SUPREME COURT, STATE OF COLORADO

2 East 14th Avenue
Denver, CO 80203

ORIGINAL PROCEEDING PURSUANT TO § 1-40-107(2), C.R.S. (2006)Appeal From Ballot Title Board

IN THE MATTER OF THE TITLE, BALLOT TITLE AND SUBMISSION CLAUSE FOR 2007-2008 #38 DOROTHY WRIGHT, OBJECTOR

Petitioners,

v.

RYAN FRAZIER AND JULIAN J. COLE, PROPONENTS AND WILLIAM HOBBS, DANIEL CARTIN AND DANIEL DOMENICO TITLE BOARD,

Respondents.

JOHN W. SUTHERS, Attorney General MAURICE G. KNAIZER, Deputy Attorney General* 1525 Sherman Street, 7th Floor Denver, CO 80203

(303) 866-5380

Registration Number: 05264

*Counsel of Record

NOTICE OF FILING OF RECORD

SUPPEMENDE

SEP 1 0 2007

OF THE STATE OF COLORADO SUSAN J. FESTAG, CLERK
COURT USE ONL

Case No.: 07SA258

The Title Board hereby submits a certified copy of the record.

JOHN W. SUTHERS Attorney General

MAURICE G. KNAIZER, 05264

Deputy Attorney General

Public Officials

State Services Section

Attorneys for Title Board

*Counsel of Record

AG File:

DOCUMENT2

CERTIFICATE OF SERVICE

This is to certify that I have duly served the within **NOTICE OF FILING OF RECORD** upon all parties herein by depositing copies of same in the United States

mail, Express Mail, postage prepaid, at Denver, Colorado, this 10TH day of September

2007 addressed as follows:

Mark Grueskin, Esq. Isaacson Rosenbaum PC 633 17th Street, Suite 2200 Denver, Colorado 80202

John Berry, Esq. 1799 Pennsylvania Street, Suite 270 Denver, Colorado 80202

Jamely Jands



STATE OF COLORADO

DEPARTMENT OF STATE

CERTIFICATE

I, MIKE COFFMAN, Secretary of State of the State of Colorado, do hereby certify that:

the attached are true and exact copies of the official file thereon of the Title Board on Proposed Initiative "2007-2008 #38".....

and affixed the Great Seal of the State of Colorado, at the City of Denver this 10th day of August, 2007.

Mik Coffm

SECRETARY OF STATE

Ballot Title Setting Board

Proposed Initiative 2007-2008 #381

The title as designated and fixed by the Board is as follows:

An amendment to the Colorado constitution concerning voluntary employee participation in a labor organization, and, in connection therewith, prohibiting an employer from requiring that a person refrain from voluntary affiliation with or financial support of a labor organization, or requiring that a person be a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a misdemeanor criminal penalty for a person who violates the provisions of the section.

The ballot title and submission clause as designated and fixed by the Board is as follows:

Shall there be an amendment to the Colorado constitution concerning voluntary employee participation in a labor organization, and, in connection therewith, prohibiting an employer from requiring that a person refrain from voluntary affiliation with or financial support of a labor organization, or requiring that a person be a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a misdemeanor criminal penalty for a person who violates the provisions of the section?

Hearing August 1, 2007: Single subject approved; staff draft amended; titles set. Hearing adjourned 3:23p.m.

Hearing August 15, 2007:
Motion for Rehearing granted in part to the extent Board amended titles; denied in all other respects.

Hearing adjourned 3:44 p.m.

¹ Unofficially captioned "Prohibition on Certain Conditions of Employment" by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

STATE OF COLORADO Department of State

1700 Broadway Suite 270 Denver, CO 80290



Mike Coffman Secretary of State

Holly Z. Lowder Director, Elections Division

SUMMARY OF BOARD ACTION

Initiative Title Setting Review Board Wednesday, August 15, 2007, 2:00 p.m. Secretary of State's Blue Spruce Conference Room 1700 Broadway, Suite 270 Denver, Colorado

The order for the day was:

- 1. 2007 -2008 #38 "Prohibition on Certain Conditions of Employment" Rehearing Commenced 2:05 p.m.; Motion for Rehearing granted in part to the extent Board amended titles; denied in all other respects; adjourned 3:44 p.m.
- 2. 2007 -2008 #37 "Repeal of Colorado Water Resources and Power Development Authority"* - Rehearing Commenced 3:53 p.m.; Motion for Rehearing denied; adjourned 4:52 p.m.

ALL AGENDA ITEMS WERE COMPLETED.

Fax

RECEIVED

Second Regular Session Sixty-fifth General Assembly STATE OF COLORADO

21500

AUG 1 5 2007

INTRODUCED

LLS NELEGTICALSO! Karen Epps

SENATE BILL 06-139

SECRETARY OF STATE

SENATE SPONSORSHIP

Brophy, Lamborn, and May R.

HOUSE SPONSORSHIP

Harvey, Balmer, Crane, Gardner, Schultheis, and Welker

Senate Committees
State, Veterans & Military Affairs

House Committees

A BILL FOR AN ACT

101 CONCERNING THE PROHIBITION OF DISCRIMINATION AGAINST 102 EMPLOYEES BASED UPON LABOR UNION PARTICIPATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)

Prohibits an employer from requiring any person, as a condition of employment, to become or remain a member of a labor organization or to pay dues, fees, or other assessments to such an organization. Prohibits an employer from discriminating against an employee because of the failure of the employee to become or remain a member of a labor organization or to pay dues, fees, or other assessments to such an organization.

States that all-union agreements are unfair labor practices.

