

SUPREME COURT, STATE OF COLORADO 2 East 14th Avenue, Denver, CO 80203 303.861.1111

ORIGINAL PROCEEDING PURSUANT TO § 1-40-107(2), C.R.S. (2007)

Petitioner: J. GREG SCHNACKE

٧.

Respondents: MEGAN FERLAND and MATT

SAMELSON, Proponents,

and

Title Board: WILLIAM A HOBBS, DANIEL DOMINICO, and SHARON EUBANKS

Attorneys for Petitioner:

Sean R. Gallagher, #16863 Jacqueline S. Cooper, #35066 Hogan & Hartson LLP

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MAY 2 1 2007

OF THE STATE OF COLORADO SUSAN J. FESTAG, CLERK

▲ COURT USE ONLY ▲

Case No.

075A155

PETITION FOR REVIEW OF FINAL ACTION OF BALLOT TITLE SETTING BOARD CONCERNING PROPOSED INITIATIVE 2007-2008 #14 ("SEVERANCE TAX ON OIL AND GAS")

J. Greg Schnacke ("Petitioner"), being a registered elector of the State of Colorado, through undersigned counsel, respectfully petitions this Court pursuant to C.R.S. § 1-40-107(2), to review the actions of the Ballot Title Setting Board("Title Board") with respect to the setting of the title, ballot title, and submission clause for Proposed Initiative 2007-2008 #14 ("Severance Tax on Oil and Gas").

I. Actions of the Ballot Title Setting Board

The Title Board conducted its initial public meeting and set a title for Proposed Initiative 2007-2008 #14 on May 2, 2007. The Petitioner filed a Motion for Rehearing on

May 8, 2007 pursuant to C.R.S. § 1-40-107(1). At the rehearing, which was held on May 16, 2007, the Board denied Petitioner's motion. Petitioner hereby seeks review of the final action of the Title Board regarding Proposed Initiative 2007-2008 #14.

II. Issues Presented

- 1. Does the initiative violate the single subject requirement set forth in Colo. Const. Art. V. § 21 by both imposing a new tax on oil and gas extraction and requiring the revenues from that tax to be spent on programs unrelated to the subject of the tax?
- 2. Does the title fail to inform voters of the measure's true meaning and intent because it does not accurately disclose the final, full fiscal year dollar increase that will result from the new tax as required by Colo. Const. Art X § 20?

III. Supporting Documentation

As required by C.R.S. § 1-40-107(2), a certified copy of the Petition, with the titles and submission clause of the proposed initiative, together with a certified copy of the Motion for Rehearing and the rulings thereon, are submitted with this Petition.

IV. Relief Requested

Petitioner respectfully requests that this Court reverse the actions of the Title

Board with directions to decline to set a title and to return the Proposed Initiative to the proponents.

Respectfully submitted this 21st day of May, 2007.

HOGAN & HARTSON LLP

By:

Sean R. Gallagher, #16863 Jacqueline S. Cooper, #35066

ATTORNEYS FOR PETITIONER

Addresses for Petitioner:

J. Greg Schnacke 1776 Lincoln Street, Suite 1313 Denver, Colorado 80203

CERTIFICATE OF SERVICE

I hereby certify that on this 21st day of May, 2007, a true and correct copy of the foregoing PETITION FOR REVIEW OF FINAL ACTION OF BALLOT TITLE SETTING BOARD CONCERNING PROPOSED INITIATIVE 2007-2008 #14 ("SEVERANCE TAX ON OIL AND GAS) was placed in the United States mail, postage prepaid, to the following:

Megan Ferland 1120 Lincoln Street Denver, CO 80203

Matt Samelson 1159 Adams Street Denver, CO 80210

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DEPARTMENT OF

CERTIFICATE

I, MIKE COFFMAN, Secretary of State of the State of Colorado, do hereby certify that:

the attached are true and exact copies of the text, motion for rehearing, titles, and the rulings thereon of the Title Board on Proposed Initiative "2007-2008 #14"....

> and affixed the Great Seal of the State of Colorado, at the City of Denver this 18th day of May, 2007.

> > Mik Coffe

SECRETARY OF STATE

APR 2 0 2007

Final Language for Proposed Initiative, Ballot Proposal #14

ELECTIONSILICENSING SECRETARY OF STATE

Be it Enacted by the People of the State of Colorado:

Article X of the Constitution of the State of Colorado is hereby amended BY THE ADDITION OF A NEW SECTION to read:

SECTION 22. SEVERANCE TAX ON OIL AND GAS. (1) THE PEOPLE OF THE STATE OF COLORADO HEREBY FIND THAT NONRENEWABLE NATURAL RESOURCES OF OIL AND GAS ARE A PART OF COLORADO'S TREASURE AND LEGACY AND, WHEN REMOVED FROM THE EARTH, THE VALUE OF SUCH RESOURCES TO THE STATE OF COLORADO IS IRRETRIEVABLY LOST; AND THAT IT IS APPROPRIATE AND FITTING THAT THE STATE ASSESS A TAX UPON INCOME DERIVED FROM THE EXTRACTION AND SALE OF SUCH NONRENEWABLE RESOURCES AND DEDICATE THE REVENUES COLLECTED FOR THE BENEFIT AND WELFARE OF THE PEOPLE

