the recommendations CIP staff and partners roll out training plan 	 Final training plan Number or professionals trained CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

ACYF-CB-PI-20-12/Colorado CIP/Page 49							
Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant, identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?	
ABA Safety/Risk Training	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Roll out safety guide training statewide to all legal, judicial and agency professionals and stakeholders 	 Short Term: Training of judicial and legal professionals and BPC Teams on ABA safety training. Practice changes to existing approaches Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Funding to support current efforts to roll this training out by OCR and ORPC 	CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency	
lowa Four Questions Model	 CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Devise protocol and policy Deliver training CQI Project to measure impact on removals 	 Short Term: Devise four questions. Train all legal, judicial, and child welfare staff on use of the questions Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Work group to explore and recommend questions and implementation strategy Task force time to adopt the recommendations CIP staff and partners roll out the training plan 	 Development of the four questions protocol and policy CFSR Data: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency 	

Priority Area #3: Data

Develop a joint data project with CDHS, Colorado's Title IV-B/IV-E agency, to improve specific safety permanency, or well-being outcomes as identified through the CFSR or other CQI process by:

- Supporting the statewide implementation of PIP
- Developing structures for data sharing and data tracking
- Evaluating the need for qualitative data collection
- Exploring Early Development Instrument (EDI) measurement and data collection across projects

Outcome #1: Reducing re-entry, increasing the number of children who remain home, return home, and achieve timely permanency

Need Driving Activities & Data Source: *How do you know this is a need in your state?* Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from Children's Bureau (CB) Information Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data.

Theory of Change: Problem Statement: Data from CFSR make clear that many children and youth are removed from home, re-enter foster care, fail to achieve permanency in a timely way, or experience maltreatment in their placements. Removals are a source of trauma for the child, parent, family, and community and occur disproportionately among Black, indigenous, and other people of color. Statement of need based on information from <u>Children's Bureau (CB) Information</u> Memo 20-02, CB Informational Memo 20-06, National Council of Juvenile and Family Court Judge (NCJFCJ) Disproportionality Rates for Children of Color in Foster Care Dashboard, Child Welfare Information Gateway Disproportionality Data. Reason A: Our decision-making around removals and returns does not come from focused discussions on safety and risk. Reason B: Judicial and legal professionals and agency staff focus their decisions on compliance to a treatment plan. Reason C: The existence of implicit and explicit bias of judicial and legal professionals and agency staff.

Grant(s) supporting this area (i.e. basic, data, training): At least 30% of the overall budget will be spent on data-related projects.

Activity or Project Description Specific actions or project that will be completed to produce specific outputs and demonstrate progress toward the outcome.	Collaborative Partners Responsible parties and partners involved in implementation of the activity.	Anticipated Outputs of Activity What the CIP intends to produce, provide or accomplish through the activity.	Goals of Activity (Short and/or Long-term) Where relevant and practical, provide specific, projected change in data the CIP intends to achieve. Goals should be measurable. Progress toward Outcome	Timeframe Proposed completion date or, if appropriate, "ongoing".	Resources Needed Where relevant, identify the resources needed to complete the activity.	Plans for Evaluating Activity Where relevant, how will you measure or monitor change?
Briefly describe the overall ac <i>PIP Implementation and</i> <i>Statewide Expansion</i>	 clP Task Force ClP Task Force ClP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Ongoing implementation of PIP in six counties Sharing CFSR/Adoption and Foster Care Analysis and Reporting System (AFCARS) data statewide 	 identified above. Short Term: Local understanding and regular review of CFSR/AFCARS data in PIP sites Midterm: Statewide Sharing of CFSR/AFCARS data Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	CIP staff and partners roll out protocol for data sharing and technical assistance	CFSR Data: Reducing re- entry, increasing the number of children who remain home, return home, and achieve timely permanency
Data Sharing for Quantitative Data	 CIP Task Force CIP Staff Local BPCT CDHS OCR ORPC County Attorney's Association 	 Data sharing agreements Ongoing sharing of CFSR/AFCARS/Court Data 	 Short Term: Local understanding and regular review of CFSR/AFCARS data Long Term: Reducing re-entry, increasing the number of children who remain or return home and achieve timely permanency 	Ongoing	 Ongoing data sharing agreements CIP staff and partners roll out data statewide 	 CFSR Data: Reducing re- entry, increasing the number of children who remain home, return home, and achieve timely permanency

					ACYF-CB-PI-20-12/Colorad	o CIP/Page 52
Evaluating Qualitative Data	CIP Task Force	Methodology for	Short Term:	Ongoing	Create	CFSR Data:
Collection Needs	CIP Staff	evaluating needs to	Multidisciplinary		methodology	Reducing re-
	Local BPCT	collect qualitative	collection of qualitative		to collect	entry,
	CDHS	data	data that is consistent		information	increasing the
	OCR	Methodology for	with the goals of the		across systems	number of
	ORPC	collecting qualitative	strategic plan		of	children who
	County	data across systems	Long Term: Reducing		professionals	remain home,
	Attorney's		re-entry, increasing the		and parties	return home,
	Association		number of children		Help from the	and achieve
			who remain or return		Children's	timely
			home and achieve		Bureau's Child	permanency
			timely permanency		Welfare	
					Capacity	
					Building	
					Center for	
					Courts (CBCC)	
					to devise	
					methodology	
Exploring EDI Measurement	CIP Task Force	Exploration of the	• Form work group to	Ongoing	CBCC	 Establishing a
and Data Collection across	CIP Staff	methods for collecting	make		assistance	method and
Projects	Local BPCT	relevant data	recommendations			implementing
	CDHS					the method
	OCR					
	ORPC					
	County					
	Attorney's					
	Association					