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

Establishes civil and criminal penalties for violations. Authorizes the attorney general and the district attorney in each judicial district to investigate and take action against a person believed to be in violation of the act.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. Title 8, Colorado Revised Statutes, is amended BY
3	THE ADDITION OF A NEW ARTICLE to read:
4	ARTICLE 3.5
5	Membership in Labor Organizations
6	8-3.5-101. Legislative declaration. It is hereby declared to
7	BE THE PUBLIC POLICY OF THE STATE OF COLORADO THAT ALL PERSONS
8	SHALL HAVE, AND SHALL BE PROTECTED IN THE EXERCISE OF, THE RIGHT
9	TO FREELY FORM, JOIN, OR ASSIST LABOR ORGANIZATIONS OR TO REFRAIN
10	FROM SUCH ACTIVITY WITHOUT FEAR OF PENALTY OR REPRISAL.
11	8-3.5-102. Definitions. AS USED IN THIS ARTICLE, UNLESS THE
12	CONTEXT OTHERWISE REQUIRES:
13	(1) "EMPLOYER" MEANS ANY INDIVIDUAL, CORPORATION,
14	ASSOCIATION, ORGANIZATION, ENTITY, OR STATE OR LOCAL GOVERNMENT
15	THAT EMPLOYS ONE OR MORE PERSONS IN ANY CAPACITY, INCLUDING ANY
16	PERSON EMPLOYED TO PERFORM AGRICULTURAL LABOR. "EMPLOYER"
17	ALSO MEANS ANY INDIVIDUAL ACTING AS AN AGENT OF AN EMPLOYER,
18	DIRECTLY OR INDIRECTLY.
19	(2) "LABOR ORGANIZATION" OR "LABOR UNION" MEANS ANY
20	ORGANIZATION, AGENCY, EMPLOYEE REPRESENTATION COMMITTEE, OR
21	PLAN THAT EXISTS FOR THE PURPOSE, WHOLLY OR IN PART, OF DEALING
22	WITH EMPLOYERS CONCERNING GRIEVANCES, LABOR DISPUTES, WAGES,
23	RATES OF PAY, HOURS OF WORK, OR OTHER CONDITIONS OF EMPLOYMENT.

1	8-3.5-103. Prohibited activities. On AND AFTER THE EFFECTIVE
2	DATE OF THIS ARTICLE, NO EMPLOYER SHALL REQUIRE ANY PERSON, AS A
3	CONDITION OF EMPLOYMENT OR OF THE CONTINUATION OF EMPLOYMENT,
4	TO BECOME OR REMAIN A MEMBER OF ANY LABOR ORGANIZATION OR TO
5	PAY ANY DUES, FEES, ASSESSMENTS, OR OTHER SUMS OF MONEY TO A
6	LABOR ORGANIZATION. ON AND AFTER THE EFFECTIVE DATE OF THIS
7	ARTICLE, NO EMPLOYER SHALL DISCRIMINATE AGAINST ANY EMPLOYEE
8	BECAUSE THE EMPLOYEE HAS FAILED OR REFUSED TO BECOME A MEMBER
9	OF ANY LABOR ORGANIZATION OR HAS FAILED OR REFUSED TO PAY ANY
10	DUES, FEES, ASSESSMENTS, OR OTHER SUMS OF MONEY TO A LABOR
11	ORGANIZATION.
12	8-3.5-104. Void agreements. Any written or oral
13	AGREEMENT, UNDERSTANDING, OR PRACTICE BETWEEN AN EMPLOYER AND
14	A LABOR ORGANIZATION THAT IS IN VIOLATION OF THE PROVISIONS OF THIS
15	ARTICLE IS VOID.
16	8-3.5-105. Penalty. Any person, employer, labor
17	ORGANIZATION, OR AGENT OR REPRESENTATIVE OF AN EMPLOYER OR
18	LABOR ORGANIZATION WHO DIRECTLY OR INDIRECTLY IMPOSES UPON ANY
19	PERSON ANY REQUIREMENT PROHIBITED BY THIS ARTICLE IS GUILTY OF A
20	MISDEMEANOR AND, UPON CONVICTION THEREOF, SHALL BE PUNISHED BY
21	A FINE OF NOT MORE THAN ONE THOUSAND DOLLARS, IMPRISONMENT IN
22	THE COUNTY JAIL FOR NOT MORE THAN NINETY DAYS, OR BOTH SUCH FINE
23	AND IMPRISONMENT FOR EACH OFFENSE.
24	8-3.5-106. Civil remedies. (1) Any person injured as a
25	RESULT OF ANY VIOLATION OF THE PROVISIONS OF THIS ARTICLE OR WHO
26	WOULD BE INJURED AS A RESULT OF A THREATENED VIOLATION MAY BRING
27	SUIT IN A COURT OF COMPETENT JURISDICTION TO OBTAIN INJUNCTIVE