- (2) IN ADDITION TO ANY OTHER TAX, THERE SHALL BE LEVIED, COLLECTED, AND PAID FOR ALL OR ANY PART OF EACH TAXABLE YEAR COMMENCING ON OR AFTER JANUARY 1, 2008, A TAX UPON THE GROSS INCOME ATTRIBUTABLE TO THE SALE OF OIL AND GAS SEVERED FROM THE EARTH IN THIS STATE. THE TAX FOR OIL AND GAS SHALL BE AT THE FOLLOWING RATES OF THE GROSS INCOME:
 - (A) UNDER THREE HUNDRED THOUSAND DOLLARS SHALL BE EXEMPT; AND
- (B) THREE HUNDRED THOUSAND DOLLARS AND OVER SHALL BE FIVE PERCENT OF THE ENTIRE GROSS INCOME OR AT SUCH GREATER RATE AS MAY BE DETERMINED BY THE GENERAL ASSEMBLY SUBJECT TO SECTION 20 OF ARTICLE X OF THE COLORADO
- (3) THERE SHALL NOT BE ALLOWED AS A CREDIT AGAINST THE TAX CREATED BY THIS SECTION ANY AMOUNT BASED ON AD VALOREM TAXES ASSESSED ON THE VALUE OF REAL OR PERSONAL PROPERTY.
- (4) ALL REVENUES RECEIVED BY OPERATION OF THIS SECTION SHALL BE EXCLUDED FROM FISCAL YEAR SPENDING, AS THAT TERM IS DEFINED IN SECTION 20 OF ARTICLE X OF THIS CONSTITUTION, AND FROM THE SPENDING LIMITS CONTAINED WITHIN SECTION 20 OF ARTICLE X, OR WITHIN ANY OTHER LAW, UPON STATE GOVERNMENT AND ALL LOCAL GOVERNMENTS RECEIVING SUCH REVENUES.
- (5) THE REVENUES, INTEREST INCOME, AND INTEREST GENERATED BY OPERATION OF THIS SECTION SHALL BE APPROPRIATED ANNUALLY IN THE FOLLOWING PROPORTIONS:
- (a) TWENTY-THREE PERCENT OF SUCH REVENUES SHALL BE APPROPRIATED TO THE CAPITAL CONSTRUCTION EXPENDITURES RESERVE ESTABLISHED IN SECTION 22-54-117 (1.5), COLORADO REVISED STATUTES, OR ANY SUCCESSOR RESERVE, FOR THE PURPOSES
- (b) FIFTEEN PERCENT OF SUCH REVENUES SHALL BE APPROPRIATED TO THE STATE EDUCATION FUND CREATED PURSUANT TO SECTION 17 OF ARTICLE IX OF THE COLORADO

- (c) FIFTEEN PERCENT OF SUCH REVENUES SHALL BE APPROPRIATED TO THE CAPITAL CONSTRUCTION FUND CREATED PURSUANT TO SECTION 24-75-302, COLORADO REVISED STATUTES, OR ANY SUCCESSOR FUND, FOR THE PURPOSES SET FORTH THEREIN.
- (d) Twenty-three percent of such revenues shall be appropriated and directly distributed to counties and municipalities socially or economically impacted by the development, processing, transportation, or energy conversion of the nonrenewable natural resources of oil and gas.
- (e) TWENTY-FOUR PERCENT OF SUCH REVENUES SHALL BE APPROPRIATED AND DISTRIBUTED AS MAY BE DETERMINED BY THE GENERAL ASSEMBLY.
 - (6) SECTION 39-29-105 COLORADO REVISED STATUTES IS HEREBY REPEALED.
- (7) THE GENERAL ASSEMBLY IS DIRECTED TO MAKE SUCH CONFORMING AMENDMENTS AND ADDITIONAL ENACTMENTS TO THE COLORADO REVISED STATUTES AS MAY BE NECESSARY AND APPROPRIATE TO REALIZE THE PURPOSES OF THIS SECTION. TO THE EXTENT CONSISTENT WITH THE PURPOSES HEREOF, ALL PROVISIONS OF ARTICLE 29 OF TITLE 39 OF THE COLORADO REVISED STATUTES NOT SPECIFICALLY REPEALED HEREIN SHALL REMAIN EFFECTIVE UNLESS AND UNTIL REPEALED OR MODIFIED BY THE GENERAL ASSEMBLY.
 - (8) This section is effective January 1, 2008.

Mike Coffman Secretary of State 1700 Broadway, Suite 270 Denver, Colorado 80290



Secretary of State Coffman,

Enclosed are two proposed initiatives with the original typewritten drafts submitted for a review and comment hearing, the amended drafts with changes highlighted and the original typewritten drafts which has the final language for printing of the proposed initiatives.