1	RELIEF AGAINST THE VIOLATOR OR PERSON THREATENING VIOLATION. A
2	PERSON INJURED AS A RESULT OF A VIOLATION OF THIS ARTICLE MAY
3	BRING SUIT IN A COURT OF COMPETENT JURISDICTION TO RECOVER THE
4	DAMAGES RESULTING FROM SUCH VIOLATION. IN ANY ACTION OR
5	PROCEEDING TO ENFORCE A PROVISION OF THIS ARTICLE, THE COURT SHALL
6	AWARD TO ANY PERSON INJURED OR THREATENED WITH INJURY BY A
7	VIOLATION OF THIS ARTICLE REASONABLE ATTORNEY FEES IN ADDITION TO
8	COURT COSTS.
9	(2) THE REMEDIES PROVIDED BY THIS SECTION ARE INDEPENDENT
0	OF AND IN ADDITION TO ANY OTHER PENALTY OR REMEDY ESTABLISHED BY
1	THIS ARTICLE.
2	8-3.5-107. Investigation of complaints - prosecution of
13	violations. The attorney general and the district attorney in
14	EACH JUDICIAL DISTRICT SHALL INVESTIGATE ANY COMPLAINTS OF
15	VIOLATION OF THIS ARTICLE, PROSECUTE ANY PERSON VIOLATING ANY OF
16	THE PROVISIONS OF THIS ARTICLE, AND TAKE ACTIONS NECESSARY TO
17	ENSURE EFFECTIVE ENFORCEMENT OF THIS ARTICLE.
18	8-3.5-108. Applicability of article - new contracts - extension
19	or renewal of existing contracts. THE PROVISIONS OF THIS ARTICLE
20	SHALL APPLY TO ANY CONTRACT OR AGREEMENT ENTERED INTO ON OR
21	AFTER THE EFFECTIVE DATE OF THIS ARTICLE AND TO ANY EXTENSION OR
22	RENEWAL OF A CONTRACT OR AGREEMENT EXISTING ON SUCH DATE OR
23	ENTERED INTO ON OR AFTER SUCH DATE.
24	8-3.5-109. Severability. IF ANY PROVISION OF THIS ARTICLE OR
25	THE APPLICATION OF THIS ARTICLE TO ANY PERSON OR CIRCUMSTANCE IS
26	HELD INVALID, SUCH INVALIDITY SHALL NOT AFFECT OTHER PROVISIONS
77	OR APPLICATIONS OF THIS ARTICLE THAT CAN BE GIVEN EFFECT WITHOUT

THE INVALID PROVISION OR APPLICATION, AND TO THIS END THE
PROVISIONS OF THIS ARTICLE ARE DECLARED TO BE SEVERABLE.

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- SECTION 2. 8-3-108 (1) (c) and (1) (e), Colorado Revised Statutes, are amended to read:
 - 8-3-108. Unfair labor practices. (1) It is an unfair labor practice for an employer, individually or in concert with others, to:
 - (c) (f) Encourage or discourage membership in any labor organization, employee agency, committee, association, or representation plan by discrimination in regard to hiring, tenure, or other terms or conditions of employment; except that an employer shall not be prohibited from entering into an all-union agreement with the representatives of his employees in a collective bargaining unit if such all-union agreement is approved by the affirmative vote of at least a majority of all the employees eligible to vote or three-quarters or more of the employees who actually voted, whichever is greater, by secret ballot in favor of such all-union agreement in an election provided for in this paragraph (c) conducted under the supervision of the director. Where the collective bargaining unit involved is currently recognized under sections 8 or 9 of the "National Labor Relations Act", as amended, (49 Stat. 449; 61 Stat. 136), or where the collective bargaining unit involved is currently recognized by reason of certification by the director or the national labor relations board, or where such units were so recognized at the time of an election provided for in this paragraph (c), there is and shall be deemed to have been no need for a certification election as a precedent to an election provided for in this paragraph (c) in such collective bargaining unit on the issue of an all-union agreement. The employees in such a recognized or certified unit within this state shall be the only employees

eligible to vote in an election provided for in this paragraph (c) held in such unit:

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(II) (A) Any agreement as defined in section 8-3-104 (1) between an employer and a labor organization in existence on June 29, 1977, which has not been voted upon by the employees covered by it may, by written mutual agreement of such employer and labor organization, be ratified and upon such ratification shall be filed with the director. Any agreement as defined in section 8-3-104 (1) between an employer and a labor organization in existence on June 29, 1977, which has not been ratified and filed, as provided in this subparagraph (II), shall not be legal, valid, or enforceable during the remaining term of that labor contract unless and until either the employer, the labor organization, or at least twenty percent of the employees covered by such agreement file a petition upon forms provided by the division, demanding an election submitting the question of the all-union agreement to the employees covered by such agreement and said agreement is approved by the affirmative vote of at least a majority of all the employees eligible to vote or three-quarters or more of the employees who actually voted, whichever is greater, by secret ballot in favor of such all-union agreement in an election provided for in this paragraph (c) conducted under the supervision of the director.

(B) Upon filing of such instrument of ratification with the director, the director shall certify that such agreement complies with the provisions of section 8-3-104 (1) notwithstanding the absence of any other election requirements of this article, and by virtue of such ratification and certification, such agreement shall be deemed legal, valid, and enforceable to the extent permitted under the provisions of this article, subject to the provisions of sub-subparagraph (D) of this

subparagraph (II):

(C) Within two weeks after the certification by the director provided for in sub-subparagraph (B) of this subparagraph (II), the employer which is a party to such agreement shall post or give written notice to all employees covered by such agreement on the date of ratification of the fact that the agreement has been ratified and certified pursuant to the provisions of this subparagraph (II) and of the right of such employees to file a petition demanding an election as provided in sub-subparagraph (D) of this subparagraph (II). Proof of giving of notice shall be filed with the director within twenty days after the certification by the director provided for in sub-subparagraph (B) of this subparagraph (II).

provided for in sub-subparagraph (B) of this subparagraph (II) twenty percent of the employees covered by such agreement may file a petition, upon forms provided by the division, demanding an election submitting the question of ratification of such agreement to the employees covered by such agreement. If ratification of the agreement is approved by the affirmative vote of at least a majority of all the employees eligible to vote or three-quarters or more of the employees who actually voted, whichever is greater, in said election, the agreement shall be conclusively deemed ratified. Such election shall be held as promptly as possible following the filing of the petition. In the event that a certified contract expires or is terminated prior to the conducting of such an election, such certification shall be applicable to any subsequent agreement between the same parties until such election may be held.

(HI) The director shall declare any such all-union agreement

terminated whenever:

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- (A) He finds that the labor organization involved unreasonably has refused to receive as a member any employee of such employer, and any person interested may come before the director, as provided in section 8-3-110, and ask the performance of this duty; or
- (B) The employer or twenty percent of the employees covered by such agreement file a petition with the director on forms provided by the division seeking to revoke such all-union agreement and, in an election conducted under the supervision of the director, there is not an affirmative vote of at least a majority of all the employees eligible to vote or three-quarters or more of the employees who actually voted, whichever is greater, in such election by secret ballot in favor of such all-union agreement. Such petition may only be filed within a time period between one hundred twenty and one hundred five days prior to the end of the collective bargaining agreement or prior to a triennial anniversary of the date of such agreement, and the division must complete said election within sixty days prior to the termination or triennial anniversary of said collective bargaining agreement. The director may conduct an election within a collective bargaining unit no more often than once during the term of any collective bargaining agreement or once every three years in the case of agreements for a period longer than three years.
 - submit confidential petitions for an election under this paragraph (c), a means for verifying the employment, status, and eligibility of petitioners, and a means for determining the sufficiency of such petitions with respect to the twenty percent signature requirement, all of which shall be accomplished without disclosing the identification of such petitioners,

except as allowed under subparagraph (V) of this paragraph (c). This
except as anowed under subparagraph (1) (A). (II)
duty shall apply to petitions filed pursuant to subparagraph (II) (A), (II)
(D), or (HI) (B) of this paragraph (c).
(V) No officer or employee of the division shall disclose the
names of any signers to a petition or disclose how any person voted in an
election to any person outside the division except pursuant to a court
order or subpoena issued by a governmental authority or a court, and any
such officer or employee who violates such nondisclosure provisions or
who refuses to call an election pursuant to this paragraph (c) or prevents
or conspires to prevent such call of an election commits a class 2
misdemeanor and shall be punished as provided in section 18-1:3-501;
C.R.S.
(e) Enter into an all-union agreement; except in the manner
provided in paragraph (c) of this subsection (1);
SECTION 3. 8-3-109 (1) and (3), Colorado Revised Statutes, are
amended to read:
8-3-109. Fair labor practices. (1) It is not an unfair labor
practice for any employer to refuse to grant a closed shop or all-union
agreement. or to accede to any proposal therefor as provided in this
article:
(3) It shall not be an unfair labor practice for an employer engaged
primarily in the building and construction industry to enter into an
all-union agreement, except an agreement providing for an agency shop
or modified agency shop, with a labor organization, which agreement is
limited in its coverage to employees who, upon their employment, will be
engaged in the building and construction industry, if a copy of such

agreement is filed with the director and certified by him as provided in

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1	section 8-3-108 (1) (c) (II) (B). Such agreement may be ratified as
2.	provided in section 8-3-108 (1) (c) (II) (C) or terminated by the director
3	as provided in section 8-3-108 (1) (c) (HI):
4	SECTION 4. Effective date. This act shall take effect July 1,
5	2006.
6	SECTION 5. Safety clause. The general assembly hereby finds,
7	determines, and declares that this act is necessary for the immediate
8	preservation of the public peace, health, and safety.

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Sign-Up Sheet

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STATE OF COLORADO Department of State

1700 Broadway Suite 270 Denver, CO 80290



Mike Coffman Secretary of State

Holly Z. Lowder
Director, Elections Division

AGENDA

Initiative Title Setting Review Board
Wednesday, August 15, 2007, 2:00 p.m.
Secretary of State's Blue Spruce Conference Room
1700 Broadway, Suite 270
Denver, Colorado

The order for the day shall be as follows:

- 1. 2007 -2008 #38 "Prohibition on Certain Conditions of Employment"* Rehearing
- 2. 2007 -2008 #37 "Repeal of Colorado Water Resources and Power Development Authority"* Rehearing

AUDIO BROADCASTS NOW AVAILABLE. PLEASE VISIT WWW.SOS.STATE.CO.US AND CLICK ON THE "INFORMATION CENTER".

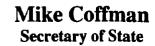
AGENDA ITEMS NOT COMPLETED AT THE END OF THE DAY WILL BE CONTINUED TO A DATE, TIME, AND PLACE TO BE DETERMINED ON WEDNESDAY, AUGUST 15, 2007.

Unofficial caption assigned by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

STATE OF COLORADO Department of State

1700 Broadway Suite 270 Denver, CO 80290





Holly Z. Lowder **Director, Elections Division**

August 8, 2007

NOTICE OF REHEARING MEETING

You are hereby notified that the Secretary of State,

Attorney General, and the Director of the Office of Legislative

Legal Services will meet for a rehearing

for a proposed initiative concerning

2007 - 2008 #38*

Wednesday, August 15, 2007 at 2:00 p.m.

Secretary of State's Blue Spruce Conference Room

1700 Broadway, Suite 270

Denver, Colorado

You are invited to attend.

MIKE COFFMAN Secretary of State

AUDIO BROADCASTS NOW AVAILABLE. PLEASE VISIT WWW.SOS.STATE.CO.US AND CLICK ON THE "INFORMATION CENTER".

MOTION FOR REHEARING TEXT ALSO AVAILABLE ON OUR WEBSITE, LOCATED ON THE INITIATIVE INFORMATION PAGE UNDER "TITLE BOARD FILINGS".

^{*} Unofficially captioned "Prohibition on Certain Conditions of Employment" by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

BEFORE THE TITLE SETTING BOARD OF COLORADO.

CEIVED

(A) AUG 0 8 2007

(B) ELECTIONS / LICENSING

SECRETARY DESTATE

In the Matter of Initiative 2007-08 #38 (Prohibition on Certain Conditions of Employment), Ryan Frazier and Julian Jay Cole, Proponents

MOTION FOR REHEARING

On behalf of Dorothy R. Wright, a registered elector of the State of Colorado, the law firm of Isaacson Rosenbaum P.C., submits this Motion for Rehearing because Initiative 2007-08 #38 contains multiple subjects.