The proponents for both initiatives are:

Matt Samelson
1159 South Adams Street
Denver, CO 80210
720.932.1544
303.534.5785 (fax)
samelsonmatt@hotmail.com

Megan Ferland
1120 Lincoln Street, Suite 125
Denver, CO 80203
303.839.1580
303.839.1354 (fax)
megan@coloradokids.org

If there are any questions or concerns, please feel free to contact either of us.

Much appreciated,

Matt Samelson

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BALLOT TITLE BOARD STATE OF COLORADO

MAY 0 8 2007 CHU SECRETARY OF STATE

MOTION FOR REHEARING

IN RE PROPOSED INITIATIVE 2007-2008 #14

- J. Greg Schnacke ("Petitioner"), who is a registered elector of the State of Colorado, respectfully submits this Motion for Rehearing, pursuant to C.R.S. § 1-40-107(1). Petitioner moves for a rehearing of the title, ballot title, and summary for regarding Proposed Initiative 2007-2008 #14, which were set by the Title Board ("Board") on May 2, 2007, and state as follows:
- 1. The initiative violates the single subject requirement because it contains "at least two distinct and separate purposes which are not dependent upon or connected with each other"—creating a new tax and dedicating the revenues from that tax to certain programs. In re Proposed Initiative on "Public Rights in Water II", 898 P.2d 1076, 1079 (Colo. 1995) ("Water II"); see also Colo. Const. art. V, § 21. There is no necessary or proper connection between these two purposes, even under the general theme of "tax revenue," and therefore the measure contains more than one subject in violation of Colo. Const. art. V, § 21. See Water II, 898 P.2d at 1081 (proposed initiative that adopted the public trust doctrine for the state's waters and imposed certain voting requirements for water conservation districts violated single subject rule even though both purposes related loosely to water).
- 2. The title fails to inform voters of the measure's true meaning and intent because it fails to disclose the final, full fiscal year dollar increase that will result from the new tax to be established in the Colorado constitution. See Colo. Const. art. X, § 20(3)(c).

Respectfully submitted this 8th day of May, 2007.

HOGAN & HARTSON LLP

Sean R. Gallagher, #16863 Jacqueline S. Cooper, #35066 1200 Seventeenth St., Suite 1500

Denver, Colorado 80202 Telephone: 303-899-7300 Facsimile: 303-899-7333

ATTORNEYS FOR PETITIONERS

Petitioners' Addresses:

J. Greg Schnacke 1776 Lincoln Street, Suite 1313 Denver, Colorado 80203

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 8th day of May, 2007, a true and correct copy of the foregoing Motion For Rehearing was placed in the United States mail, postage prepaid, to the following:

Megan Ferland 1120 Lincoln Street Denver, CO 80203

Matt Samelson 1159 Adams Street Denver, CO 80210

Ballot Title Setting Board

Proposed Initiative 2007-2008 #141

The title as designated and fixed by the Board is as follows:

State taxes shall be increased \$244.6 million annually by an amendment to the Colorado constitution concerning the severance tax on the sale of oil and gas extracted in the state, and, in connection therewith, effective January 1, 2008, replacing the existing severance tax with a new severance tax of five percent of the gross income from the sale of oil and gas extracted in the state; permitting the general assembly to increase the rate of the new severance tax subject to future voter approval; exempting taxpayers with less than \$300,000 of gross income from the tax; prohibiting a credit against the tax for property taxes paid; exempting revenues from the tax from state and local government spending limits; and requiring specified percentages of the tax revenues to be distributed for (1) school district capital construction, (2) counties and municipalities impacted by the development, processing, transportation, or energy conversion of oil and gas, (3) public elementary and secondary education, (4) state capital construction, and (5) such other purposes as determined by the general assembly.

The ballot title and submission clause as designated and fixed by the Board is as follows:

Shall state taxes be increased \$244.6 million annually by an amendment to the Colorado constitution concerning the severance tax on the sale of oil and gas extracted in the state, and, in connection therewith, effective January 1, 2008, replacing the existing severance tax with a new severance tax of five percent of the gross income from the sale of oil and gas extracted in the state; permitting the general assembly to increase the rate of the new severance tax subject to future voter approval; exempting taxpayers with less than \$300,000 of gross income from the tax; prohibiting a credit against the tax for property taxes paid; exempting revenues from the tax from state and local government spending limits; and requiring specified percentages of the tax revenues to be distributed for (1) school district capital construction, (2) counties and municipalities impacted by the development, processing, transportation, or energy conversion of oil and gas, (3) public elementary and secondary education, (4) state capital construction, and (5) such other purposes as determined by the general assembly?

Hearing May 2, 2007: Single subject approved; staff draft amended; titles set. Hearing adjourned 5:06 p.m.

Hearing May 16, 2007:

Motion for Rehearing granted in part to the extent Board amended titles; denied in all other respects.

Hearing adjourned 10:13 a.m.

¹ Unofficially captioned "Imposition and Distribution of Severance Tax on Oil and Gas" by legislative staff for tracking purposes. Such caption is not part of the titles set by the Board.