On August 1, 2007, the Title Board met and found that this initiative meets the single subject requirement. It then amended the staff's draft title and adopted the following ballot title language:

An amendment to the Colorado Constitution concerning participation in a labor organization as a condition of employment, and in connection therewith, prohibiting an employer from requiring that a person refrain from voluntary affiliation with or financial support of a labor organization or requiring that a person be a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a misdemeanor penalty for a person who violates the provisions of the section.

Subsection (2) of the measure prohibits requiring that a person may be employed if he or she: (a) becomes or remains a member of a labor organization; (b) ends a voluntary relationship with a labor organization; (c) pays any money to a labor organization; or (d) pays money to any third party if such payments are required of a labor organization's members. This portion of the initiative reflects the single subject statement that was proposed by staff, endorsed by Proponents, and adopted by the Board: "concerning participation in a labor organization as a condition of employment." (Emphasis added.)

In contrast, Subsection (3) prohibits any wage deduction for "union dues, fees, assessments or other charges" that are "held for, transferred to, or paid over to a labor organization" unless authorized by an employee. This provision is not couched as a "condition of employment" in the initiative text. Instead, subsection (3) is a flat-out ban on wage deductions unless approved by an employee.

Colloquially, these two concepts are known as "right to work" and "paycheck protection." They are not part of the same subject for several reasons.

First, these are substantively separate subjects. "Right to work" presents voters with the question of whether union membership should be a prerequisite to employment. "Paycheck protection" presents voters with the question of how employers determine whether deductions can be taken from employee wages. There is no common theme between these topics, or at least no theme definite enough to pass the single subject test.

Second, there is no necessary or proper connection between "right to work" and "paycheck protection." See C.R.S. § 1-40-106.5(1)(e)(I). The "paycheck protection" provisions are not functionally related to restricting conditions under which a worker may be employed. Likewise, the "right to work" provisions are not functionally related to the proposed litmus test for authorizing paycheck deductions. Independent considerations factor into each of the two segments of this initiative, and voters should not be forced to balance entirely distinct issues when voting on a ballot measure.

Third, "paycheck protection" is a surreptitious element of Initiative 2007-08 #38 and thus violates the single subject requirement. See C.R.S. § 1-40-106.5(1)(e)(II). Based on the title, voters will think that they are voting on the single subject statement relating to whether a person may be required to belong to a union in order to work at a given job. That is part of this package, but voters will also be voting on a new consent requirement for deductions from wages. The single subject statement endorsed by the Board and the Proponents does not – and could not – encompass this second subject.

WHEREFORE, it is respectfully requested that the ballot title and submission clause adopted for Initiative 2007-08 #38 be stricken and the initiative be returned to the Proponents.

Submitted this 8th day of August, 2007.

ISAACSON ROSENBAUM P.C.

Mark G. Grueskin

633 17th Street, Suite 2200

Denver, CO 80202 Phone: 303-256-3941

Fax: 720-974-7970

Email: mgrueskin@ir-law.com

Movant's address:

1922 S. Grant Street Denver, CO 80202

CERTIFICATE OF SERVICE

I hereby certify that on the day of August, 2007, a true and correct copy of the foregoing Motion for Rehearing was sent via U.S. mail, first class postage prepaid, to the Proponents, through their legal counsel, at the following address:

John Berry, Esq. 1799 Pennsylvania Street, Suite 270 Denver, CO 80203

amy Knight

STATE OF COLORADO

Department of State

1700 Broadway, Suite 270 Denver, CO 80290



Mike Coffman Secretary of State

Holly Z. Lowder
Director, Elections Division

RECEIPT

To:

Mark Grueskin

Date:

August 8, 2007

Re:

Proposed Initiative 2007-2008 #38

Time:

10:49 a.m.

The Secretary of State's office on this day received from Mark Grueskin, a Motion for Rehearing on Proposed Initiative 2007-2008 #38. Your copy of the rehearing notice is attached.

Secretary of State's Office

Ву

Cesi Gomez, Administrative Assistant

Fax

Ballot Title Setting Board

Proposed Initiative 2007-2008 #381

The title as designated and fixed by the Board is as follows:

An amendment to the Colorado constitution concerning participation in a labor organization as a condition of employment, and, in connection therewith, prohibiting an employer from requiring that a person refrain from voluntary affiliation with or financial support of a labor organization, or requiring that a person be a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a misdemeanor criminal penalty for a person who violates the provisions of the section.

The ballot title and submission clause as designated and fixed by the Board is as follows:

Shall there be an amendment to the Colorado constitution concerning participation in a labor organization as a condition of employment, and, in connection therewith, prohibiting an employer from requiring that a person refrain from voluntary affiliation with or financial support of a labor organization, or requiring that a person be a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a misdemeanor criminal penalty for a person who violates the provisions of the section?

Hearing August 1, 2007: Single subject approved; staff draft amended; titles set. Hearing adjourned 3:23p.m.

Page 1 of 1

¹ Unofficially captioned "Prohibition on Certain Conditions of Employment" by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

STATE OF COLORADO Department of State

1700 Broad way Suite 270 Denver, CO 80290



Mike Coffman Secretary of State

Holly Z. Lowder
Director, Elections Division

SUMMARY OF BOARD ACTION

Initiative Title Setting Review Board
Wednesday, August 1, 2007, 1:30 p.m.
Secretary of State's Blue Spruce Conference Room
1700 Broadway, Suite 270
Denver, Colorado

The order for the day was:

- 1. 2007 -2008 #36 "Definition of Person"* Rehearing

 Commenced 1:31 p.m.; Motion for Rehearing denied; adjourned 2:56 p.m.
- 2. 2007 –2008 #38 "Prohibition on Certain Conditions of Employment"*

 Commenced 3:03 p.m.; single subject approved; staff draft amended; titles set; adjourned 3:23 p.m.
- 3. 2007 –2008 #37 "Repeal of Colorado Water Resources and Power Development Authority"*

Commenced 3:23 p.m.; at the request of proponents, technical correction allowed in text of measure; single subject approved; staff draft amended; titles set; adjourned 4:00 p.m.

ALL AGENDA ITEMS WERE COMPLETED.

Fax

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Sign-Up Sheet

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						Sute 270 Denver 80203	
						323-839-8158 323-537-1266	
						02	
		6				Proposits	

STATE OF COLORADO

Department of State

1700 Broadway Suite 270 Denver, CO 80290





Holly Z. Lowder
Director, Elections Division

AGENDA

Initiative Title Setting Review Board
Wednesday, August 1, 2007, 1:3 0 p.m.
Secretary of State's Blue Spruce Conference Room
1700 Broadway, Suite 270
Denver, Colorado

The order for the day shall be as follows:

- 1. 2007 2008 #36 "Definition of Person"* Rehearing
- 2. 2007 -2008 #38 "Prohibition on Certain Conditions of Employment"*
- 3. 2007 -2008 #37 "Repeal of Colorado Water Resources and Power Development Authority"*

AUDIO BROADCASTS NOW AVAILABLE. PLEASE VISIT WWW.SOS.STATE.CO.US AND CLICK ON THE "INFORMATION CENTER".

AGENDA ITEMS NOT COMPLETED AT THE END OF THE DAY WILL BE CONTINUED TO A DATE, TIME, AND PLACE TO BE DETERMINED ON WEDNESDAY, AUGUST 1, 2007.

Fax

Web Site

Unofficial caption assigned by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

Ballot Title Setting Board

Proposed Initiative 2007-2008 #381

The title as designated and fixed by the Board is as follows:

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An amendment to the Colorado constitution concerning participation in a labor organization as a condition of employment, and, in connection therewith, prohibiting a requirement that a person refrain from voluntary affiliation with, or financial support of, a labor organization; prohibiting a requirement that a person become or remain a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a 8 misdemeanor criminal penalty for a person who violates the provisions of the section. 9

The ballot title and submission clause as designated and fixed by the Board is as follows:

Shall there be an amendment to the Colorado constitution concerning participation in a labor organization as a condition of employment, and, in connection therewith, prohibiting a requirement that a person refrain from voluntary affiliation with, or financial support of, a labor organization; prohibiting a requirement that a person become or remain a member or pay any moneys to a labor organization or to any other third party in lieu of payment to a labor organization; prohibiting a deduction of any moneys from an employee's wages, earnings, or other compensation to be paid to a labor organization without prior approval from the employee; and creating a misdemeanor criminal penalty for a person who violates the provisions of the section?

¹ Unofficially captioned "Prohibition on Certain Conditions of Employment" by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

STATE OF COLORADO

Department of State

1700 Broadway Suite 270 Denver, CO 80290





Mike Coffman Secretary of State

Holly Z. Lowder Director, Elections Division

July 23, 2007

NOTICE OF MEETING

You are hereby notified that the Secretary of State,

Attorney General, and the Director of the Office of Legislative

Legal Services will meet for a hearing

for a proposed initiative concerning

2007 - 2008 #38*

Wednesday, August 1, 2007 at 1:30 p.m.

Secretary of State's Blue Spruce Conference Room

1700 Broadway, Suite 270

Denver, Colorado

You are invited to attend.

Mike Coffman Secretary of State

AUDIO BROADCASTS NOW AVAILABLE. PLEASE VISIT WWW.SOS.STATE.CO.US AND CLICK ON THE "INFORMATION CENTER".

PROPOSED INITIATIVE TEXT ALSO AVAILABLE ON OUR WEBSITE, LOCATED ON THE INITIATIVE INFORMATION PAGE UNDER "TITLE BOARD FILINGS".

^{*} Unofficially captioned "Prohibition on Certain Conditions of Employment" by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.

STATE, OF COLORAD **Department of State**

1700 Broadway Suite 270 Denver, CO 80290



Mike Coffman **Secretary of State**

Holly Z. Lowder Director, Elections Division

July 23, 2007

NOTICE OF MEETING

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STATE OF COLORAD Department of State

1700 Broadway Suite 270 Denver, CO 80290



Mike Coffman Secretary of State

Holly Z. Lowder
Director, Elections Division

RECEIPT

To:

John Berry

Date:

July 12, 2007

Re:

Proposed Initiative 2007-2008 #38

Time:

9:51 a.m.

The Secretary of State's office on this day received from John Berry, a copy of the original text submitted with the Legislative Council, a copy of the highlighted changes, and the final copy of the text of proposed initiative 2007-2008 #38. Your copy of the notice of hearing is attached.

Secretary of State's Office

Вv

Cesi Gomez, Administrative Assistant

Fax

00

Final CRECEIVED

Be it Enacted by the People of the State of Colorado:

SECRETARY OF STATE

SECTION 1. Article XVIII of the constitution of the state of Colorado is amended BY THE ADDITION OF A NEW SECTION to read:

Section 16. Right to work. (1) THIS AMENDMENT SHALL BE KNOWN AND MAY BE CITED AS THE "COLORADO RIGHT TO WORK AMENDMENT".

- (2) NO PERSON SHALL BE REQUIRED, AS A CONDITION OF EMPLOYMENT OR CONTINUATION OF EMPLOYMENT, TO:
- (a) RESIGN OR REFRAIN FROM VOLUNTARY AFFILIATION WITH OR VOLUNTARY FINANCIAL SUPPORT OF A LABOR ORGANIZATION;
 - (b) BECOME OR REMAIN A MEMBER OF A LABOR ORGANIZATION;
- (c) PAY ANY DUES, FEES, ASSESSMENTS, OR OTHER CHARGES OF ANY KIND OR AMOUNT TO A LABOR ORGANIZATION; OR
- (d) PAY TO ANY CHARITY OR OTHER THIRD PARTY, IN LIEU OF SUCH PAYMENTS, ANY AMOUNT EQUIVALENT TO OR PRO RATA PORTION OF DUES, FEES, ASSESSMENTS, OR OTHER CHARGES REGULARLY REQUIRED OF MEMBERS OF A LABOR ORGANIZATION.
- (3) IT SHALL BE UNLAWFUL TO DEDUCT FROM THE WAGES, EARNINGS, OR COMPENSATION OF AN EMPLOYEE ANY UNION DUES, FEES, ASSESSMENTS, OR OTHER CHARGES TO BE HELD FOR, TRANSFERRED TO, OR PAID OVER TO A LABOR ORGANIZATION UNLESS THE EMPLOYEE HAS FIRST AUTHORIZED SUCH DEDUCTION.
- (4) THIS SECTION SHALL APPLY TO ALL UNION EMPLOYMENT CONTRACTS ENTERED INTO AFTER THE EFFECTIVE DATE OF THIS SECTION AND SHALL APPLY TO ANY RENEWAL OR EXTENSION OF ANY EXISTING UNION CONTRACT.
- (5) ANY PERSON WHO DIRECTLY OR INDIRECTLY VIOLATES ANY PROVISION OF THIS SECTION COMMITS A MISDEMEANOR AND UPON CONVICTION THEREOF SHALL BE PUNISHED BY A FINE IN AN AMOUNT EQUIVALENT TO THE MOST STRINGENT MISDEMEANOR CLASSIFICATION PROVIDED BY LAW.
 - (6) AS USED IN THIS SECTION, "LABOR ORGANIZATION" MEANS

ANY ORGANIZATION OF ANY KIND, OR AGENCY OR EMPLOYEE REPRESENTATION COMMITTEE OR UNION, THAT EXISTS FOR THE PURPOSE, IN WHOLE OR IN PART, OF DEALING WITH EMPLOYERS CONCERNING WAGES, RATES OF PAY, HOURS OF WORK, OTHER CONDITIONS OF EMPLOYMENT, OR OTHER FORMS OF COMPENSATION; ANY ORGANIZATION THAT EXISTS FOR THE PURPOSE OF COLLECTIVE BARGAINING OR OF DEALING WITH EMPLOYERS CONCERNING GRIEVANCES; AND ANY ORGANIZATION PROVIDING OTHER MUTUAL AID OR PROTECTION IN CONNECTION WITH EMPLOYMENT.

SECTION 2. Effective date. This amendment shall take effect upon proclamation of the vote by the governor.

John Berry Attorney at Law 1799 Pennsylvania Strret, Suite 270 Denver, Colorado 80203 303-839-1266 (FAX) 303-839-8198

June 26, 2007

RECEIVED

ELECTIONS | LICENSING

CECCETARY OF STATE

JUL 1 2 2007 () 5 0 000

Berry 5555 a act. co.

HAND DELIVERED

Mr. Kirk Mlinek, Director Colorado Legislative Council Staff **Room 029** State Capitol Building Denver, Colorado 80203

Initiative filing RE:

Dear Mr. Mlinek:

On behalf of the proponents, I have filing the attached proposed initiative for review and comment by your staff. The proponents of this initiative are:

Ryan Frazier 19564 E. 59th Place Aurora, CO 80019

Julian Jay Cole 2374 Foothills Drive South Golden, CO 80401

Please direct all correspondence in regard to this initiative to me. Thank you for your consideration.

Sincerely,

John Berry

C Amended Text #38

Be it Enacted by the People of the State of Colorado:

Be it Enacted by the People of the State of Colorado:

SECTION 1. Article XVIII of the Colorado Constitution of the state of Colorado is amended BY THE ADDITION OF A NEW SECTION to read:

Section 16. Right to Work work. (1) THIS AMENDMENT SHALL BE KNOWN AND MAY BE CITED AS THE "COLORADO RIGHT TO WORK AMENDMENT."

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- (d) PAY TO ANY CHARITY OR OTHER THIRD PARTY, IN LIEU OF SUCH PAYMENTS, ANY AMOUNT EQUIVALENT TO OR PRO RATA PORTION OF DUES, FEES, ASSESSMENTS, OR OTHER CHARGES REGULARLY REQUIRED OF MEMBERS OF A LABOR ORGANIZATION.
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- (4) THE PROVISIONS OF THIS SECTION SHALL APPLY TO ALL UNION EMPLOYMENT CONTRACTS ENTERED INTO AFTER THE EFFECTIVE DATE OF THIS SECTION AND SHALL APPLY TO ANY RENEWAL OR EXTENSION OF ANY EXISTING UNION CONTRACT.
 - (5) ANY PERSON WHO DIRECTLY OR INDIRECTLY VIOLATES ANY PROVISION OF THIS SECTION COMMITS A MISDEMEANOR AND UPON CONVICTION THEREOF SHALL BE PUNISHED BY A FINE OF NOT MORE THAN FIVE HUNDRED DOLLARS IN AN AMOUNT EQUIVALENT TO THE

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SECRETARY OF STATE

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MOST STRINGENT MISDEMEANOR CLASSIFICATION PROVIDED BY LAW.

(6) AS USED IN THIS SECTION, "LABOR ORGANIZATION" MEANS ANY ORGANIZATION OF ANY KIND, OR AGENCY OR EMPLOYEE REPRESENTATION COMMITTEE OR UNION, THAT EXISTS FOR THE PURPOSE, IN WHOLE OR IN PART, OF DEALING WITH EMPLOYERS CONCERNING WAGES, RATES OF PAY, HOURS OF WORK, OTHER CONDITIONS OF EMPLOYMENT, OR OTHER FORMS OF COMPENSATION.

COMPENSATION: ANY ORGANIZATION THAT EXISTS FOR THE PURPOSE OF COLLECTIVE BARGAINING OR OF DEALING WITH EMPLOYERS CONCERNING GRIEVANCES; AND ANY ORGANIZATION PROVIDING OTHER MUTUAL AID OR PROTECTION IN CONNECTION WITH EMPLOYMENT.

SECTION 2. Effective date. This amendment shall take effect upon proclamation of the vote by the governor.

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Ort, nal text #38

RECEIVED

Be it Enacted by the People of the State of Colorado:

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ELECTIONS / LICENSINGAL

SECRETARY OF STATE

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SECTION 2. Effective date. This amendment shall take effect upon proclamation of the vote by the governor.



RECEIVED

JUL 12 2007

John Berry

Attorney at Law

1799 Pennsylvania Street, Suite 270

Denver, CO 80203

303-839-1266 (FAX)

Denver, CO 80203 303-839-1266 (FAX) 303-839-8198 July 12, 2007

HAND DELIVERED

Mike Coffman Secretary of State 1700 Broadway, Suite 270 Denver, CO 80290

RE: Title Setting for Initiative #38

Dear Secretary Coffman:

On behalf of the proponents, I am filing with you the attached initiative for the purpose of have the Title Setting Board set the ballot title and submission clause for this initiative for the 2008 general election. Included with the attachment are the original draft of the initiative as filed with Legislative Council, amendments made to the original draft in response to the hearing held before Legislative Council on July 10th, and a final draft. The proponents of this initiative are Ryan Frazier and Julian Cole.

Please direct all correspondence related to this initiative to me. Thank you for your consideration.

Sincerely,

John Berry



Legislative Council Staff

Room 029 State Capitol, Denver, CO 80203-1784 (303) 866-3521 FAX: 866-3855 TDD: 866-3472

RECEIVED **NOTICE BLIC INITIATIVE HEARING** SECRETARY OF STATE Tuesday, July 10, 2007

The Colorado Constitution authorizes the registered electors of Colorado to propose changes in the state Constitution and the laws by petition. The original draft of the text of proposed initiated constitutional amendments and laws must be submitted to the General Assembly's legislative research and legal services offices for review and comment. Pursuant to the requirements of Article V. Section 1 (5). Colorado Constitution, the offices must submit comments to proponents at a meeting open to the public.

The directors of the Legislative Council Staff and the Office of Legislative Legal Services will hold a meeting with the proponents of the attached initiative proposal, unless the proposal is withdrawn by the proponents prior to the meeting.

Proposal Number:

2007-2008 #38

Time and Date of Meeting: 10:00 AM, Tuesday, July 10, 2007

Place of Meeting:

HCR 0109, State Capitol

Topic of Proposal:

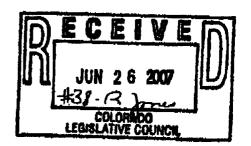
Prohibition on Certain Conditions of Employment

To-

Be it Enacted by the People of the State of Colorado:
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5	PURPOSE, IN WHOLE OR IN PART, OF DEALING WITH EMPLOYERS
б	CONCERNING WAGES, RATES OF PAY, HOURS OF WORK, OTHER
7	CONDITIONS OF EMPLOYMENT, OR OTHER FORMS OF
8	COMPENSATION.
9	

SECTION 2. Effective date. This amendment shall take effect upon proclamation of the vote by the governor.



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John Berry
Attorney at Law
1799 Pennsylvania Strret, Suite 270
Denver, Colorado 80203
303-839-1266 (FAX)
303-839-8198
June 26, 2007

HAND DELIVERED

Mr. Kirk Mlinek, Director Colorado Legislative Council Staff Room 029 State Capitol Building Denver, Colorado 80203

RE: Initiative filing

Dear Mr. Mlinek:

On behalf of the proponents, I have filing the attached proposed initiative for review and comment by your staff. The proponents of this initiative are:

Ryan Frazier 19564 E. 59th Place Aurora, CO 80019

Julian Jay Cole 2374 Foothills Drive South Golden, CO 80401

Please direct all correspondence in regard to this initiative to me. Thank you for your consideration.

Sincerely.

John Berry

Confirmation Report - Memory Send

: 001

Date & Time: Jul-13-07 07:33

Line 1 Line 2 Machine ID:

Job number

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Date

: Jul-13 07:32

To

: **\$97209811507**

Number of pages

: 002

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End time

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Pages sent

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Dana Jaclyn Williams 1700 Brosdway, Suite 270 Denver, CO 80290 (303) 854-2200 ext. 6330 (303) 869-4861 Fex dans.Williams@soc.state.co.us www.sos.state.co.us

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Colorado Secretary of State Mike Coffman



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COLORADO GENERAL ASSEMBLY

EXECUTIVE COMMITTEE Rep. Andrew Romanoff, Chairman Sen. Joan Fitz-Gerald, Vice Chairman

Sen. Ken Gordon Sen. Andy McElhany Rep. Allos Madden Rep. Mike May

STAFF
Kirk Minek, Director
Daniel Chapman, Assistant Director,
Administration
Deborah Godshall, Assistant Director,
Research



LEGISLATIVE COUNCIL

ROOM 029 STATE CAPITOL
DENVER, COLORADO 80203-1784
E-mail: lcs.ga@state.co.us

303-866-3521

FAX: 303-866-3855

TDD: 303-866-3472

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FAX COVER SHEET

Please deliver the following pages to:	
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Fax Number:	RECEIVE
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From: Robin Jane	
Comments:	
<u> </u>	

Please report any problems as soon as possible, phone: 303-866-3521

Fax Phone: 303-866-3855